

AGENCY COORDINATION DOCUMENTS

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Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Air Quality Appendix A1	Ohio Environmental Protection Agency (OEPA)	November 13, 2012: ODOT email regarding qualitative mobile source air toxics (MSATs) analysis	ODOT transmits qualitative MSATs analysis to OEPA and formally requests review and comment.	OEPA responded on December 4, 2012. See below for details.
		November 13, 2012: ODOT email regarding carbon monoxide (CO) hot-spot analysis	ODOT transmits CO hot-spot analysis report to OEPA and formally requests review and comment.	OEPA responded on November 21, 2012. See below for details.
		November 21, 2012: OEPA email regarding carbon monoxide (CO) hot-spot analysis	OEPA agrees with findings of the CO hot-spot analysis report and concurs that the Opportunity Corridor project will not contribute to any NAAQS violations.	Air quality analysis results are discussed in Chapter 4 of the DEIS.
		December 4, 2012: OEPA IOC regarding qualitative MSAT analysis	OEPA concurs that the project meets the criteria to be categorized as "Low MSAT effect" project.	Air quality analysis results are discussed in Chapter 4 of the DEIS.
	U.S. Environmental Protection Agency (USEPA)	September 27, 2010: ODOT email regarding PM _{2.5} project level conformity determination for nonexempt projects	ODOT transmits ADT traffic volumes and truck percentages to USEPA with request for concurrence that the Opportunity Corridor project is not a project of air quality concern.	Based upon a review of the project, the FHWA, USEPA, ODOT, and Ohio Environmental Protection Agency (OEPA) have determined that the proposed Opportunity Corridor project is not a project of air quality concern and has met the statutory requirements of the Clean Air Act and is exempt from PM _{2.5} hot-spot analysis requirements.
		October 21, 2010: USEPA email regarding PM _{2.5} project level conformity determination for non-exempt projects	USEPA concurs that the Opportunity Corridor project is not a project of air quality concern.	
	Federal Highway Administration (FHWA)	October 29, 2012: FHWA email regarding PM _{2.5} project level conformity determination for non-exempt projects	FHWA concurs that the Opportunity Corridor project is not a project of air quality concern.	ODOT incorporated this determination into the <i>Opportunity Corridor CO Hot-Spot (Microscale) Analysis Report</i> (November 2012).

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Section 4(f) Recreational Resources Appendix A2	City of Cleveland	September 12, 2012: ODOT letter regarding Section 4(f) coordination related to Kenneth Johnson Recreation Center	ODOT requests concurrence from the City, which is the official with jurisdiction over the Section 4(f) resource, that the temporary occupancy of the Kenneth Johnson Recreation Center does not constitute a use within the meaning of Section 4(f).	September 24, 2012: City concurs via signature that the temporary occupancy of the Kenneth Johnson Recreation Center does not constitute a use within the meaning of Section 4(f).
	Ohio Department of Transportation (ODOT)	October 23, 2012: ODOT email regarding Section 4(f) finding related to Kenneth Johnson Recreation Center	ODOT determines that the Opportunity Corridor project meets the criterion as an exception for Temporary No Use projects.	<p>In accordance with 23 CFR 774.13(d) and the <i>Programmatic Agreement for Processing of Non-Individual Section 4(f) Actions Between the Federal Highway Administration and the Ohio Department of Transportation</i> (Agreement Number 17220), executed August 24, 2012, ODOT Office of Environmental Services, on behalf of FHWA, determined that the proposed undertaking qualifies as an "exception" to the requirement for Section 4(f) approval.</p> <p>Section 4(f) recreational resources are discussed in Chapters 4 and 6 of the DEIS.</p>
Ecological Resources Appendix A3	Ohio Department of Natural Resources (ODNR)	September 29, 2009: Letter from ODNR Division of Natural Areas and Preserves	ODNR summarizes review of Natural Heritage maps and files for the project area and a one-mile radius.	Information incorporated into <i>Level 2 Ecological Survey Report for Opportunity Corridor (PID 77333)</i> (January 5, 2010).
	Ohio Department of Transportation (ODOT)	March 8, 2010: ODOT email regarding ecological coordination	ODOT OES concluded that the project would not impact streams, wetlands, jurisdictional ditches, ponds/lakes/reservoirs, known populations of state and federally listed species, or suitable habitat for federally listed species.	Ecological resources are discussed in Chapter 4 of the DEIS.

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RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Section 6(f) Resources Appendix A4	Ohio Department of Natural Resources (ODNR)	June 13, 2012: ODOT letter to ODNR regarding Section 6(f) coordination related to Kenneth Johnson Recreation Center	ODOT requests ODNR and National Park Service (NPS) review and approval of Section 6(f) Temporary Non-Confirming Use of the Kenneth Johnson Recreation Center.	
		July 5, 2012: ODNR email regarding Section 6(f) coordination related to Kenneth Johnson Recreation Center	ODNR, in coordination with the National Park Service (NPS), determined that the construction time frame is too far in the future to provide an approval of the Temporary Non-Confirming Use. Section 6(f) coordination cannot be completed prior to NEPA approval.	
	Ohio Department of Transportation (ODOT)	July 11, 2012: ODOT OES IOC regarding Section 6(f) coordination related to Kenneth Johnson Recreation Center	ODOT summarizes Section 6(f) coordination activities and outlines environmental commitments for inclusion in the DEIS.	Section 6(f) recreational resources are discussed in Chapters 4 and 6 of the DEIS.
Section 106 Cultural Resources and Section 4(f) Appendix A5	Ohio Historic Preservation Office (OHPO)	April 1, 2010: ODOT letter regarding archaeological cultural resources.	ODOT transmits and requests review of the <i>Phase I Archaeological Literature Review, Prehistoric Context, and Archaeological Sensitivity Assessment for the CUY-Opportunity Corridor Project (PID 77333), City of Cleveland Cuyahoga County, Ohio</i> (2010).	
		May 19, 2010: ODOT and OHPO joint field review	ODOT and OHPO conduct joint field review of the study corridor.	Observations from site visit used during scoping meeting held on May 29, 2010.
		May 29, 2010: Section 106 consultation meeting with ODOT and OHPO review team	ODOT formally initiates Section 106 consultation with OHPO. ODOT and OHPO scope the level of documentation and identify efforts required to comply with Section 106 requirements.	Several actions were recommended based on the May 19, 2010 field review and the May 29, 2010 consultation meeting. ODOT summarizes these in June 18, 2010 correspondence to OHPO.

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Section 106 Cultural Resources and Section 4(f) Appendix A5 (continued)	Ohio Historic Preservation Office (OHPO) (continued)	June 18, 2010: ODOT letter regarding initiation of Section 106 consultation process	ODOT letter notes that ODOT, on behalf of FHWA formally initiated Section 106 consultation with the Ohio Historic Preservation Office (OHPO) on May 29, 2010. Letter includes attachment summarizing coordination completed to date and recommended actions from May 19, 2010 field review and May 29, 2010 consultation meeting.	Recommended actions were incorporated into the project development process.
		August 18, 2011: ODOT letter regarding Section 106 consultation process	ODOT letter summarizes Section 106 resource identification efforts. ODOT requested formal OHPO concurrence with the findings of the NRHP eligibility determinations: <ul style="list-style-type: none"> • Twelve properties listed on the NRHP, individually or as part of an established historic district, are located in the Area of Potential Effects (APE). • Two history / architecture properties within the APE were determined eligible for inclusion on the NRHP based on the <i>Euclid Corridor Project</i>. • Two properties listed in the NRHP, previously located in the APE have been demolished. • Two rail line bridges, located within the APE, were recommended for inclusion on the NRHP. • Seven properties, located within the APE, will require additional consideration to determine NRHP eligibility should the properties remain in the APE of the preferred alternative. 	ODOT and OHPO conducted a field review on September 8, 2011 to review history/architecture properties.

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RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Section 106 Cultural Resources and Section 4(f) Appendix A5 <i>(continued)</i>	Ohio Historic Preservation Office (OHPO)	September 8, 2011: ODOT and SHPO field review	Field review to evaluate properties located within the Area of Potential Effects (APE) of the Preferred Alternative.	OHPO summarized recommendations from the site visit in December 5, 2011 correspondence to ODOT.
	<i>(continued)</i>	December 1, 2011: ODOT letter regarding archaeological resources summary and cultural context	ODOT transmits Memo-to-File documentation to SHPO summarizing an archaeological resources review and cultural context for the project. ODOT identifies two areas for further evaluation: <ul style="list-style-type: none"> • On the northwest side of the Euclid Ave./E. 105th St. intersection and along the west side of E. 105th St. from this intersection to Chester Ave. • The edge of a former Jewish Hungarian neighborhood which could contain the remains that may provide significant information and [may be] eligible for inclusion in the National Register of Historic Places. 	ODOT will review the plans, conduct a field review of the preferred alternative, and document the level of further archaeological investigations that might be needed during any future locational and evaluative studies.
		December 5, 2011: OHPO letter response to August 18, 2011 letter from ODOT	OHPO concurred with National Register (NR) eligibility determinations in the August 18, 2011 correspondence with the following exception: <ul style="list-style-type: none"> • St. Elizabeth's Hall and St. Elizabeth's Rectory are not specified on the NR nomination for St. Elizabeth's Magyar Roman Catholic Church, but should be considered eligible. OHPO agrees with NR eligibility determinations for properties identified for further consideration in the August 18, 2011 letter. Three of the seven sites were determined eligible for the NRHP.	Cultural Resources are described in Chapter 4 of the DEIS.

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RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Section 106 Cultural Resources and Section 4(f) Appendix A5 (continued)	Ohio Historic Preservation Office (OHPO)	November 29, 2012: ODOT Section 106 determination of effect letter to OHPO	ODOT summarizes previous Section 106 consultation and archaeological resources review. ODOT requests concurrence with finding of “no adverse effect” on Wade Park Historic District, 4 th Church of Christian Scientists, Park Lane Villa and Woodland Recreation Center/Bath House. ODOT notifies OHPO of their intent as FHWA’s agent to apply a <i>De Minimis</i> Section 4(f) finding to the Wade Park Historic District. Copies of this correspondence were also sent to Section 106 consulting parties.	OHPO responded on December 18, 2012. See below for details.
	(continued)	December 18, 2012: OHPO signature of Section 106 determination of effect letter	OHPO signed and returned the November 29, 2012 Section 106 determination of effect letter from ODOT, signifying receipt and acceptance of ODOT’s findings on behalf of FHWA.	Cultural resources are described in Chapter 4 of the DEIS.
	Federal Highway Administration (FHWA)	January 18, 2013: FHWA letter to ODOT regarding Section 4(f)	FHWA concurs with ODOT’s assessment of a <i>de minimis</i> finding for the impacts associated with the Woodland Recreation Center/Bath House, Wade Park Historic District, 4 th Church of Christian Scientists, Park Lane Villa and Archaeological Site 33CU498.	Cultural resources and Section 4(f) are described in Chapter 4 of the DEIS.
	Cleveland Hungarian Heritage Society	May 19, 2010: Joint meeting with OHPO and ODOT	Informal meeting between OHPO, ODOT and Hungarian Heritage Society to gather information and to assist in identification of potential consulting parties.	ODOT used input from meeting to develop documentation of study area resources as well as to develop list of Section 106 Consulting Parties.

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Section 106 Cultural Resources and Section 4(f) Appendix A5 <i>(continued)</i>	Fairfax Development Corporation	July 28, 2011: Fairfax Development Corporation application for Section 106 Consulting Party	Fairfax Development Corporation submits an application requesting to be considered a Section 106 Consulting Party at the July 28, 2011 public meeting.	On August 9, 2011, ODOT accepts Fairfax Development Corporation to become a Section 106 Consulting Party. Fairfax Development Corporation included on all future correspondence related to Section 106 consultation.
	Western Reserve Historical Society Ohio Historical Society Cleveland Hungarian Heritage Society Cleveland Landmarks Commission City of Cleveland Planning Commission Fairfax Development Corporation Ohio Historic Preservation Office (OHPO)	August 26, 2011: ODOT email regarding Section 106 consultation process	ODOT emails invitation and application to be a Section 106 Consulting Party for the Opportunity Corridor project. Correspondence included CD of the Phase I Cultural Resources Survey Report for the Opportunity Corridor study area with a formal request to review and provide comments within 30 days pursuant to 36 CFR 800.	No response received from Western Reserve Historical Society, Ohio Historical Society, Cleveland Hungarian Heritage Society, City of Cleveland Planning Commission or Cleveland Landmarks Commission.
Noise Appendix A6	Ohio Department of Transportation (ODOT)	November 15, 2012: HNTB transmittal of noise analysis report to ODOT	First submittal of the noise analysis report to ODOT.	ODOT provided review comments on December 4, 2012 which were addressed in the second submission.

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Noise Appendix A6 <i>(continued)</i>	Ohio Department of Transportation (ODOT)	December 5, 2012: HNTB transmittal of revised noise analysis report to ODOT	Submittal of the revised noise analysis report to ODOT.	ODOT accepted the noise analysis report on December 20, 2012. See below for details.
		December 20, 2012: ODOT approval of noise analysis report.	ODOT accepts the noise analysis report and identifies next steps for soliciting public input.	Noise analysis results are discussed in Chapter 4 of the DEIS.
Environmental Site Assessments (ESAs) Appendix A7	Ohio Department of Transportation (ODOT)	January 19, 2010: ODOT OES IOC regarding Phase I ESA Screening	ODOT concurs with recommendations of the Phase I ESA screening report and adds one more site for Phase I ESA.	
		November 5, 2010: HNTB email regarding higher risk ESA sites	At the request of ODOT, HNTB provides a list of 29 higher risk sites recommended for Phase I ESA studies.	On November 15, 2010, ODOT authorized Phase I ESA studies for the 29 higher risk sites. ODOT also rescinded its request for the additional Phase I ESA listed in their January 19, 2010 IOC.
		May 16, 2011: ODOT OES IOC regarding Phase I ESAs	ODOT concurs with recommendation that all 29 high risk properties warrant a Phase II ESA.	Of the 29 high risk sites, only 16 sites are affected by the preferred alternative. All remaining Phase I and Phase II ESA studies will be completed during final design. ESA sites are discussed in Chapters 4 and 6 of the DEIS.
Farmland Appendix A8	Ohio Department of Transportation	January 28, 2013: Farmland Protection Policy Act Project Screening Sheet	ODOT concurs that the Farmland Conversion Impact Rating form (USDA Form AD-1006) is not required because the project will not affect farmland as defined in 7 CFR Part 658, as amended, or because the project falls within the 1984 Memorandum of Understanding between ODOT, FHWA and USDA/SCS.	Farmland resources are discussed in Chapter 4 of the DEIS.

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Participating Agency* Coordination Appendix A9	Advisory Council on Historic Preservation (ACHP) Federal Aviation Administration (FAA) Federal Transit Administration (FTA) U.S. Army Corps of Engineers (ACOE) U.S. Department of Housing and Urban Development (HUD) U.S. Department of Interior (DOI) U.S. Environmental Protection Agency (USEPA) U.S. Federal Railroad Administration (FRA) U.S. Fish and Wildlife Service (USFWS)	January 23, 2013: FHWA letter regarding participating agencies	FHWA invitation to be a participating agency in the environmental review process for the Opportunity Corridor project pursuant to Section 1305 of MAP-21.	No response received from ACHP, ACOE, HUD or USFWS. DOI responded on January 29, 2013. FAA responded on January 30, 2013. FTA and USEPA responded on February 5, 2013. FRA responded on February 15, 2013. See below for details.

* Moving Ahead for Progress in the 21st Century Act (Public Law 112-141) (MAP-21), Section 1305

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Participating Agency* Coordination Appendix A9 <i>(continued)</i>	Advisory Council on Historic Preservation (ACHP)	February 27, 2013: FHWA letter regarding participating agencies	FHWA invitation (second request) to be a participating agency in the environmental review process for the Opportunity Corridor project pursuant to Section 1305 of MAP-21.	No response received from ACOE or USFWS. HUD responded on March 18, 2013. ACHP responded on April 15, 2013. See below for details.
	U.S. Army Corps of Engineers (ACOE)			
	U.S. Department of Housing and Urban Development (HUD)			
	U.S. Fish and Wildlife Service (USFWS)			
	U.S. Federal Railroad Administration (FRA)	April 15, 2013: FHWA email regarding participating agencies	FHWA requests FRA to indicate level of participation on the project.	FRA responded on April 18, 2013. See below for details.
* Moving Ahead for Progress in the 21 st Century Act (Public Law 112-141) (MAP-21), Section 1305	U.S. Army Corps of Engineers (ACOE)	April 17, 2013: FHWA letter regarding participating agencies	FHWA invitation (third request) to be a participating agency in the environmental review process for the Opportunity Corridor project pursuant to Section 1305 of MAP-21.	ACOE and USFWS responded on April 19, 2013. See below for details.
	U.S. Fish and Wildlife Service (USFWS)			
	U.S. Environmental Protection Agency (USEPA)	August 31, 2010: Projects update meeting	Annual meeting between ODOT and USEPA to discuss status of projects throughout the state. Information related to the Opportunity Corridor project was presented to USEPA.	
		February 5, 2013: USEPA letter response to January 23, 2013 letter from FHWA	USEPA accepts FHWA's invitation to become a participating agency for the Opportunity Corridor project.	

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RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Participating Agency* Coordination Appendix A9 <i>(continued)</i>	U.S. Department of Interior (DOI)	January 29, 2013: DOI email response to January 23, 2013 letter from FHWA	DOI accepts FHWA's invitation to become a participating agency for the Opportunity Corridor project.	
	Federal Aviation Administration (FAA)	January 30, 2013: FAA letter response to January 23, 2013 letter from FHWA	FAA declines FHWA's invitation to become a participating agency for the Opportunity Corridor project.	
	Federal Transit Administration (FTA)	February 5, 2013: FTA letter response to January 23, 2013 letter from FHWA	FTA accepts FHWA's invitation to become a participating agency for the Opportunity Corridor project.	
	U.S. Federal Railroad Administration (FRA)	February 15, 2013: FRA email response to January 22, 2013 email from FHWA	FRA provides specific contact information for future participating agency coordination.	
		April 18, 2013: FRA email response to April 15 email from FHWA	FRA accepts FHWA's invitation to become a participating agency for the Opportunity Corridor Project.	
	U.S. Department of Housing and Urban Development (HUD)	March 18, 2013: HUD letter response to February 27, 2013 letter from FHWA	HUD accepts FHWA's invitation to become a participating agency for the Opportunity Corridor Project.	
	Advisory Council on Historic Preservation (ACHP)	April 15, 2013: ACHP email response to February 27, 2013 letter from FHWA	ACHP declines FHWA's invitation to become a participating agency for the Opportunity Corridor project.	
	U.S. Army Corps of Engineers (ACOE)	April 19, 2013: ACOE letter response to April 17, 2013 letter from FHWA	ACOE accepts FHWA's invitation to become a participating agency for the Opportunity Corridor Project.	
* Moving Ahead for Progress in the 21 st Century Act (Public Law 112-141) (MAP-21), Section 1305	U.S. Fish and Wildlife Service (USFWS)	April 19, 2013: USFWS letter response to April 17, 2013 letter from FHWA	USFWS accepts FHWA's invitation to become a participating agency for the Opportunity Corridor Project.	

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Participating Agency* Coordination Appendix A9 <i>(continued)</i>	Federal Transit Administration (FTA) U.S. Army Corps of Engineers (ACOE) U.S. Department of Housing and Urban Development (HUD) U.S. Department of Interior (DOI) U.S. Environmental Protection Agency (USEPA) U.S. Federal Railroad Administration (FRA) U.S. Fish and Wildlife Service (USFWS)	June 27, 2013: FHWA letter regarding project coordination plan	FHWA letter to participating agencies providing a copy of the project coordination plan and requesting concurrence for the proposed project schedule pursuant to Section 1305(e) of MAP-21.	DOI responded on July 1, 2013. USEPA responded on July 2, 2013. HUD responded on July 15, 2013. FTA responded on July 16, 2013. USFWS responded on July 17, 2013. ACOE and FRA responded on July 19, 2013. See below for details.
	U.S. Department of Interior (DOI)	July 1, 2013: DOI email response to June 27, 2013 letter from FHWA	DOI concurs with the proposed project schedule.	
	U.S. Environmental Protection Agency (USEPA)	July 2, 2013: USEPA letter response to June 27, 2013 letter from FHWA	USEPA concurs with the proposed project schedule.	

* Moving ahead for Progress in the 21st Century Act (Public Law 112-141) (MAP-21), Section 1305

Agency Coordination Summary

RESOURCE/TOPIC	AGENCY	DATE AND SUBJECT	COMMENT	RESULT AND/OR REFERENCE
Participating Agency* Coordination Appendix A9 <i>(continued)</i> * Moving ahead for Progress in the 21 st Century Act (Public Law 112-141) (MAP-21), Section 1305	U.S. Department of Housing and Urban Development (HUD)	July 15, 2013: HUD letter response to June 27, 2013 letter from FHWA	HUD concurs with the proposed project schedule.	
	Federal Transit Administration (FTA)	July 16, 2013: FTA letter response to June 27, 2013 letter from FHWA	FTA concurs with the proposed project schedule.	
	U.S. Fish and Wildlife Service (USFWS)	July 17, 2013: USFWS letter response to June 27, 2013 letter from FHWA	USFWS concurs with the proposed project schedule.	
	U.S. Army Corps of Engineers (ACOE)	July 19, 2013: ACOE email response to June 27, 2013 letter from FHWA	ACOE concurs with the proposed project schedule.	
	U.S. Federal Railroad Administration (FRA)	July 19, 2013: FRA email response to June 27, 2013 letter from FHWA	FRA concurs with the proposed project schedule.	

AIR QUALITY

- Ohio Environmental Protection Agency (OEPA)
- U.S. Environmental Protection Agency (USEPA)
- Federal Highway Administration (FHWA)

From: [Matt Wahl](#)
To: [Adin McCann](#); [Jodi Heflin](#); [Opportunity Corridor](#); [Sarah Brown](#)
Subject: FW: CUY-Opportunity Corridor- PID 77333- Qualitative MSAT Analysis
Date: Tuesday, November 13, 2012 7:48:18 AM
Attachments: [2012-11-09_OC_Qualitative MSAT Analysis Report.pdf](#)

From: Alcala, Noel [mailto:Noel.Alcala@dot.state.oh.us]
Sent: Tuesday, November 13, 2012 8:09 AM
To: Jones, Frederick
Cc: Hoffman, Larry; Hebebrand, Craig; Matt Wahl; Schneider, Erica
Subject: CUY-Opportunity Corridor- PID 77333- Qualitative MSAT Analysis

Frederick:

Attached for your review is the subject document prepared by ODOT's consultant, HNTB, in accordance with the FHWA Interim Guidance on Air Toxic Analysis in NEPA Documents (February 3, 2006) and FHWA's September 30, 2009 MSAT Memorandum.

The proposed project involves constructing a new road on new alignment from near IR490 at East 55th Street to East 105th Street near US322 (Chester Avenue). The proposed alignment parallels the existing railroad corridor from East 55th to East 105th and then follows East 105th Street to the north.

In accordance with the ODOT Technical Guidance for Analysis of Mobile Source Air Toxics, the subject project falls under the category of projects having low potential MSAT effects that are not expected to be associated with meaningful differences in emissions for project alternatives. Because the project involves a new road on new alignment and the design year ADT is below 140,000, the project meets the criteria for "Low Potential MSAT Effects", in accordance with the FHWA Interim Guidance on Air Toxic Analysis in NEPA Documents (February 3, 2006) and a "Qualitative" MSAT Analysis was prepared.

Your comments or concurrence would be appreciated by December 4, 2012 (3 weeks). As always, your cooperation has been greatly appreciated!!

If you have any questions or concerns, please do not hesitate to contact me by phone or email.

Noel Alcala, P.E.
Noise and Air Quality Coordinator
ODOT-Office of Environmental Services
Mail Stop 4170
1980 W. Broad Street
Columbus, OH 43223
614-466-5222
Noel.alcala@dot.state.oh.us

Please note: ODOT's Standard Procedure For Analysis and Abatement of Highway Traffic Noise dated June 2011 and associated noise links can be located at the following address:
http://www.dot.state.oh.us/Divisions/Planning/Environment/NEPA_policy_issues/NOISE/Pages/default.aspx



INTER-OFFICE COMMUNICATION

Division of Air Pollution Control

TO: Noel Alcala, ODOT, Office of Environmental Services
FROM: Frederick Jones ^{AK} EPA, DAPC, ATU
DATE: December 4, 2012
RE: CUY-Opportunity Corridor- PID 77333 Qualitative Mobile Source Air Toxics (QMSAT) Analysis Report.

Mobile Source Air Toxic (MSAT) Analysis Document Review

Document Reviewed:

Qualitative MSAT Analysis Report CUY-Opportunity Corridor- PID 77333.

Comments:

Upon Review, Ohio EPA does not have additional comments on the MSAT Analysis Report: CUY-Opportunity Corridor- PID 77333 Qualitative MSAT Analysis. According to the QMSAT, the Certified 2020 Design Year traffic ranges from 46,730 ADT at the western terminus to 15,000 ADT at the northern terminus. Since the stated projected traffic volumes are less than 140,000 ADT this project meets the criteria to be categorized as "Low MSAT effect" project.

The report identifies the limitation in predicting project specific health impacts through vehicle emissions and provides information in accordance to CEQ regulations 40 CFR 1502.22(b) regarding unavailable or incomplete information for a Low MSAT effect project as required.

cc: Paul Koval Supervisor, DAPC/ATU

From: [Matt Wahl](#)
To: [Adin McCann](#); [Sarah Brown](#); [Jodi Heflin](#)
Subject: FW: CUY-Opportunity Corridor- PID 77333- CO Hotspot Analysis
Date: Wednesday, November 21, 2012 12:47:18 PM

From: Maleski, Mike [mailto:Mike.Maleski@epa.state.oh.us]
Sent: Wednesday, November 21, 2012 1:39 PM
To: Alcala, Noel
Cc: Matt Wahl; Hoffman, Larry; Hebebrand, Craig; Opportunity Corridor; Schneider, Erica; leigh.oesterling@dot.gov; Motl, John
Subject: RE: CUY-Opportunity Corridor- PID 77333- CO Hotspot Analysis

Noel,

I have reviewed report and agree that the project will not contribute to any NAAQS violations.

Thanks and have a Happy Thanksgiving!
Mike

From: Alcala, Noel
Sent: Tuesday, November 13, 2012 1:23 PM
To: Maleski, Mike
Cc: Matt Wahl; Hoffman, Larry; Hebebrand, Craig; Opportunity Corridor; Schneider, Erica; Oesterling, Leigh; Motl, John
Subject: CUY-Opportunity Corridor- PID 77333- CO Hotspot Analysis

Mike:

Attached for OEPA review and comment is the subject analysis. The proposed project involves constructing a new road on new alignment from near IR490 at East 55th Street to East 105th Street near US322 (Chester Avenue). The proposed alignment parallels the existing railroad corridor from East 55th to East 105th and then follows East 105th Street to the north. The reason why the analysis was prepared was because the projected traffic volumes along the new alignment proposed for the Opportunity Corridor will exceed the threshold of a 20,000 ADT increase ten years after the project is completed, per ODOT's CO agreement with OEPA. The subject analysis concludes that this project will not contribute to any violation of the NAAQS for CO. **Your comments or concurrence would be appreciated by December 4, 2012 (3 weeks).** Thanks.

If you have any questions or concerns, please do not hesitate to contact me by phone or email.

Noel Alcala, P.E.
Noise and Air Quality Coordinator
ODOT-Office of Environmental Services
Mail Stop 4170
1980 W. Broad Street
Columbus, OH 43223
614-466-5222
Noel.alcala@dot.state.oh.us

From: [Alcala, Noel](#)
To: [John Jaeckel](#); [Hoffman, Larry](#); [Hebebrand, Craig](#); [Matt Wahl](#); [Jodi Heflin](#); [Sarah Brown](#); [Adin McCann](#); [Michael Zabel](#); [Opportunity Corridor](#)
Subject: FW: Fw: PM2.5 Project Level Conformity Determination Request for Nonexempt Projects
Date: Monday, October 29, 2012 6:45:23 AM

FYI.

If you have any questions or concerns, please do not hesitate to contact me by phone or email.

Noel Alcala, P.E.
Noise and Air Quality Coordinator
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Noel.alcala@dot.state.oh.us

Please note: ODOT's Standard Procedure For Analysis and Abatement of Highway Traffic Noise dated June 2011 and associated noise links can be located at the following address:

http://www.dot.state.oh.us/Divisions/Planning/Environment/NEPA_policy_issues/NOISE/Pages/default.aspx

-----Original Message-----

From: Leigh.Oesterling@dot.gov [<mailto:Leigh.Oesterling@dot.gov>]
Sent: Monday, October 29, 2012 7:41 AM
To: Alcala, Noel
Cc: Mehlo, Noel
Subject: RE: Fw: PM2.5 Project Level Conformity Determination Request for Nonexempt Projects

Noel,

FHWA concurs that the projects listed below (PID 76667, PID 84240, PID 77333, & PID 88224) are not projects of air quality concern.

Leigh

Leigh A. Oesterling, Planning & Environmental Team Leader Federal Highway Administration - Ohio Division
200 N. High Street, Room 328
Columbus, OH 43215
(614) 280-6837
leigh.oesterling@dot.gov

Please consider the environment before printing this email.

-----Original Message-----

From: Alcala, Noel [<mailto:Noel.Alcala@dot.state.oh.us>]
Sent: Monday, October 29, 2012 7:28 AM
To: Oesterling, Leigh (FHWA)
Subject: FW: Fw: PM2.5 Project Level Conformity Determination Request for Nonexempt Projects

Leigh:

I don't believe we ever received an email approval from FHWA for these projects which includes CUY-Opportunity Corridor. Can you send me something? We already received email approvals from OEPA

and USEPA in Sept and Oct 2010. Thanks.

If you have any questions or concerns, please do not hesitate to contact me by phone or email.

Noel Alcala, P.E.
Noise and Air Quality Coordinator
ODOT-Office of Environmental Services
Mail Stop 4170
1980 W. Broad Street
Columbus, OH 43223
614-466-5222
Noel.alcala@dot.state.oh.us

Please note: ODOT's Standard Procedure For Analysis and Abatement of Highway Traffic Noise dated June 2011 and associated noise links can be located at the following address:

http://www.dot.state.oh.us/Divisions/Planning/Environment/NEPA_policy_issues/NOISE/Pages/default.aspx

-----Original Message-----

From: Morris.Patricia@epamail.epa.gov [<mailto:Morris.Patricia@epamail.epa.gov>]
Sent: Thursday, October 21, 2010 9:12 AM
To: Alcala, Noel
Cc: Schneider, Erica; Oesterling, Leigh; Braun, Paul; Bishop, Tricia
Subject: Re: Fw: PM2.5 Project Level Conformity Determination Request for Nonexempt Projects- MOT-IR70-11.04- PID 76667

Noel,

Thanks for sending this additional information. I can see from the level of service (LOS) information that the no build scenario will result in very congested and slow traffic which will be alleviated by the project. I can now agree that this project is not a project of air quality concern.
Pat

Patricia Morris
Environmental Scientist
USEPA Region 5
(312) 353-8656
morris.patricia@epa.gov

From: Noel.Alcala@dot.state.oh.us
To: Patricia Morris/R5/USEPA/US@EPA
Cc: Erica.Schneider@dot.state.oh.us, Leigh.Oesterling@dot.gov, paul.braun@epa.state.oh.us, Tricia.Bishop@dot.state.oh.us
Date: 10/20/2010 12:47 PM
Subject: Fw: PM2.5 Project Level Conformity Determination Request for Nonexempt Projects- MOT-IR70-11.04- PID 76667

Patricia:

The following is additional information, for your review, as to why we believe the subject project is not a project of air quality concern.

Please let me know if you agree that this project is not a project of air quality concern and no PM2.5 hotspot analysis is required so that we can request FHWA issuance of their project level conformity determination for this project.

The design year Level of Service (LOS) on IR70 is an LOS F under the no build scenario.

With the added lane in each direction, the LOS is expected to be generally C or better. East of SR 48, eastbound PM peak will be LOS D.

Certified Traffic for the design year Build and No Build conditions are the same.

The cars in the design year are 61,054 which is well below 125,000.

The current award date for the subject project is 2012. Assuming it is on schedule, we would expect construction to be completed and the 6 lanes open to traffic in 2014.

If you have any questions or concerns, please do not hesitate to call or send an email.

Noel Alcala, P.E., Noise and Air Quality Coordinator ODOT, Office of Environmental Services
Phone: 614-466-5222

Morris.Patri
cia@epamail.
epa.gov

To
Noel.Alcala@dot.state.oh.us
cc
10/07/2010
10:24 AM Erica.Schneider@dot.state.oh.us,
Larry.Hoffman@dot.state.oh.us,
Leigh.Oesterling@dot.gov,
Mark.Carpenter@dot.state.oh.us,
paul.braun@epa.state.oh.us,
Tricia.Bishop@dot.state.oh.us
Subject
Re: PM2.5 Project Level Conformity Determination
Request for Nonexempt Projects

Noel,

I have concerns about the MOT-IR70-11.04 project because of the 30% truck traffic and

26,000 diesel trucks in the design year.

We have been using 10,000 diesel trucks as a cutpoint for projects of air quality concern in Indiana. I believe we came up with that number because 8% of 125,000 is 10,000 diesel trucks. Please provide additional information about why that project is not a project of air quality concern.

Pat

Patricia Morris
Environmental Scientist
USEPA Region 5
(312) 353-8656
morris.patricia@epa.gov

From: Noel.Alcala@dot.state.oh.us

To: Patricia Morris/R5/USEPA/US@EPA, paul.braun@epa.state.oh.us

Cc: Mark.Carpenter@dot.state.oh.us,
Larry.Hoffman@dot.state.oh.us, Erica.Schneider@dot.state.oh.us,
<Leigh.Oesterling@dot.gov>, Tricia.Bishop@dot.state.oh.us

Date: 09/27/2010 12:40 PM

Subject: PM2.5 Project Level Conformity Determination Request for
Nonexempt Projects

Patricia and Paul:

The projects listed below are projects that we believe are not projects of air quality concern and have met the statutory requirements of the Clean Air Act and are exempt from PM2.5 hot-spot analysis. See attached project location mapping.

These projects are listed on the 2008-2011 TIP or STIP. These projects do not have an ADT >125,000 AND diesel trucks >8% in the design year.

These projects require a project level conformity determination from FHWA in accordance with 40CFR93 and the FHWA and EPA Transportation Conformity Guidance for Qualitative Hot Spot Analysis in PM2.5 and PM10 Nonattainment and Maintenance Areas. Below is the traffic information for the projects. Please let me know if you agree that these projects are not projects of air quality concern and no PM2.5 hotspot analysis is required so that we can request FHWA issuance of their project level conformity determination for these projects. A response by October 12, 2010 (2 weeks) would be greatly appreciated.

-----+-----+-----+-----+-----+-----+-----+-----+-----+-----+-----+-----											
D	Proje	P C	Project Description	Spon	F	Type	Truc	Dies	Typ	Tru	Dies
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				Avenue). The								
				proposed alignment								
				parallels the								
				existing railroad								
				corridor from East								
				55th to East 105th								
				and then follows								
				East 105th Street								
				to the north.								

If you have any questions or concerns, please do not hesitate to call or send an email.

Noel Alcala, P.E., Noise and Air Quality Coordinator ODOT, Office of Environmental Services
 Phone: 614-466-5222[attachment "PM2.5 coordination mapping Sept 2010.doc" deleted by Patricia Morris/R5/USEPA/US]

SECTION 4(F) RECREATIONAL RESOURCES

- City of Cleveland
- Ohio Department of Transportation (ODOT)



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

September 12, 2012

Michael E. Cox
Director of Public Works
City of Cleveland
500 Lakeside Avenue
Cleveland, Ohio 44114

**Re: PID No. 77333, CUY-Opportunity Corridor Study
Kenneth L. Johnson Recreation Center
Section 4(f) Coordination**

Dear Mr. Cox:

The subject Opportunity Corridor project involves the construction of a new arterial roadway (urban boulevard) within the City of Cleveland, Cuyahoga County, Ohio. The proposed urban boulevard would consist of a four- to five-lane typical section with turn lanes at intersections. It would extend from the existing I-490/E. 55th Street interchange in the west to the E. 105th Street/Chester Avenue intersection in the east.

The purpose of the Opportunity Corridor project is to improve the transportation infrastructure, access and mobility within a historically underserved, economically depressed area within the City of Cleveland. The proposed action must address the following need elements:

- Improve system linkage
- Improve mobility
- Support planned economic development

The proposed future Kenneth L. Johnson Recreation Center, as shown on the Master Plan dated November 5, 2004, is 11.6 acres. The proposed project will require 0.19 acres (8,420 square feet) of temporary right of way (easements) from this area. The temporary easements will impact thirteen (13) parcels. Of these, eight (8) are currently owned by the City of Cleveland. Five (5) parcels are currently privately owned; although they are included in future expansion areas shown on the Master Plan. The temporary right of way is required primarily for grading and seeding associated with widening along Buckeye Road and Woodland Avenue, and the construction of the new Boulevard. See the attached mapping for additional detail regarding the work locations

The Kenneth L. Johnson Recreation Center is a recognized Section 4(f) property in accordance with 23 CFR 774. Use of federal funds subjects the proposed project to the requirements of Section 4(f) of the Department of Transportation (DOT) Act of 1966, which affords protection to publicly owned parks, recreational areas, wildlife and waterfowl refuges, and publicly or privately owned historic sites.

The following commitments to minimize harm will be incorporated into the plan notes and the environmental document:

- The plans will require the contractor to protect the Recreation Center areas and occupants through the use of warning signs, gates, barricades, and/or fences throughout the period of construction affecting the recreation center.
- Access to the Recreation Center will be maintained at all times. Access to and use of the facilities will not be affected as a result of this project.
- The contractor will be required to closely coordinate the construction schedule with the City of Cleveland. Two weeks prior to the commencement of construction, the contractor will notify the City, in writing, of the occupation dates.
- Any disturbed areas (if disturbed) will be restored to a condition at least as good as or better than that which existed prior to construction activities.
- No staging and/or storage of construction equipment will occur within the existing boundaries of the Section 4(f) property (Kenneth L. Johnson Recreation Center).

If unexpected work within known boundaries of recreational properties is needed, advance notice will be given to the City of Cleveland and ODOT to determine if additional environmental coordination is required.

Given the proposed scope of work and the included measures to minimize harm, the temporary occupancy of the Kenneth L. Johnson Recreation Center does not constitute a use of a known Section 4(f) property in accordance with 23 CFR 774.13 (g), based upon the following assessment. The temporary occupancy will:

- Be of short duration and less than the time needed for construction of the project. The work affecting park property will last approximately six (6) months.
- Not change the ownership or result in the retention of long-term or indefinite interests in the land for transportation purposes
- Not result in any temporary or permanent adverse change to the activities, features, or attributes which are important to the purposes or functions that qualify the resource for protection under Section 4(f).

- Be fully restored to a condition at least as good as that which existed prior to the project.
- Involve work which will be minor in scope, and both the nature and magnitude of the resulting changes to the Section 4(f) property will be minimal.

There must be documented agreement of the appropriate Federal, State, or Local officials having jurisdiction over the Section 4(f) property regarding the above conditions and assessment. If you concur with the conditions and assessment of impacts in regards to the proposed CUY-Opportunity Corridor, PID No. 77333 project, please sign and date on the line provided below and return this correspondence to our office at your earliest convenience.

Be advised that ODOT has worked with Robert Brown, Cleveland City Planning Director, among others at the City, in planning for the subject roadway project. Mr. Brown should be able to provide additional details concerning the proposal and ODOT's planning efforts. If further clarification is required, you may contact John Motl of the District 12 Planning Office, at 216-584-2085.

Respectfully,



Mark A. Carpenter, P.E.

District Environmental Coordinator
District 12, Ohio Department of Transportation

Signature Concurrence:



Signature



Date

MAC: JMM

Encl: As Stated

C: R. Brown, w/Encl

File

From: [Hoffman, Larry](#)
To: [Matt Wahl](#); [Adin McCann](#)
Cc: [Hebebrand, Craig](#); [Mott, John](#); [Hill, Tim](#); adam.johnson@dot.gov; noel.mehlo@dot.gov; [Carpenter, Mark](#)
Subject: FW: CUY Opportunity Corridor PDI 77333 Section 4(f) Temporary No Use
Date: Wednesday, October 24, 2012 7:06:43 AM

Matt & Adin,
See below – please call if you have any questions.
Take care,
Larry
614-466-6439

From: Rushley, Libby
Sent: Tuesday, October 23, 2012 2:50 PM
To: Hoffman, Larry
Cc: Carpenter, Mark; Davis, Kevin
Subject: CUY Opportunity Corridor PDI 77333 Section 4(f) Temporary No Use

Larry and Mark,

This email confirms that the subject project meets the criterion as an exception for Temporary No Use projects. The NEPA document should include the date of this email, the Section 4(f) resource, impacts to the Section 4(f) resource, note that the project sponsor is the OWJ, any commitments or measures to minimize harm (as listed in the signed OWJ letter), and the paragraph below regarding Exceptions. This email should be included in the CE.

In accordance with 23 CFR 774.13(d) and the *Programmatic Agreement for Processing of Non-Individual Section 4(f) Actions Between the Federal Highway Administration and the Ohio Department of Transportation* (Agreement Number 17220), executed August 24, 2012, ODOT Office of Environmental Services, on behalf of FHWA, has determined that the proposed undertaking qualifies as an “exception” to the requirement for Section 4(f) approval.

If you have any questions, please do not hesitate to contact me.

Libby Rushley
Office of Environmental Services
Ohio Department of Transportation
1980 West Broad Street
Columbus, Ohio 43223
614-644-1204
Libby.rushley@dot.state.oh.us

ECOLOGICAL RESOURCES

- Ohio Department of Natural Resources (ODNR)
- Ohio Department of Transportation (ODOT)



Ohio Department of Natural Resources

TED STRICKLAND, GOVERNOR

SEAN D. LOGAN, DIRECTOR

Division of Natural Areas and Preserves

Anthony J. Celebreeze, III, Acting Chief

2045 Morse Rd., Bldg. F-1

Columbus, OH 43229-6693

Phone: (614) 265-6453; Fax: (614) 267-3096

September 29, 2009

Debra White
Michael Baker Jr., Inc.
1228 Euclid Ave., Suite 1050
Cleveland, OH 44115

Ms. White:

I have reviewed our Natural Heritage maps and files for the CUY-Opportunity Corridor project area, including a one mile radius, from I-490 to E. 105th St. in Cleveland, Cuyahoga County, and on the East Cleveland, Cleveland South and Shaker Heights Quads (119732). The numbers/letters on the list below correspond to the areas marked on the accompanying map. Common name, scientific name and status are given for each species.

Cleveland North/East Cleveland/Cleveland South/Shaker Heights Quads

A. Rockefeller Park - City of Cleveland

1. *Falco peregrinus* - Peregrine Falcon, threatened
2. Cave or Cavern
3. *Hieracium umbellatum* - Canada Hawkweed, threatened
4. *Falco peregrinus* - Peregrine Falcon, threatened

There are no dedicated state nature preserves or scenic rivers at the project site. We are unaware of any animal assemblages, state parks, state forests or state wildlife areas within a one mile radius of the project area. We also have no records for Indiana Bat (*Myotis sodalis*, state endangered, federal endangered) capture locations within a five mile radius or hibernacula within a ten mile radius of the project site.

Our inventory program has not completely surveyed Ohio and relies on information supplied by many individuals and organizations. Therefore, a lack of records for any particular area is not a statement that rare species or unique features are absent from that area. Please note that although we inventory all types of plant communities, we only maintain records on the highest quality areas.

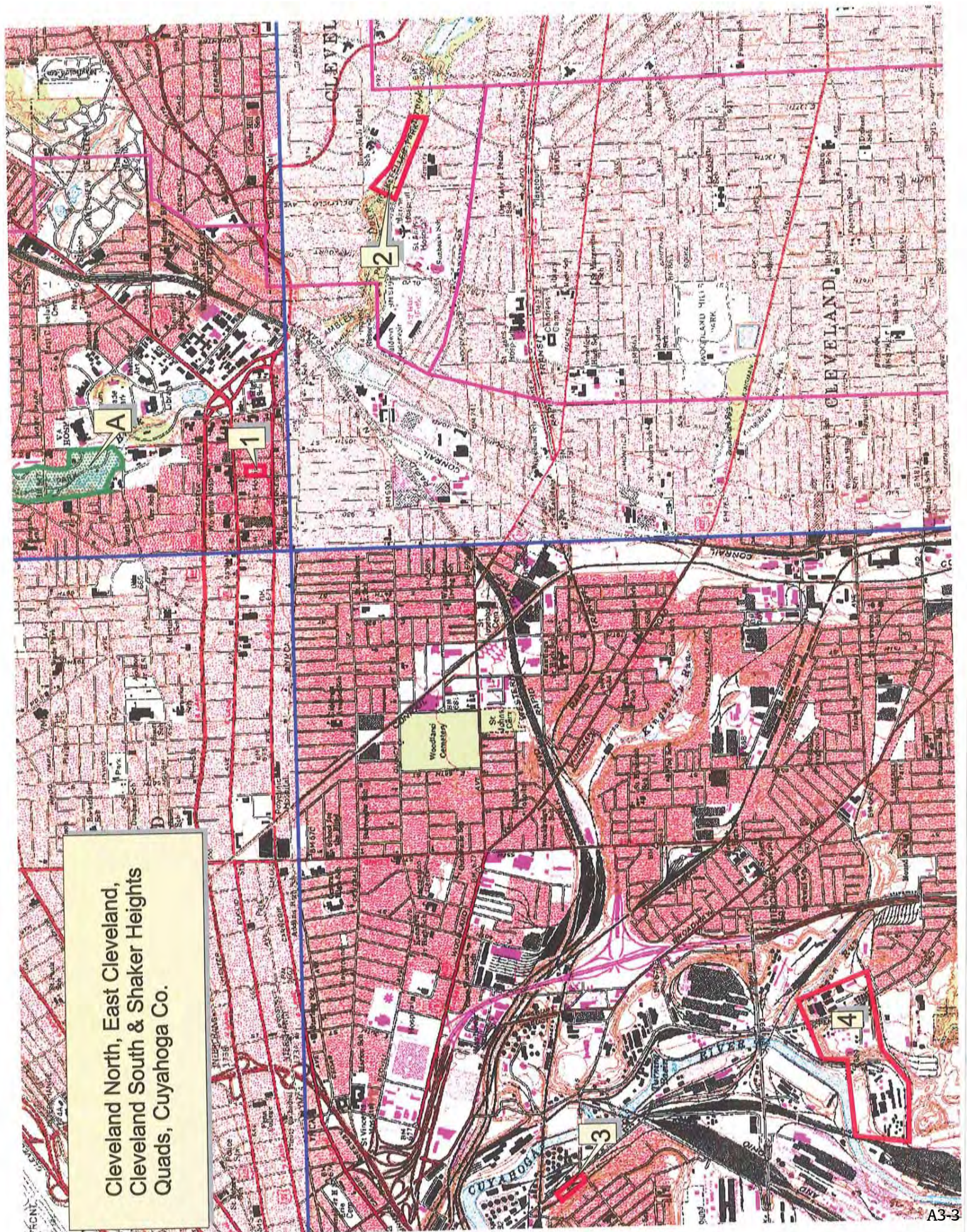
Please contact me at 614-265-6818 if I can be of further assistance.

Sincerely,

Debbie Woischke, Ecological Analyst
Natural Heritage Program



Cleveland North, East Cleveland,
Cleveland South & Shaker Heights
Quads, Cuyahoga Co.



From: Mark.Carpenter@dot.state.oh.us [mailto:Mark.Carpenter@dot.state.oh.us]
Sent: Monday, March 08, 2010 2:14 PM
To: Matt Wahl; Nichole English
Cc: John.Motl@dot.state.oh.us; Dale.Schiavoni@dot.state.oh.us
Subject: CUY-Opportunity Corridor (PID 77333): Ecological Approval: No further action required

Matt:

Below is OES's determination that no further ecological coordination is required for the Opportunity Corridor.

If you have any questions, please contact me at (216) 584-2089.

Thank you,

Mark Alan Carpenter, P.E.
District 12 Environmental Engineer
(216) 584-2089

----- Forwarded by Mark Carpenter/Planning/D12/ODOT on 03/08/2010 02:04 PM -----

Megan Michael/Environmental/CEN/ODOT

03/08/2010 10:35 AM

To Mark Carpenter/Planning/D12/ODOT@ODOT
cc Larry Hoffman/Environmental/CEN/ODOT@ODOT, Mike
Pettegrew/Environmental/CEN/ODOT@ODOT
Subject CUY-Opportunity Corridor (PID 77333)

Mark,

OES has completed our review of the Level 2 ESR submitted for the subject project. The only potential resources within the study area as discussed in the report are potentially jurisdictional ditches. Based on the photographs and information submitted, these ditches would not be considered jurisdictional, as they do not have an OHWM and are not constructed in hydric soils. The ESR stated that no other resources were present within the study area. As this project will not impact any streams, wetlands, jurisdictional ditches, ponds/lakes/reservoirs, known populations of state and federally listed species, or suitable habitat for federally listed species, no further ecological coordination is required. If you have any questions, please contact me.

Megan Michael, Environmental Specialist
ODOT-CO-OES Ecological Section
1980 West Broad Street, Floor 3
Columbus, Ohio 43223
(614) 644-7099/megan.michael@dot.state.oh.us

c. File

SECTION 6(F) RESOURCES

- Ohio Department of Natural Resources (ODNR)
- Ohio Department of Transportation (ODOT)

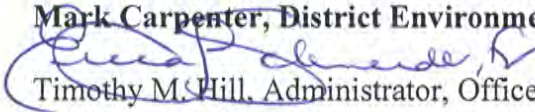


**OHIO DEPARTMENT OF TRANSPORTATION
INTER-OFFICE COMMUNICATION
Office of Environmental Services**

DATE: July 11, 2012

TO: Myron Pakush, District 12 Deputy Director

Attention: Mark Carpenter, District Environmental Coordinator

FROM:  Timothy M. Hill, Administrator, Office of Environmental Services

SUBJECT: CUY Opportunity Corridor Ken Johnson Woodland Recreation Center PID 77333

The subject project will require temporary right-of-way from the Ken Johnson Woodland Recreation Center, Cleveland Parks and Recreation Department. The Rec Center has received Department of Interior, Land and Water Conservation Funds for improvements to the center. The boundary of the Rec Center which is subject to the restrictions of Section 6(f) (LWCF) is limited to the designated area at the time of the receipt of the grant. For this project, the area at the northeast corner of the Rec Center near the Woodland and East 93rd Street is designated as protected under Section 6(f). The temporary right-of-way needed from the Ken Johnson Woodland Recreation Center is a 14 feet wide by 60 feet long section along Woodland Avenue. Since the temporary occupancy of this area will be less than 6 months, the impact meets the criteria for a Temporary Non-Conforming Use of the Section 6(f) protected property.

The Office of Environmental Services (OES) submitted a coordination packet on June 13, 2012 to the National Park Service (NPS) via Ohio Department of Natural Resources (ODNR) who manages the LWCF program in the state of Ohio. NPS responded that the proposed construction time frame of 2017 is too far in the future to provide an approval of the Temporary Non-conforming Use.

Since Section 6(f) coordination cannot be completed prior to NEPA approval, it will need to be incorporated in the NEPA document as an environmental commitment. Please add the following environmental commitment to the environmental document:

The city of Cleveland as the project sponsor will coordinate with NPS via ODOT and ODNR for any Section 6(f) impacts approximately 1-2 years prior to the project plan file date.

The correspondence from NPS and ODNR is attached for inclusion in the project file.

Should you have any questions or concerns, feel free to contact Libby Rushley, Office of Environmental Services, at (614) 644-1204 or via e-mail at Libby.Rushley@dot.oh.state.us.

TMH:ELS:KED:lr

c: Larry Hoffman, Project File

Rushley, Libby

From: Shipley, Dameyon <Dameyon.Shipley@dnr.state.oh.us>
Sent: Thursday, July 05, 2012 8:50 AM
To: Rushley, Libby
Subject: Temporary Non-Conforming Use - Ken Johnson Woodland Recreation Center

I believe we talked and I asked if it was absolutely necessary for the NPS to provide approval for temporary non-conforming use during the ODOT planning stage that will not begin until 2017. You had stated you would check on it and I said at the same time I would check with the NPS. I did communicate with my liaison at the NPS and she told me they are unable to consider a temporary non-conforming use request that is not to be implemented until 2017. A request for something within a year is what they would look to review. If you have any questions or concerns, let me know. Thank you.

Dameyon M. Shipley
Recreation Services Administrator
Phone: 614-265-6646
Fax: 614-261-8407

This message was secured by ZixCorp^(R).



OHIO DEPARTMENT OF TRANSPORTATION

CENTRAL OFFICE • 1980 WEST BROAD STREET • COLUMBUS, OH 43223
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR

June 13, 2012

Mr. Dameyon Shipley
Recreation Services Administrator, ODNR
2045 Morse Rd, Building C
Columbus, OH 43229

Subject: CUY Opportunity Corridor (PID 77333)
Re: Section 6(f) Temporary Non-conforming Use of Ken Johnson Woodland Recreation Center

Dear Mr. Shipley,

The purpose of the Opportunity Corridor Project is to improve the transportation system, access and mobility within a historically underserved, economically depressed area and support planned economic development growth in the areas between I-490/I-77 and University Circle in Cleveland, Ohio. The project requires an area of 14 feet wide by 60 feet long from the Ken Johnson Woodland Recreation Center along Woodland Avenue for temporary right-of-way. The area is highlighted on the attached project plan sheet.

This would constitute a Temporary Non-conforming Use of the Center, which is protected under Section 6(f). The temporary easement area is required to perform minor slope grading just beyond the sidewalk, which is being replaced within the existing right-of-way. The duration of temporary easement will be less than 6 months. Don Kasych, City of Cleveland Parks and Recreation Department, confirmed that no recreation activities are currently performed in this area. This land was acquired for the future expansion.

Assuming the Recommended Preferred Alternative is confirmed in the EIS/ROD, then Final Design and ROW Acquisition Services are completed, and funding secured for construction we would be looking at a timeline around April 2017 when the temporary easement would be utilized.

ODOT requests ODNR's and NPS's review and approval of this Section 6(f) Temporary Non-conforming Use within 30 days of receipt of the attached document. Should you have questions or concerns, please contact Libby Rushley, at 614-644-1204 or Libby.Rushley@dot.state.oh.us

Sincerely,

A handwritten signature in blue ink, appearing to read 'Timothy M. Hill', is written over a horizontal line.

Timothy M. Hill
Administrator, Office of Environmental Services

Enclosure
TMH:ELS:KED:lr

c: Project File

Rushley, Libby

From: Shipley, Dameyon <Dameyon.Shipley@dnr.state.oh.us>
Sent: Friday, June 08, 2012 9:38 AM
To: Rushley, Libby
Subject: RE: CUY Ken Johnson Woodland Recreation Center

I just need you to provide me a letter that states the following:

- 1) what will be occurring in the highlighted areas
- 2) will the temporary non-conforming use affect any existing recreation and if so, to what extent
- 3) confirming that you will need less than 6 months and provide an anticipated beginning date

I think with this information and the map I can submit it to NPS for their review and approval. Let me know if you have any additional questions.

Dameyon M. Shipley
Recreation Services Administrator
Phone: 614-265-6646
Fax: 614-267-4764

From: Rushley, Libby [mailto:Libby.Rushley@dot.state.oh.us]
Sent: Fri 06/08/2012 09:15
To: Shipley, Dameyon
Subject: CUY Ken Johnson Woodland Recreation Center

Dameyon,

Thank you for the information that you provided on LWCF Grant 39-01252.

ODOT has a project that will require Temporary Non-Conforming Use (approximately 14 feet wide by 60 feet long) of the Rec Center within the Section 6(f) boundary (as provided). The time required will be less than 6 months.

I have attached a right-of-way plan sheet which shows the area of the temporary use.

What documentation is required for approval of this Use?

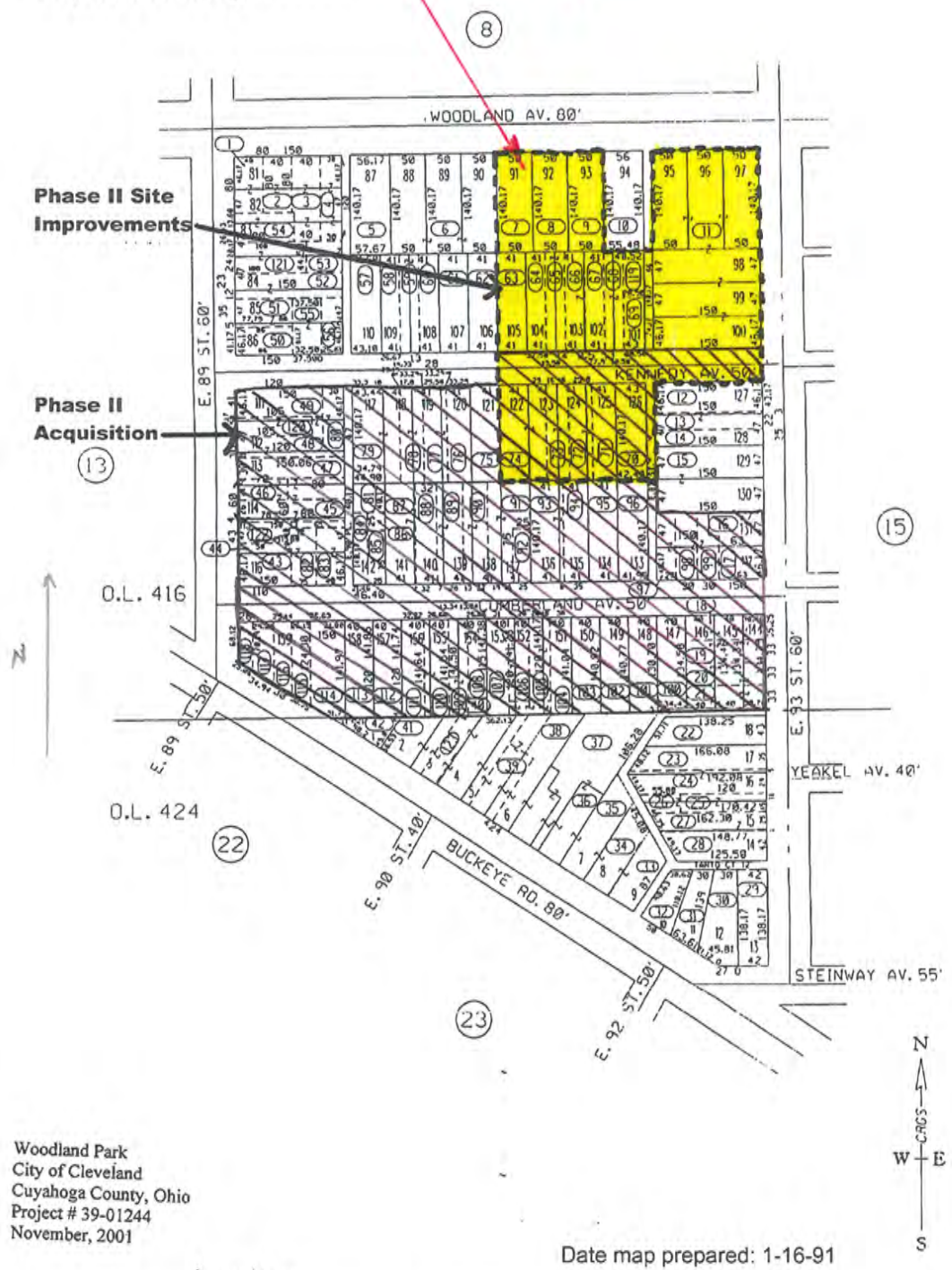
Libby Rushley
Office of Environmental Services
Ohio Department of Transportation
1980 West Broad Street
Columbus, Ohio 43223
614-644-1204
Libby.rushley@dot.state.oh.us

This message was secured by **ZixCorp^(R)**.

FORM NO. D-14
PROJECT BOUNDARY MAP

Project Boundary - - - - -

6F Boundary Map



39-01252

UNITED STATES DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
LAND AND WATER CONSERVATION FUND PROJECT AGREEMENT

State: OHIO	Project Number: 39-01252
Project Title: Woodland Park	
Project Period:	Project Stage Covered by this Agreement:
Date of Approval thru 12-31-2006	Complete Project
Proposal Scope (Description of Project): The City of Cleveland will develop swimming ^{and support} facilities at Woodland Park.	

Project Cost

Total Cost \$ 200,000.00

(Fund amt. not to exceed 50% of total)

Fund (LWCF) Amount \$ 100,000.00

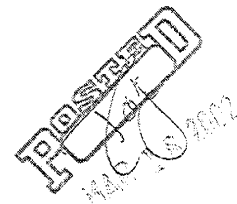
Cost of this Stage \$ 200,000.00

Assistance this Stage \$ 100,000.00

The following are hereby incorporated into this agreement:

1. General Provisions
2. L&WCF Grants Manual (NPS-34)
3. Project Application and Attachments
4. OMB Circular A-102
5. Title 43, Code of Federal Regulations
6. _____
7. _____

NPS 10-902 (March 1995)



The United States of America, represented by the Director, National Park Service, United States Department of the Interior, and the State named above (hereinafter referred to as the State), mutually agree to perform this agreement in accordance with the Land and Water Conservation Fund Act of 1965, 78 Stat. 897 (1964), the provisions and conditions of the Land and Water Conservation Fund Grants Manual, and with the terms, promises, conditions, plans, specifications, estimates, procedures, project proposals, maps, assurances, and certificates attached hereto or retained by the State and hereby made a part hereof.

The United States hereby promises, in consideration of the promises made by the State herein, to obligate to the State the amount of money referred to above, and to tender to the State that portion of the obligation which is required to pay the United States' share of the costs of the above project stage, based upon the above percentage of assistance. The State hereby promises, in consideration of the promises made by the United States herein, to execute the project described above in accordance with the terms of this agreement.

The following special project terms and conditions were added to this agreement before it was signed by the parties hereto:

In witness whereof, the parties hereto have executed this agreement as of the date entered below.

THE UNITED STATES OF AMERICA

STATE

By Marilyn K. Bilen
(Signature)
LAND & WATER CONSERVATION
FUND PROJECT OFFICER

National Park Service
United States Department
of the Interior

Date March 14, 2002

OHIO
By [Signature]
(Signature)
Samuel W. Speck
(Name)
Director
Ohio Department of Natural Resources
(Title)

NPS 10-902 (March 1995)

**LAND AND WATER CONSERVATION FUND PROGRAM
STATE/LOCAL PROJECT AGREEMENT**

The state of Ohio, represented by the Ohio Department of Natural Resources, and the City of Cleveland, (hereinafter referred to as the Recipient Public Agency) agree to provide an outdoor recreation improvement project as follows:

- A. The Recipient Public Agency agrees to acquire property and/or develop the following approved property or facilities identified by project title and number as:

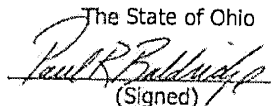
Woodland Park Project 39-01252

The city of Cleveland will develop swimming facilities at the Woodland Park. The city of Cleveland agrees to complete this project by the target completion date of December 31, 2003.

and to perform in compliance with the terms, promises, conditions, plans, specifications, estimates, procedures, maps, and assurances set forth in the Project Proposal, included by reference as if fully set out herein, (2) promptly submit to the state of Ohio such reports and documents as the Ohio Department of Natural Resources may request; (3) report any and all income gained on the property or facilities during the project period; (4) forever operate, maintain, and keep for public outdoor recreation the property or facilities acquired or developed pursuant to this agreement, and refrain from conversion unless a proposed change is approved by the state Ohio and the National Park Service; (5) forever display a suitable sign acknowledging Land Water Conservation Fund assistance.

- B. The state of Ohio hereby agrees to (1) obligate the Recipient Public Agency funding assistance not to exceed **\$100,000.00** from Ohio's fiscal allocations made available under the provisions of the Federal Land and Water Conservation Fund Act of 1965; (2) upon receipt of tangible proof of actual eligible costs paid by the Recipient Public Agency in performing this agreement, reimburse the Recipient Public Agency funding performing this agreement, reimburse the Recipient Public Agency funding assistance equal to up-to fifty percent of such eligible costs.
- C. Obligations of the state of Ohio are subject to the provisions of the Ohio Revised Code Section 126.07 which provides that the Director of Budget and management must certify that there is a balance in the appropriation which may satisfy the contractual obligation.
- D. The state of Ohio and the Recipient Public Agency mutually agree to perform this agreement in accordance with the Land Water Conservation Fund Act of 1965 and in compliance with the policies and procedures set forth by the United States Department of the Interior. Failure to comply or to show sufficient progress in complying can result in the termination of this agreement.

In witness whereof, the parties hereto have executed this agreement as of the date entered below:

The State of Ohio

(Signed)
Paul R. Baldridge, Chief
Division of Real Estate & Land Management
Ohio Department of Natural Resources

Recipient Public Agency

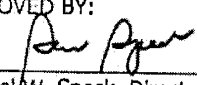
City of Cleveland

by


(Signed)

Title Director of Parks, Recreation & Properties

APPROVED BY:


Samuel W. Speck, Director
Ohio Department of Natural Resources

Date

4/3/02

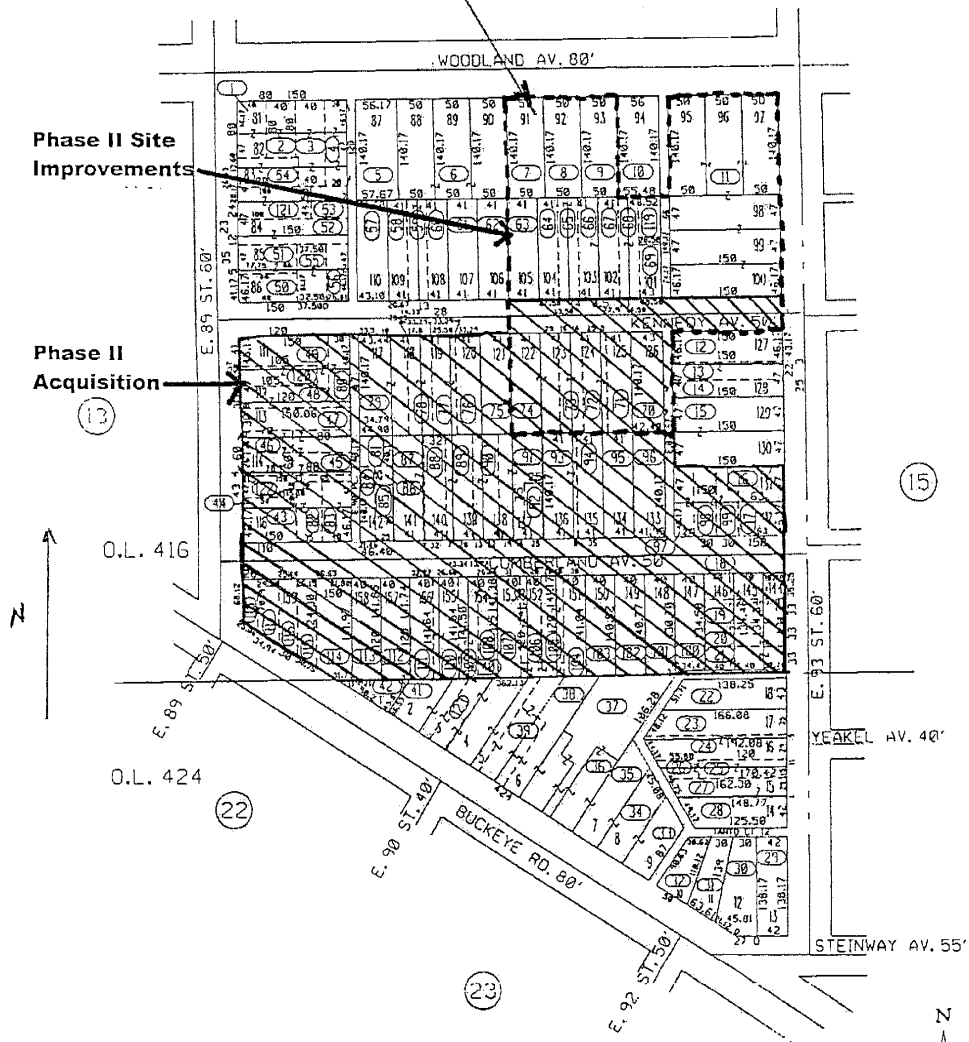
FORM NO. D-14
PROJECT BOUNDARY MAP

Project Boundary - - - - -

6F Boundary Map

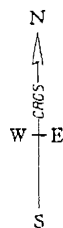
Phase II Site
 Improvements

Phase II
 Acquisition



Woodland Park
 City of Cleveland
 Cuyahoga County, Ohio
 Project # 39-01244
 November, 2001

Date map prepared: 1-16-91



CLEVELAND MAP 126

SCALE: 1" = 10'
 50 0 100

FORM No. D-14

**EVIDENCE OF OWNERSHIP
AND
PROJECT BOUNDARY MAP**

Submit a copy of the deed(s) to confirm ownership of the project site. The deed must be supplemented with an accurate map of the property described in the deed. The map must clearly show all boundaries, adjacent streets, prominent landmarks, and must be drawn to scale or have dimensions for each boundary line. The land described by the deed and map will be the project boundary and will be subject to the conditions described on Form 8, "Acknowledgement of Compliance." If the boundary map is larger than 8-1/2" x 14" (legal size paper) submit five (5) copies. The maps should be signed and dated.

The existing Woodland Recreation Center property consists of 12 parcels. The deeds are listed below and attached as Evidence of Ownership. In addition, the Department is proceeding with acquisition of three privately held parcels and the transfer of two Land Bank parcels to enable construction of the Phase II development project. The deeds will be submitted as soon as the purchases and transfers occur. The Project Boundary Map follows the deeds.

PPN #	Deed No.	Volume No.	Page No.
126-14-007	580718	88-2555	46-49
126-14-008	580718	88-2555	46-49
126-14-009	580720	88-2555	54-57
126-14-011	627637	--	430-431
126-14-063	164782	96-00022	15-17
126-14-064	275375	96-05877	21-24
126-14-065	942125	90-4755	9-12
126-14-066	942126	90-4755	13-16
126-14-067	676537	15454	523-530, 555, 571, 602, 618
126-14-068	942127	90-4755	17-20
126-14-069	676537	15454	523-530, 555, 571, 602, 618
126-14-119	276471	96-05933	8-12
126-14-70	Land Bank - to be transferred		

SECTION 106 CULTURAL RESOURCES AND SECTION 4(F)

- Ohio Historic Preservation Office (OHPO)
- Federal Highway Administration (FHWA)
- Cleveland Hungarian Heritage Society
- Fairfax Development Corporation
- Western Reserve Historical Society
- Ohio Historical Society
- City of Cleveland Planning Commission
- Cleveland Landmarks Commission



OHIO DEPARTMENT OF TRANSPORTATION

CENTRAL OFFICE • 1980 WEST BROAD STREET • COLUMBUS, OH 43223

TED STRICKLAND, GOVERNOR • JOLENE M. MOLITORIS, DIRECTOR

OFFICE OF ENVIRONMENTAL SERVICES

April 1, 2010

Mr. Mark Epstein, Department Head
 Resource Protection and Review
 Ohio Historic Preservation Office
 567 East Hudson Street
 Columbus, Ohio 43211

Attn: Thomas Grooms, ODOT Review Manager, Archaeology

Subject: CUY-Opportunity Corridor (PID 77333)

Dear Mr. Epstein:

In compliance with the National Environmental Policy Act (NEPA), Section 4(f), and Section 106, the identification of archaeological cultural resources has been initiated early in the project development process for the subject undertaking. The area of potential effects includes an area sufficient in size to accommodate all alternatives under consideration. A preferred alternative has not been identified at this stage in the project development process. The NEPA public involvement process has been initiated. A copy of the *Phase I Archaeological Literature Review, Prehistoric Context, and Archaeological Sensitivity Assessment for the CUY-Opportunity Corridor Project (PID 77333), City of Cleveland, Cuyahoga County, Ohio (2010)* by ASC Group, Inc. has been provided to your office. This report provides information regarding the project location and environmental setting, area of potential effects, previously identified archaeological sites or surveyed areas, the results of the literature review, and the identification of areas of archaeological interest.

A concurrent review of the report noted above by the Ohio Department of Transportation's Office of Environmental Services (ODOT/OES) cultural resource staff and the Ohio Historic Preservation Office (OHPO) is requested. A field meeting and review of the area of potential effects will be conducted in late April or early May 2010. As a result, comments or requests for additional information or clarification will be forwarded to the project management team. The approved document will then be submitted to the OHPO for formal review and concurrence. Questions or concerns may be addressed to Larry Hoffman, ODOT-OES, at 614-466-6439, or to Megan Shaeffer, ODOT/OES, at 614-752-8279.

Respectfully,

Timothy M. Hill
 Administrator
 Office of Environmental Services

TMH:mks

Enclosure

C: Carpenter, ODOT-District 12; Project File; Reading File

Attendees

CUY-Opportunity
Corridor
PID: 77333

John Mottl ODOT D-12 teleconference
216-584-2085

Mark Carpenter ODOT D-12
216-584-2086

Susan Gasbarro - ODOT-OES
614-728-0719

Mark Epstein OHPO 614-298-2000

Thomas Grooms OHPO 614-298-2000

Nancy Campbell OHPO 614-298-2000

Tom Barrett ODOT-OES 614-466-5832

Paul Graham ODOT/OES 614-466-5099

Larry Hoffman ODOT, OES 614-466-6439



OHIO DEPARTMENT OF TRANSPORTATION

CENTRAL OFFICE • 1980 WEST BROAD STREET • COLUMBUS, OH 43223

TED STRICKLAND, GOVERNOR • JOLENE M. MOLITORIS, DIRECTOR

OFFICE OF ENVIRONMENTAL SERVICES

June 18, 2010

Mr. Mark Epstein, Department Head
Resource Protection and Review
Ohio Historic Preservation Office
1982 Velma Avenue
Columbus, Ohio 43211

Attn: Nancy Campbell, ODOT Review Manager, History/Architecture
Thomas Grooms, ODOT Review Manager, Archaeology

SUBJECT: CUY-Opportunity Corridor PID 77333

RE: Initiation of the Section 106 Consultation Process

Dear Mr. Epstein:

On May 29, 2010, ODOT, on behalf of FHWA, formally initiated Section 106 consultation with the Ohio State Historic Preservation Office (OSHPO) to ensure identification and consultation efforts are commensurate with the undertaking and type of cultural resources located within the study corridor. ODOT provided an overview of the undertaking, now in Step 5, of the Major Project Development Process. Step 5, of the planning process, includes the identification of significant cultural resources; as well as, the identification of properties or areas that will require additional consideration in later stages of project development. Previously, public involvement meetings were conducted with five individual neighborhood groups between September 2009 and March 2010. In addition, the project management team began meeting with the stakeholders. Subsequent, NEPA public involvement meetings will be held later this summer. Efforts to identify Section 106 consulting parties will be incorporated into the upcoming public involvement meeting formats.

Provided for your reference, as an attachment, is a summary of cultural resource consultation conducted to date. Questions or comments may be forwarded to Susan Gasbarro, Team Leader, History/Architecture, Office of Environmental Services, at susan.gasbarro@dot.state.oh.us or 614-728-0719, or to Larry Hoffman, ODOT-OES, Project Manager, Office of Environmental Services, at larry.hoffman@dot.state.oh.us or 614-466-6439.

Respectfully,

Timothy M. Hill
Administrator
Office of Environmental Services

TMH/sg
Attachment

C: Adam Johnson, FHWA; Mark Carpenter, ODOT-District 12; Project file; Reading file

Attachment

Summary of Section 106 Consultation April - June 2010 CUY-Opportunity Corridor, PID 77333

- April 5, 2010 - Ohio State Historic Preservation Office (OSHPO) received the April 1, 2010 formal request for consultation in regard to the draft Phase I history/architecture survey report, dated January 2009.
- May 19, 2010 - Joint field review was conducted ODOT and OSHPO of the study corridor. In addition, the team met with the Hungarian Historical Society to gather information about the study area and to assist in the identification of potential consulting parties.
- May 29, 2010 - Section 106 Consultation Initiation Meeting with the OSHPO review team. The team is currently working together to scope the level of documentation and identification efforts required at this step in the project development process. As a result of the May 19, 2010 field review and the May 29, 2010 consultation meeting, the following actions were recommended:
 - ODOT will prepare a request for revisions in regard to the documentation presented by the draft Phase I history/architecture report.
 - ODOT will identify areas that may have the potential for significant archaeological resources and the level of investigations required at this step in the project development process.
 - ODOT will conduct additional field reviews prior to issuing comments to ensure the revision request is sufficient in scope to facilitate future investigations.
 - ODOT will prepare a list of potential Section 106 Consulting Parties and an application to become a Section 106 Consulting Party for distribution at the upcoming series of NEPA public involvement meetings.
 - ODOT project management team will provide revised maps of the study corridor to facilitate the ODOT-OES and the OSHPO review.
 - ODOT project management team will contact the consultant team and inquire as to the format of the history/architecture table. They will forward this information to the OSHPO. The OSHPO provide recommendations as to how the draft Phase I history/architecture resource table should be revised to correspond with the OSHPO's database program.
 - ODOT will ensure documentation is prepared in a manner for ease of review by the Section 106 Consulting Parties.



OHIO DEPARTMENT OF TRANSPORTATION

CENTRAL OFFICE • 1980 WEST BROAD STREET • COLUMBUS, OH 43223

JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR

OFFICE OF ENVIRONMENTAL SERVICES

August 18, 2011

RECEIVED BY OHPO AUG 18 2011

Mr. Mark Epstein, Department Head
Resource Protection and Review
Ohio Historic Preservation Office
800 East 17th Avenue
Columbus, Ohio 43211

Attn: ODOT Transportation Review Managers

SUBJECT: CUY-Opportunity Corridor PID 77333

RE: *Phase I History/Architecture Survey Report for the Opportunity Corridor Project
City of Cleveland, Cuyahoga County, Ohio (PID 77333)*

Dear Mr. Epstein:

The subject undertaking, CUY-Opportunity Corridor PID 77333, is to improve access from route I-490 to the University Circle area in Cleveland, Ohio and to facilitate economic development. Pedestrian, bicycle, and multi-modal facilities will be incorporated into the undertaking. Ongoing public involvement activities include: public meetings, an interactive website, and direct notification. Enclosed is a list of Section 106 consulting parties identified thus far as a result of the public involvement activities.

Area of Potential Effects

At this stage of the ODOT Project Development Process (PDP), several alternatives are under consideration. The area of potential effects (APE) incorporates an area of sufficient size to take into consideration potential effects to historic properties, if such properties are present. Upon the identification of the preferred alternative, FHWA, with ODOT as their agent, will continue to consult with the Ohio State Historic Preservation Office (OSHP) and other Section 106 consulting parties. The intent of this Section 106 consultation is to provide the OSHP an opportunity to review the results of the enclosed survey.

Results of Section 106 Identification Efforts

Twelve (12) properties listed on the NRHP, individually or as part of an established historic district, are located within the APE.

1. 76001402: St. Elizabeth's Magyar Roman Catholic Church, 9016 Buckeye Road
2. CUY-00954-10: St. Elizabeth's Magyar Roman Catholic Church, 9016 Buckeye Road
3. CUY-009300-10: St. Elizabeth's Magyar Roman Catholic Church, 9016 Buckeye Road
4. CUY-00940-10: Woodland Recreational Center/Bath House, 9206 Woodland Avenue
5. 82001372: Wade Park Historic District (Includes portions of East Boulevard, Euclid, Chester, & East 105th Streets)
6. CUY-00283-05: Epworth Euclid Methodist Church, 1919 East 107th Street

7. CUY-00292-05: Wade Park Manor, 1890 East 107th Street
8. CUY-0366-05: 4th Church of Christian Scientists, 10515 Chester Avenue
9. CUY-0369-05: Park Lane Villa, 10510 Park Lane
10. 8000113: CUY-00277-06: Cleveland Club
11. 86001253: Woodland Cemetery, 60 acres
12. CUY-0012-06: Stone Gateway (removed and stored by owner)

Fourteen (14) properties, in the vicinity, were previously evaluated for National Register eligibility in association with the *Euclid Corridor Project* in 2001 and the *2009 Ohio DOT Historic Bridge Inventory*. As a result of the *Euclid Corridor Project*, two (2) history/architecture properties, within the APE, were determined eligible for inclusion on the NRHP:

1. CUY-06129-05: Hanna Monument, East side of Euclid Avenue/East of Stearns Road
2. CUY-06130-05: Kossuth Monument, South side of Euclid Avenue/East of Stearns Road

Two (2) properties listed on the NRHP, previously located within the APE, have been demolished:

1. 88000055: CUY-00956-10, Weizer Building, 8937 Buckeye Avenue
2. 75001364: Peerless Motor Company Plant Number 1, 9400 Quincy Avenue

Two rail line bridges, located within the APE, are recommended eligible for inclusion on the NRHP without further investigation based on the results of the *2009 Ohio DOT Historic Bridge Inventory* and as representative examples associated with a significant event in the history of Cleveland, the work of a master, design, and for the innovative use of materials:

1. CUY-09301-10 (SFN 1894609): Rail line bridge spanning Holton Avenue
2. CUY-09302-10 (SFN 1894633): Rail line bridge spanning East 92nd Street

Seven (7) properties, located within the APE, will require additional consideration to determine NRHP eligibility should the properties remain within the APE of the preferred alternative:

1. CUY-09257-06: 10465 Carnegie Avenue, Art Deco Commercial Building
2. CUY-09255-06: 2130 East 107th Street, Art Deco Commercial Building
3. CUY-09264-06: 2046 Stearns Road, Neo-Classical Revival School Building
4. CUY-00393-05: 2075 East 107th Street, John Hay High School
5. CUY-00713-05: 2040 Stearns Road, Parkside Dwellings
6. CUY-09000-06: 2700 East 79th Street, Van Dorn Company Office Building
7. CUY-09252-06: 10713-23 Cedar Avenue, Two story-row house

The remaining history/architecture properties, fifty years of age or older, identified as a result of the enclosed survey and located within the APE, are not eligible for inclusion on the NRHP due to lack of sufficient integrity and significance.

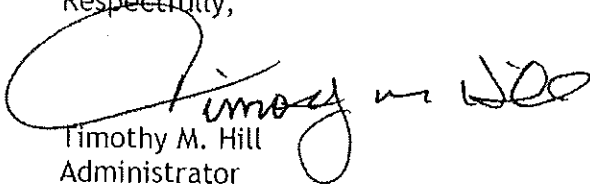
Mr. Epstein
CUY-Opportunity Corridor PID 77333

-3-

August 18, 2011

In accordance with the Advisory Council on Historic Preservation's current regulations and 36 CFR § 800.4, FHWA, with ODOT as their agent, request the OSHPO's concurrence with these findings. FHWA, with ODOT as their agent, are providing copies of the enclosed documentation to the identified Section 106 consulting parties for review and comment. All comments received will be forwarded to the FHWA and OSHPO for consideration. Questions may be addressed to Susan Gasbarro, ODOT Office of Environmental Services, at 614-728-0719.

Respectfully,



Timothy M. Hill
Administrator
Office of Environmental Services

Ohio State Historic Preservation Office Concurrence:

(Date)

TMH:sg
Enclosure

cc: Mark Carpenter, ODOT District 12
Jason Spilak, FHWA
Section 106 Consulting Parties
Project file



OHIO DEPARTMENT OF TRANSPORTATION

CENTRAL OFFICE • 1980 WEST BROAD STREET • COLUMBUS, OH 43223

JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR

OFFICE OF ENVIRONMENTAL SERVICES

December 1, 2011

REC'D BY OHPO DEC 09 2011

Mr. Mark Epstein, Department Head
Resource Protection and Review
Ohio Historic Preservation Office
567 East Hudson Street
Columbus, Ohio 43211

Attn.: Thomas Grooms
ODOT Review Manager Archaeology

Re: CUY-Opportunity Corridor (PID 77333)
Archaeological Resources Summary and Cultural Context

Dear Mr. Epstein:

Enclosed for your review and files is a copy of a Memo-to-File dated December 1, 2011 summarizing an archaeological resources review and cultural context for the proposed CUY-Opportunity Corridor project located in the City of Cleveland, Cuyahoga County, Ohio. The proposed project will extend from the western terminus of I-490 to the East 105th Street/Chester Avenue intersection. The purpose of the Opportunity Corridor project is to create the transportation infrastructure to improve mobility and access in southeast Cleveland and support the revival and redevelopment of large tracts of vacant industrial and residential land within an area bounded by Cedar Avenue on the north, East 55th Street on the west, Woodhill Road/East 93rd Street on the east, and Union Avenue on the South. Adjacent to this area are I-490 and I-77 to the west and the University Circle area, Cleveland's second largest employment center, to the northeast. Currently, the local street grid is missing an east-west arterial between Woodland and Union Avenues, and a north-south arterial between East 55th Street and East 93rd Street/Woodhill Road. An improved local street and improved access to the freeway system could support new development and redevelopment within the area. The following summary was designed to determine if any archaeological issues exist which might impinge upon the design of the proposed project.

Study Area

The study area (see enclosed Memo-to-File and attached figures dated 12/1/11) begins just east of the western terminus of I-490, south of the Greater Cleveland Regional Transit Authority line (GRCTA) red, blue, and green lines as well as the Norfolk Southern (NS) Nickelplate Line. From here it continues to run south of the GRCTA and NS lines, approximately parallel to them, until it turns north and crosses them at Quincy and Quebec Avenues. At this point, the proposed boulevard connects to E. 105th Street, heading north to end at the E. 105th Street/Chester Avenue intersection. In the development of the alternatives for this project and for convenience of discussion, the preliminary study corridor was divided into three sections: *Western Section*, *Central Section*, and *Eastern Section*. The Study Area is discussed below in terms of the recommended preferred alternative as depicted in the Memo-to-File and attached mapping.

Western Section (Alternative C)

The Western Section encompasses areas between the western terminus of I-490 and E. 75th Street. The recommended preferred alternative calls for a bridge over the proposed boulevard to be constructed on E. 55th

Street. A quadrant intersection would provide full access between E. 55th Street, the freeways, and the proposed boulevard. A new bridge would be constructed, over Kingsbury Run Valley at the existing GCRTA train loop, leading to a new four-legged, signalized intersection at Kinsman Road and E. 66th Street. Kinsman Road would be widened by one lane to incorporate left-turn lanes onto the proposed boulevard, and pavement width would also be increased. East of Kinsman Road, a new bridge would be constructed over the GCRTA Blue/Green lines with the alignment that would adjoin existing Grand Avenue west of E. 75th Street. Berwick Road, Colfax Road, and E. 73rd would be either connected to the proposed boulevard or disconnected via a cul-de-sac near the proposed boulevard. E. 57th Street, E. 66th Street, and E. 68th Street would be removed. Francis Avenue and Bower Avenue would be partially removed.

Central Section (Alternative B)

The Central Section extends from E. 75th Street to Quincy Avenue. At both the E. 75th Street and E. 79th Street intersections four-legged intersections are proposed. E. 79th Street would be widened by one lane to provide left-turn lanes onto the boulevard. East of E. 79th Street, an underpass structure is proposed to take the boulevard under the NS tracks. The boulevard would then cut across Evins Avenue, Grand Avenue, and Evarts Road to connect via a four-legged intersection with Buckeye Road just south of E. 87th Street. Buckeye Road would be widened by two lanes to provide dual westbound left-turn lanes and a single eastbound left-turn lane onto the boulevard. Northeast of this, a new four-legged intersection would be created at the current Woodland Avenue/E. 89th Street intersection. Woodland Avenue would be widened by one lane to provide left-turn lanes onto the proposed boulevard. North of Woodland Avenue, the alignment will run generally parallel to the GCRTA Red Line and adjoin with E. 105th Street at a new four-legged intersection at Quincy Avenue. Cul-de-sacs would be created on E. 89th Street north of the GCRTA line and south of the proposed boulevard. The southwestern end of Lisbon Avenue would require a cul-de-sac and a connector road would be constructed between Lisbon and Grand Avenues, north of the proposed boulevard alignment. Tennyson Avenue and E. 87th Street would be removed, and Evins Avenue would be removed or connected to the proposed alignment.

Eastern Section (Alternative C)

The Eastern Section consists of the area along E. 105th Street from Quincy Avenue to a point just north of Chester Avenue. The existing E. 105th Street bridge over GCRTA and NS would be widened. The roadway would be widened on the east side from Quincy Avenue just north of Cedar Avenue. North of Cedar Avenue, the roadway widening would vary along both the east and west side of E. 105th Street through the Chester Avenue intersection. Carnegie Avenue would be widened by one lane to provide a westbound dual left-turn onto the proposed boulevard.

Conclusions

Based on the results of the literature review, there is no evidence any previously recorded archaeological resources would be affected by the proposed project. The majority of the project area was found to be disturbed by commercial, industrial, and residential development dating to the last quarter of the 19th Century. The corridor is also marred by considerable redevelopment dating to the 20th Century. Small areas of residential development are found along the various alignments still under consideration, but many of the housing units once found there have already been removed by urban re-development. The current physical condition of the area limits the need for intensive archaeological field investigations through much of the corridor. Further archaeological consideration and evaluation, however, may be required across two areas if impacted: 1) on the northwest side of the Euclid Avenue/E. 105th Street intersection and along the west side of E. 105th Street from this intersection to Chester Avenue (in historic literature, this is given as the location of the Doan's Corners Cemetery and schoolhouse); and 2) the edge of a former Jewish Hungarian neighborhood which could contain remains that may provide significant information and, as such, eligible for inclusion in the National Register of Historic Places. At this stage of project development, it would appear the project may only impact areas of industrial and/or commercial developed areas. Once the preferred alignment has been selected, the Office of Environmental

Mr. Mark Epstein
CUY-Opportunity Corridor (PID 77333)

-3-

December 1, 2011

Services will review the available plans, conduct a field review of the preferred alternative, and document the level of further archaeological investigations that might be needed during any future locational and evaluative studies.

If there any omissions, concerns, or comments regarding the information contained within the enclosed Memo-to-File dated 12/1/11, please submit them to our office.

Thank you for your time and consideration.

Respectfully,

A handwritten signature in black ink, appearing to read "Timothy M. Hill", with a stylized flourish at the end.

Timothy M. Hill
Administrator
Office of Environmental Services

TMH: jaw
Enclosure

c: Project File; L. Hoffman, OES; D. Schiavoni, District 12 w/attachments



OHIO DEPARTMENT OF TRANSPORTATION

MEMO-TO-FILE

Office of Environmental Services

TO: Erica Schneider, Assistant Environmental Administrator **DATE:** December 1, 2011

FROM: Jason Watkins, Staff Archaeologist, Office of Environmental Services

SUBJECT: **Archaeological Resources Summary and Cultural Context for the Feasible Alternatives in the City of Cleveland, Cuyahoga County, Ohio.**

PROJECT: CUY-Opportunity Corridor (PID 77333)

The Office of Environmental Services completed a literature review for the proposed CUY-Opportunity Corridor project which will extend from the western terminus of I-490 to the East 105th Street/Chester Avenue intersection (Figures 1 through 3). The purpose of the Opportunity Corridor project is to create the transportation infrastructure to improve mobility and access in southeast Cleveland and support the revival and redevelopment of large tracts of vacant industrial and residential land within an area bounded by Cedar Avenue on the north, East 55th Street on the west, Woodhill Road/East 93rd Street on the east, and Union Avenue on the South. Adjacent to this area are I-490 and I-77 to the west and the University Circle area, Cleveland's second largest employment center, to the northeast. Currently, the local street grid is missing an east-west arterial between Woodland and Union Avenues, and a north-south arterial between East 55th Street and East 93rd Street/Woodhill Road. An improved local street and improved access to the freeway system could support new development and redevelopment within the area. The following summary was designed to determine if any archaeological issues exist which might impinge upon the design of the proposed project.

Study Area

The study area, as preliminarily defined, begins just east of the western terminus of I-490, south of the Greater Cleveland Regional Transit Authority line (GRCTA) red, blue, and green lines as well as the Norfolk Southern (NS) Nickelplate Line. From here it continues to run south of the GCRTA and NS lines, approximately parallel to them, until it turns north and crosses them at Quincy and Quebec Avenues. At this point, the proposed boulevard connects to E. 105th Street, heading north to end at the E. 105th Street/Chester Avenue intersection. In the development of the alternatives for this project and for convenience of discussion, the preliminary study corridor was divided into three sections: *Western Section*, *Central Section*, and *Eastern Section* (Figure 4). The Study Area is discussed below in terms of the recommended preferred alternative as depicted in the attached mapping (Figure 5).

Western Section (Alternative C)

The Western Section encompasses areas between the western terminus of I-490 and E. 75th Street. The recommended preferred alternative calls for a bridge over the proposed boulevard to be constructed on E. 55th Street. A quadrant intersection would provide full access between E. 55th Street, the freeways, and the proposed boulevard. A new bridge would be constructed, over Kingsbury Run Valley at the existing GCRTA train loop, leading to a new four-legged, signalized intersection at Kinsman Road and E. 66th Street. Kinsman Road would be widened by one lane to incorporate left-turn lanes onto the proposed boulevard, and pavement width would also be increased. East of Kinsman Road, a new bridge would be

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constructed over the GCRTA Blue/Green lines with the alignment that would adjoin existing Grand Avenue west of E. 75th Street. Berwick Road, Colfax Road, and E. 73rd would be either connected to the proposed boulevard or disconnected via a cul-de-sac near the proposed boulevard. E. 57th Street, E. 66th Street, and E. 68th Street would be removed. Francis Avenue and Bower Avenue would be partially removed.

Central Section (Alternative B)

The Central Section extends from E. 75th Street to Quincy Avenue. At both the E. 75th Street and E. 79th Street intersections four-legged intersections are proposed. E. 79th Street would be widened by one lane to provide left-turn lanes onto the boulevard. East of E. 79th Street, an underpass structure is proposed to take the boulevard under the NS tracks. The boulevard would then cut across Evins Avenue, Grand Avenue, and Evarts Road to connect via a four-legged intersection with Buckeye Road just south of E. 87th Street. Buckeye Road would be widened by two lanes to provide dual westbound left-turn lanes and a single eastbound left-turn lane onto the boulevard. Northeast of this, a new four-legged intersection would be created at the current Woodland Avenue/E. 89th Street intersection. Woodland Avenue would be widened by one lane to provide left-turn lanes onto the proposed boulevard. North of Woodland Avenue, the alignment will run generally parallel to the GCRTA Red Line and adjoin with E. 105th Street at a new four-legged intersection at Quincy Avenue. Cul-de-sacs would be created on E. 89th Street north of the GCRTA line and south of the proposed boulevard. The southwestern end of Lisbon Avenue would require a cul-de-sac and a connector road would be constructed between Lisbon and Grand Avenues, north of the proposed boulevard alignment. Tennyson Avenue and E. 87th Street would be removed, and Evins Avenue would be removed or connected to the proposed alignment.

Eastern Section (Alternative C)

The Eastern Section consists of the area along E. 105th Street from Quincy Avenue to a point just north of Chester Avenue. The existing E. 105th Street bridge over GCRTA and NS would be widened. The roadway would be widened on the east side from Quincy Avenue just north of Cedar Avenue. North of Cedar Avenue, the roadway widening would vary along both the east and west side of E. 105th Street through the Chester Avenue intersection. Carnegie Avenue would be widened by one lane to provide a westbound dual left-turn onto the proposed boulevard.

Prehistoric Context

According to William C. Mills' *Archaeological Atlas of Ohio* (1914), there are a total of 42 prehistoric features and structures in Cuyahoga County. Mills states that "[a]t least half a dozen mounds and one enclosure existed upon the present site of the city of Cleveland" (p. 18). Nearly all of these structures, however, seem to have been closer to the Cuyahoga River, beginning just north of the current boundary of Brooklyn Township and extending to the Lake Erie coast. None of them are in or adjacent to the preliminary study corridor (Figure 6).

The earliest archaeological survey of the Cuyahoga county area was initiated in 1838 by Colonel Charles Whittlesey. Whittlesey began mapped the forts, enclosures and mounds throughout the country and published his findings in an 1871 work entitled *Ancient Earth Forts of the Cuyahoga Valley, Ohio*. Whittlesey's study and excavations lead to naming the remains of Late Woodland inhabitants of northeast Ohio as the "Whittlesey Tradition" (Grabowski 1996; Murphy 1968: 5-6). Research on the Whittlesey sites in the 1960s showed that only one hilltop enclosure remained in any identifiable condition (located on Rocky River), the others having been demolished or covered by modern construction (Murphy 1968: 1-6). According to Colonel Charles Whittlesey (1867), a low mound had been visible in a vacant lot at the corner of Erie and Euclid Streets in 1867. However, as with the rest of the mounds and enclosures

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found within Cleveland city limits, the industrialization of the city soon lead to the destruction of the mound as new buildings were constructed (Whittlesey 1867: 33).

Historical records of settlers' encounters with the Native American groups of northwest Ohio indicate that the primary inhabitants throughout the 1700s were the Five Nations (Iroquoian groups) and Hurons, or Wyandots. The British and French had each established trading posts west of the Cuyahoga River as far as Sandusky by 1776 (Whittlesey 1867: 56-60). General Moses Cleaveland, who led a group of men from the Connecticut Land Company to establish and plot the city of Cleveland, interacted with Native American groups in Buffalo, New York. Cleaveland's negotiations with the Six Iroquoian Nations and the Massasagoes groups lead to the ceding of Native American lands along (and west of) the Cuyahoga River (Grabowski and Van Tassel 1996). A great deal of difficulty exists in determining exactly which groups may have inhabited Cuyahoga County, as many were river travelers who moved up and down the Cuyahoga and its neighboring waters on a regular basis, however, records indicate the following Native American groups resided in the area known as the Western Reserve: Seneca, Ottawa, Onondaga, Oneida, Cayuga, Chippewa, Mingo, Massangas, Shawnee and Delaware (Cherry 1921: 165-168).

As much of the city of Cleveland began its urban development in the first half of the 19th century, it is very likely that most prehistoric cultural materials that had been in the area have long since been disturbed by the industrial, commercial, and residential development of Cleveland and the surrounding areas. With one exception (33CU73), all of the Ohio Archaeological Inventory sites within a one kilometer radius of the project study limits are catalogues of historic (mainly industrial, with some residential) remains.

Historic Context

Provided here is a general outline of the historic context and land use of the areas/neighborhoods covered by the project. The aforementioned history/architecture report may be referred to for more detailed information. Generally speaking, the majority of the area remained rural through the early 19th Century until the city of Cleveland encroached on the area by platting and urban development during the fourth quarter of the 19th Century.

Eastern Area

The eastern section of the proposed project encompasses some of the earliest historic settlement areas in the city. The northernmost portion of the present undertaking is, according to OGS records, near Doan's Corner (often Doan's Corners) cemetery. Doan's Corners was one of the earliest settled areas in what would later become Cleveland. Nathaniel Doan first bought land here and built a cabin near what is now the northwest corner of Euclid Avenue and E. 107th Street in 1799. This structure served as a hotel and tavern for new settlers and travelers. Doan later added a store, a smithy, and a saleratus¹ production plant, himself becoming a justice of the peace, postmaster, and clergyman in addition to a successful businessman (Rose 1950:39). His son, Job Doan, later rebuilt the tavern and eventually moved it to Cedar Avenue, east of E. 100th Street (Rose 1950:80).

Job Doan also established a cemetery at Doan's Corners in 1823. The "Publick Burying Ground" was located at the northwest corner of Euclid Avenue and E. 105th Street but the plot, which was approximately an acre and a half in size, was not used exclusively for burials. The northern section was used as a cemetery and the southern portion became a village common, with a stone schoolhouse being built on the northwest corner of Euclid Avenue and E. 105th Street in the 1830s (Rose 1950:99-100, 184). Some of this area has been previously investigated archaeologically and will be discussed later in this summary.

1 Saleratus is a leavening agent used in baking.

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A Methodist Sunday School was organized at Doan's Corners in 1831 by Reverend Milton Colt. In 1837 a permanent church was built on Doan Street (present day E. 105th Street). In 1870 a second church was built, which was torn down in 1885 and rebuilt in 1887 on Euclid Avenue at Oakdale Street (present day E. 93rd Street). This Methodist congregation became the Epworth-Euclid United Methodist Church after merging with the Euclid Avenue Methodist congregation and constructing another church between E. 107th Street and Chester Avenue (Van Tassel and Grabowski 1987:377; Rose 1950:126).

The township of East Cleveland (distinct from present-day East Cleveland) was organized in 1847. It was annexed into the City of Cleveland in 1872. East Cleveland's western boundary was at Willson Avenue (E. 55th Street), Quincy Avenue to the south, east of Doan Street (E. 105th Street) to the east, and north of Superior Avenue (US 6) to the north. South of East Cleveland was the village of Newburgh (sometimes Newburg), which was annexed into the City of Cleveland in 1873 (Kennedy 1896:337, 421; Rose 1950:366, 388). In summary, development in the eastern area dated to after the mid-1870s.

Central Area

The Nickel Plate mainline was constructed in 1882; the line ran from Buffalo, NY through Fort Wayne, IN to Chicago, IL. The line entered Cleveland at the Detroit Avenue area in the west and exited at the Euclid Avenue area in the east. On the east side of the Cuyahoga River, the railroad tracks ran through Kingsbury Run, crossed Willson Avenue (present day E. 55th Street and Kinsman Road, then turned north to cross Adelbert, Mayfield, and Euclid Avenues. In 1964 the Nickel Plate line was taken over by the Norfolk and Western Railroad, which later became Norfolk Southern in the 1980s (Grabowski and Van Tassel 1996).

A Hungarian settlement in this area of Cleveland began in the 1850s with the settlement of David and Morris Black and their families near Woodland and Willson (E. 55th Street) Avenues. Here they started a market garden and later began producing ladies wear which later became the Lindner Company (Rose 1950; Grabowski and Van Tassel 1996). Hungarian immigration increased dramatically from the 1870s through the 1920s, after WWII, and after the Hungarian Revolution in 1956.

The initial wave of Hungarian immigration in the late 1800s was fueled by a desire for work and/or land. These first immigrants were largely men who settled on what was at the time the eastern outskirts of the city. They lived in boarding houses and worked in nearby factories such as the Eberhard Manufacturing Company, Mechanical Rubber Works, National Malleable Steel Castings, Ohio Foundry, Standard Foundry and Manufacturing Company, Van Dorn Iron Works, Glidden Varnish, and Cleveland Bronze (Papp 1981:160). These factories generally developed after 1875 and were positioned along the Nickel Plate or Norfolk Southern rail line in the north, with Kinsman Road to the south. This area is bracketed by E. 75th Street in the west and South Woodland Avenue (Buckeye Road) in the east.

Not surprisingly, residences for the growing Hungarian population built up in this area, mostly in the form of boarding houses until after the turn of the century. Prior to WWI, many Hungarians came to Cleveland with the intention of earning money and returning to their families in Hungary. While many did manage to return home, others settled and stayed in Cleveland. As a result, this area of Cleveland became a distinct Hungarian ethnic enclave. According to Susan M. Papp (1981: 160):

“A distinct Hungarian neighborhood came into being during the mid-1880s. The Hungarians settled around Madison Street (now East 79th) and Woodland Avenue from East 65th Street onward. Seven streets with particularly heavy concentrations of Hungarian residents included Bismarck, Rawlins and Holton.”

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After WWI more Hungarians came to Cleveland with the intention of staying. This was fueled by economic hardships caused by WWI and by the significant changes in Hungary's economy, government, and borders resulting from the Treaty of Trianon in 1920. In Cleveland, the effect was that Hungarians moving from boarding houses providing temporary housing prior to WWI to homes of permanent residence for working, middle, and even upper class families.

Religious buildings (i.e. churches, synagogues) were constructed to service this population, and Hungarian aid or benefit societies were formed to provide benefits to sick workers or funds for the funerals of immigrants who died far away from their families in Hungary. Thus immigration, ethnic population growth, industrial development, and residential settlement all dramatically affected the proposed preliminary study corridor at this time, transitioning it from an outskirt to an active urban landscape.

Despite immigration waves continuing until the 1956 revolution in Hungary, by the 1970s the Hungarian population had dwindled, replaced largely by African Americans moving into this area of Cleveland. Today, many of the houses from the original neighborhood have been razed. Many of the city blocks appear as vacant open space with the occasional dilapidated house.

Western Area

The proposed project will cross over Kingsbury Run Valley, which is part of the larger Kingsbury Run watershed characterized by creeks, ravines, and rugged valleys. Kingsbury Run formed a natural boundary between the early city of Cleveland and the hamlet of Newburgh (later Newburgh Township) [Rose 1950:89]. East of E. 79th Street much of Kingsbury Run's waterways have been filled in or bridged by culverts, but west of this point some of the natural valley remains (Grabowski and Van Tassel 1996).

Kingsbury Run made headlines from 1935 to 1939 during the so-called Cleveland Torso Murders. Several of the dismembered victims of the Torso Murderer were found in Kingsbury Run, leading some to dub the killer the "Kingsbury Run Phantom." In particular, one of the victims (known as the "tattooed man") was found near the area where the Kinsman Road bridge crosses over Kingsbury Run Valley, which is directly in the preliminary study corridor (Nickel 1989:62-64). In the 1930s, Kingsbury Run was home to vagrants and the poorest of the working class, who lived in shanties throughout the area; it was regarded as a dangerous, desolate area. In August of 1938, in an attempt to put a stop to the killings, the shanty towns were burned on the orders of Elliot Ness, who was serving as the Safety Director for the City of Cleveland at the time (Badal 2001:10). Today, at least a third of the area has been redeveloped with interstate systems, railroad lines, and commercial strip development comprising the majority of modern development.

Geology

Examination of the USDA/SCS (1980) soil survey and the USDA/NRCS Web Soil Survey shows, unsurprisingly, that the preliminary study corridor is composed entirely of urban soil types or udorthents (see Figure 7 and Table 1 for soil types throughout the corridor). Udorthents, loamy (Ua) are areas of cut and fill where construction, borrow, or disposal activity has taken place. Urban land (Ub) describes areas of dense construction, usually where more than 80% of the ground is covered by manmade structures or surfaces such as concrete or asphalt. The Urban land-Elnora, complex nearly level (UeA), Urban land-Mahoning complex, undulating (UmB) and Urban land-Mitiwanga complex, undulating (UnB) soils are all comprised of approximately 70% urban land and 20% Elnora loamy fine sand/Mahoning soil/Mitiwanga soil (respectively), with the remaining 10% composed of small areas of other soil types (USDA/SCS 1980:46-49). Given this information and taking into account the past and present land use in

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this part of the City of Cleveland as outlined above, it is highly unlikely that pockets of undisturbed soils remain in which prehistoric archaeological materials might be found.

Table 1. Soil Types found throughout the CUY-Opportunity Corridor.

LuC	Loudonville-Urban land complex, rolling
Ua	Udorthents, loamy
Ub	Urban land
UeA	Urban land-Elnora complex, nearly level
UmB	Urban land-Mahoning complex, undulating
UnB	Urban land-Mitiwanga complex, undulating

Previously Surveyed Areas and Previously Documented Archaeological Sites

The Ohio Historic Preservation Office's Online GIS System shows several previously identified archaeological sites, surveyed areas, and cemeteries in or near the preliminary study corridor. These can be seen on Figure 8, which shows seven cemeteries, nine archaeological sites, and nine previously surveyed areas. The majority of these cemeteries, sites, and surveyed areas are not in or adjacent to the corridor; these will be documented here only to elaborate on land use history, current conditions, and/or the state of the archaeological record in this area of Cleveland.

Details of the nine archaeological sites, all recorded in the Ohio Archaeological Inventory (OAI), shown on Figure 8 are summarized in Table 2. Seven out of the nine are historic in nature, the remaining two are prehistoric. Only two of these sites are within the preliminary study corridor, sites 33-CU-323 and 33-CU-498. Neither of these sites is considered significant and no further archaeological investigations are required.

Both prehistoric sites, 33-CU-73 and 33-CU-86, are located on terraces along the stream valley of Doan Brook, which is approximately 2800 feet east of the current preliminary study corridor. Site 33-CU-73 is a Woodland site comprised of pottery and chert flakes which, according to Lee (1985: 15), are a secondary deposit "eroding from the slumping south wall of the gorge below Fairmont Reservoir." Site 33-CU-86 is identified as a Late Archaic site consisting of two Lamoka side-notched points, but Lee (1985) later determined that these were more likely Early Woodland Chesser Notched points.

Sites 33-CU-196, 323, 324, 327, 328, 498, and 500 are comprised of historic artifacts (and sometimes modern materials) which range in date from the early 1800s to the present day. Two of the sites, 33-CU-196 (Shaker Millrace Site) and 33-CU-327 (Bradley House Grounds), record features rather than artifacts. Site 33-CU-196 is the remaining portion of a millrace that ran to a gristmill that once stood in a ravine to the west of the Kemper Road/Fairhill Road intersection. Site 33-CU-327 is an intact cistern, a builder's trench, and the backyard of the Bradley House located at the northwest corner of 72nd Street and Euclid Avenue. Very little cultural material other than the features was recovered during shovel test unit excavation at this site.

Sites 33-CU-323, 324, 327, and 328 are all documented in Brose and Lee's 1985 *A Model of Historical Sites Archaeology in the Inner City*. Site 33-CU-323 falls within the preliminary study corridor and is located on the northwest corner of the Euclid Avenue/E. 105th Street intersection. In fact, this area is one of the few historically documented areas of early 19th Century development in the study corridor. The

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original intention of the archaeological testing in this area was to locate Job Doan's barn, which would have dated to the mid-1820s. Instead, remains of a refuse dump associated with a hotel that stood on the site from the late 1800s/early 1900s was uncovered. No cultural material dating earlier than the hotel was located, and the artifacts found included stoneware crockery, yellow ware, salt glazed pottery, plain white glazed ironstone pottery, and beverage container glass. Materials relating to a garage built sometime between 1911 and 1932 were also recovered.

Sites 33-CU-324, 327, and 328 are not in or adjacent to the preliminary study corridor. Site 33-CU-327 is described above and is located approximately 1.4 mile west of the northern end of the preliminary study corridor. The Dunham Tavern Grounds, or 33-CU-324, is located approximately 1.4 mile west of the northern end of the corridor. While the original purpose of the excavations here was to locate the early log cabin thought to have been built here in the 1820, the site instead yielded historical archaeological materials that date to the 1840s and relate to a tavern that stood on the site. More recent materials dating to post-1930s filling and grading activities were also encountered. The Addison Avenue House, or 33-CU-328, was intended to locate a small frame single family residence built in the late 1860s. While some ceramic and glass materials were found that date to this period, the site was severely disturbed by grading and drainage repairs.

Site 33-CU-498, located on the north side of Bower Avenue just east of the 55th Street intersection, is located within the preliminary study corridor. Historic and modern era materials apparently related to two residential structures that stood on the site from the turn of the century were recovered. The materials recovered date from approximately 1890 through the present day and include two wire nails, brick fragments, ceramics, plastic, and window and container glass. At least the first 1.5 foot of the site was a mix of modern material and structural rubble.

Finally, site 33-CU-500 is located approximately two miles west of the current preliminary study corridor. Phase I, II, and III investigations here identified two row houses and associated outbuildings/structures dating to the 1880s through the 1920s. The OHPO Online GIS System indicates that this site is eligible for inclusion on the National Register of Historic Places. This site is also within the boundaries of the Euclid Avenue Historic District (NR #07000524). Archaeological investigations were conducted by Gray & Pape, Inc., who used information from the excavations to answer questions about the socioeconomic conditions of the occupants, the association between the main residence buildings and the outbuildings, and the nature of the archaeological record in urban Cleveland. In regards to the latter, they determined that the parking lot/urban setting of the site preserved the structural foundations of the residential row houses and the outbuildings, but that deposits were relatively mixed due to construction and demolition activity.

Several previously surveyed areas are located in this area of Cleveland, though the majority are not within or adjacent to the preliminary study corridor. There are a total of nine previously surveyed areas shown on Figure 8, which represent four archaeological surveys. The surveyed areas north of the study corridor, labeled 1-5, have already been discussed elsewhere in this study: Lee (1985) and Brose and Lee (1985). The remaining surveyed areas, labeled 6-9, are located at the southwestern end of the study corridor and represent the following two archaeological surveys.

David Bush (1978) conducted an archaeological survey for the I-490 Project, which was intended to connect I-77 at the E. 55th Street intersection to I-480 at the Broadway Road exit. Three alternatives were tested, the Erie-Lackawanna (labeled 8 on Figure 8), the Penn-Central (labeled 7 on Figure 8) and the Special Use Reversible (labeled 6 on Figure 8). The preliminary CUY-Opportunity Corridor study corridor overlaps with all three alternatives at its western end. According to Bush (1978), shovel test excavation, visual inspection, and interviews with residents indicated that there were no prehistoric or

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historic archaeological resources located within the project area due to construction activity and urban development.

Chuck Mustain (2000) conducted an archaeological survey for the Bessemer Avenue Extension project between E. 55th Street and E. 65th Street in Cleveland (Figure 8). It is located approximately 1800 feet south the preliminary CUY-Opportunity Corridor study corridor. Fieldwork for this survey included visual inspection and soil coring, which showed that the project area was largely disturbed by industrial development. Mustain concluded that no archaeological resources are located in the project area and recommended no further archaeological investigation.

Table 2: Outline of the archaeological sites shown on Figure 8. Shaded sites are within the preliminary study corridor.

OAI #	NAME	DIST	AFFILIATION	ARTIFACTS RECOVERED	REFERENCE
33-CU-073	Sniper Site	905 m	Prehistoric-Woodland	Pottery, flakes	Lee, Alfred (1985)
33-CU-086	Crompton Site	2260 m	Prehistoric- Late Archaic or Early Woodland	2 side-notched points	Lee, Alfred (1985)
33-CU-196	Shaker Millrace Site	2620 m	Historic-1800s	remains of mill race	n/a
33-CU-323	Doan Block Hotel Dump	Adjacent / Within	Historic-1870s to 1890s	Ceramics, glass, metal artifacts from hotel refuse dump	Brose, David S. and Alfred M. Lee (1985)
33-CU-324	Dunham Tavern Grounds	2320 m	Historic-1840s to 1870s	Ceramics, clay pipes, metal, glass	Brose, David S. and Alfred M. Lee (1985)
33-CU-327	Bradley House Grounds	2230 m	Historic-1880s to 1960s	Builder's trench, cistern, backyard	Brose, David S. and Alfred M. Lee (1985)
33-CU-328	Addison Avenue House	2800	Historic-1860s to 1920s	Ceramics, glass, wooden drain	Brose, David S. and Alfred M. Lee (1985)
33-CU-498	n/a	Adjacent / within	Historic-1890s-present	Ceramics, glass, plastic, wire nails, brick frags	Mustain, Chuck, Douglas Terpstra, and Amy Bennett (2006)
33-CU-500	n/a	3230	Historic-1880s to 1974	Animal bones, seeds, bricks, nails, glass, ceramics, buttons	Bryant, Donna (2007)

Conclusions

The majority of the project area was found to be disturbed by commercial, industrial, and residential development dating to the last quarter of the 19th Century. The corridor is also marred by considerable redevelopment dating to the 20th Century. Small areas of residential development are found along the various alignments still under consideration, but many of the housing units once found there have already been removed by urban re-development. The current physical condition of the area limits the need for intensive archaeological field investigations through much of the corridor. Further archaeological consideration and evaluation, however, may be required across two areas if impacted: 1) on the northwest side of the Euclid Avenue/E. 105th Street intersection and along the west side of E. 105th Street from this intersection to Chester Avenue (in historic literature, this is given as the location of the Doan's Corners Cemetery and schoolhouse); and 2) the edge of a former Jewish Hungarian neighborhood which could contain remains that may provide significant information and, as such, eligible for inclusion in the National Register of Historic Places. At this stage of project development, it would appear the project may only impact areas of industrial and/or commercial developed areas. Once the preferred alignment has been selected, the Office of Environmental Services will review the available plans, conduct a field review of the preferred alternative, and document the level of further archaeological investigations that might be needed during any future locational and evaluative studies.

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TMH: mks/jaw

c: Project File; Mark Epstein, OSHPO w/attachments; D. Schiavoni, District 12 w/attachments



December 5, 2011

Mr. Timothy M. Hill, Administrator
Office of Environmental Services
Ohio Department of Transportation
1980 West Broad St.
Columbus, OH 43223

Re: CUY-Opportunity Corridor, PID 77333

Dear Mr. Hill:

This letter is in response to the ODOT Office of Environmental Services (OES) submission, dated August 18, 2011, regarding the proposed construction of the undertaking, CUY-Opportunity Corridor. The State Historic Preservation Office's (SHPO) comments are made pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, and the associated regulations at 36 CFR Part 800.

The State Historic Preservation Office has carefully reviewed the information submitted for the undertaking and offers the following clarification:

In the first list of properties, "Twelve (12) properties listed on the NRHP, individually or as part of an established historic district," please note that items #2 (CUY-00954-10, St. Elizabeth's Hall) and #3, (CUY-09300-10, St. Elizabeth's Rectory) are not specified in the National Register nomination (Ref #76001402) as part of the property. Since they have architectural merit and are closely associated with the church, as well as sitting on the same city real estate parcel and at the same address, the State Historic Preservation Office agrees that they should be considered eligible as part of the St. Elizabeth's Magyar Roman Catholic Church.

On September 8, 2011, during the 30-day review and comment period, staff members from ODOT and SHPO conducted a field review of the history/architecture properties that were recommended for further consideration if they are located within the Area of Potential Effects of the preferred alternative:

- | | |
|-----------------|-----------------|
| 1. CUY-09257-06 | 5. CUY-00713-05 |
| 2. CUY-09255-06 | 6. CUY-09000-06 |
| 3. CUY-09264-06 | 7. CUY-09252-06 |
| 4. CUY-00393-05 | |

As a result of the field observations made during the September 8, 2011 field trip to Cleveland and in conjunction with the available documentation, the State Historic Preservation Office agrees with the following National Register eligibility decisions:

1. CUY-09257-06: 10465 Carnegie Avenue, Art Deco commercial building – Not Eligible
This four-story commercial building, constructed around 1930, on the corner of Carnegie Avenue and E. 105th Street, has subtle elements of the Art Deco style. In comparison to better examples of this style in the Cleveland area, such as Fenn Tower or the Terminal Tower, its significance is not sufficient for the eligibility on the National Register.
2. CUY-09255-06: 2130 East 107th Street, Art Deco commercial building – Not Eligible
This three-story commercial building, built around 1925, was originally used by the telephone company and the decorative tiles above the main doorway show communication imagery, specifically a man in the ocean listening to one seashell and speaking into another. The brick building uses Flemish bond, tiles with a seashell image, and brick corbelling to create a varied surface and vertical elements. Still used for telephone equipment, it is a handsome building but lacks architectural significance.
3. CUY-09264-06: 2046 Stearns Road, Neo-Classical Revival school building – Eligible under Criterion C
This three-story brick school building, constructed around 1930 for elementary students, has been the Cleveland School of the Arts (grades 6-12) since 2006. Its brick construction and elaborate terra cotta entrances are an excellent example of school architecture of this period that used historical styles.
4. CUY-00393-05: 2075 East 107th Street, John Hay High School -- Eligible under Criterion C
This high school was built in 1929 in an affluent neighborhood and included every feature that could be imagined at the time, including fine architecture, many classrooms, a swimming pool, and an indoor track. It was rehabilitated from 2001 to 2006 and is now a state-of-the-art school building with many of its original features. For its significance as a large public high school built in the Renaissance Revival style, it is eligible for the National Register.
5. CUY-00713-05: 2040 Stearns Road, Parkside Dwellings Eligible under Criterion C
This four-story brick apartment building was built in 1909. It is a "central corridor walk-up" type of apartment building that is irregular in shape with a tower on the main corner and the entrance on the street side. It is significant for its construction during a period of rapid growth in the university area.

According to Steve Gordon's recent Multiple Property Documentation Form, titled "Apartment Buildings in Ohio Urban Centers, 1870-1970," apartment buildings of this type are significant for their role "in providing increased numbers of affordable housing units to residents living in the growing inner ring suburbs" (Section F, page 8). This building retains all aspects of integrity including its park-like setting with neighboring school buildings.

6. CUY-09000-06: 2700 East 79th Street, Van Dorn Company office building
Not eligible

Additional research was conducted by the ODOT-OES staff in regard to the Van Dorn Iron Works, located at 2700 East 79th Street. The 1976 HAER report was referenced as well as the available histories. Van Dorn Iron Works originated in Akron circa 1872 and was relocated to Cleveland in 1878. Originally an ornamental wrought iron fence business, Van Dorn started producing "fences built indoors", jail cells, and a diverse line of iron products and became the largest producer of jail cells in world. In the 1940s Van Dorn dropped most of its previous iron manufacture and began its present manufacturing of containers, plastic-injection molding machines. The HAER report concludes, "...none of the early iron works machinery remains." Historically, the manufacturing complex featured a one-story brick and iron machine shop constructed in 1890, a three-story brick and iron office building (1894), a steel structural shop (1899), a brick and steel frame assembling shop (1918), and a building along Grand Avenue (1919-1920). The 1896 Sanborn Map was referenced. A building in a similar location as CUY-09000-06 was not identified in association with the Van Dorn Iron Works. Rather, the property was owned by the Electric Controller & Manufacturing Company in 1926. Based on the available histories and the field review, it is concluded CUY-0900-06, 2700 East 79th Street, is not eligible for inclusion on the NRHP due a lack of significance. The building is not associated with the period of significance of the life and works of Van Dorn, the Cleveland steel industry; or the assimilation of immigrant steel workers during the late 1800s and early 1900s. The building is not representative of a method of construction or of an architectural style. No further investigations are warranted.

7. CUY-09252-06: 10713-23 Cedar Avenue, Two-story row house
Not eligible


This six-unit terrace apartment building, with its Colonial Revival-style details, was built probably around the early 1900s. It includes all the items from Steve Gordon's list of characteristics of this building type, including having 2 to 2.5 stories, three or more individual units, flat roofs and raised parapets, paired front porches, and individual addresses. Its residential setting, however, has been diminished by the demolition of most of the buildings around it, and it therefore does not convey its significance as a housing type.

Timothy M. Hill
December 5, 2011
Page 4

I concur with the other findings in your letter about properties that are eligible and properties that are not eligible for the National Register.

Thank you for your cooperation.

Sincerely,

A handwritten signature in cursive script that reads "Nancy H. Campbell".

Nancy H. Campbell
Architecture Transportation Reviews Manager
Resource Protection and Review

/attachment (ODOT's Aug. 18, 2011 letter)

1040231
2010-CUY-11377-5



OHIO DEPARTMENT OF TRANSPORTATION

CENTRAL OFFICE • 1980 WEST BROAD STREET • COLUMBUS, OH 43223

JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR

OFFICE OF ENVIRONMENTAL SERVICES

November 29, 2012

Mr. Mark Epstein, Department Head
Resource Protection and Review
Ohio Historic Preservation Office
800 East 17th Avenue
Columbus, Ohio 43211



Attn: ODOT Transportation Review Managers

SUBJECT: CUY-Opportunity Corridor PID 77333

RE: Section 106 Determination of Effect
Notification of ODOT's Intent to Apply a Section 4(f) De Minimis Finding

Dear Mr. Epstein:

The subject undertaking, CUY-Opportunity Corridor PID 77333, is to improve access from route I-490 to the University Circle area in Cleveland, Ohio and to facilitate economic development. Pedestrian, bicycle, and multi-modal facilities will be incorporated into the undertaking. Ongoing public involvement activities include: public meetings, an interactive website, and direct notification. Enclosed are the following: project plan sheets; "Cultural Resources Inventory" map for the study area; and a map illustrating the Wade Park Historic District National Register boundary (102 acres) and the park boundary (65 acres) (*Attachment A*).

Results of Previous Section 106 Consultation

On December 5, 2011, the Ohio State Historic Preservation Office (OSHPO) responded to FHWA, with ODOT as their agent, consultation letter dated August 18, 2011 (*Attachment B*). During the review and comment period, staff members from ODOT and the OSHPO conducted a field review of the history/architecture properties recommended for further consideration to determine their significance. As a result of the consultation process, the following history/cultural resources were determined eligible for inclusion on the National Register of Historic Places (NRHP) or were identified as listed in the NRHP within the Area of Potential Effects (APE):

- Listed on NRHP
 - St. Elizabeth's Magyar Roman Catholic Church, 9016 Buckeye Road
 - CUY-00940-10: Woodland Recreational Center/Bath House, 9206 Woodland Avenue
 - Wade Park Historic District
 - CUY-0366-05: 4th Church of Christian Scientists, 10515 Chester Avenue (Contributing)
 - CUY-0369-05: Park Lane Villa, 10510 Park Lane (Contributing)
 - CUY-00277-06: Cleveland Club
 - Woodland Cemetery (60 acres)
 - CUY-00956-10, Weizer Building, 8937 Buckeye Avenue (Demolished)

- Peerless Motor Company Plant Number 1, 9400 Quincy Avenue (Demolished)
- Eligible for Listing on the NRHP:
 - CUY-00954-10: St. Elizabeth's Hall, 9016 Buckeye Road
 - CUY-09300-10: St. Elizabeth's Rectory, 9016 Buckeye Road
 - CUY-00283-05: Epworth Euclid Methodist Church, 1919 East 107th Street
 - CUY-00292-05: Wade Park Manor, 1890 East 107th Street
 - CUY-00012-06: Stone Gateway (removed and stored by owner)
 - CUY-06129-05: Hanna Monument, East side of Euclid Avenue/East of Stearns Road
 - CUY-06130-05: Kossuth Monument, South side of Euclid Ave./East of Stearns Road
 - CUY-09301-10 (SFN 1894609): Rail line bridge spanning Holton Avenue
 - CUY-09302-10 (SFN 1894633): Rail line bridge spanning East 92nd Street
 - CUY-09264-06: 2046 Stearns Road, Neo-Classical Revival School Building
 - CUY-00393-05: 2075 East 107th Street, John Hay High School
 - CUY-00713-05: 2040 Stearns Road, Parkside Dwellings

The remaining history/architecture properties, fifty years of age or older, identified within the area of potential effect (APE) were determined not eligible for inclusion on the NRHP due to lack of sufficient integrity and significance.

Area of Potential Effects

Previously, several alternatives were under consideration. Since the December 2011 consultation, a preferred alternative has been identified. New permanent right-of-way (675 square feet) and temporary right-of-way (4170 square feet) will be required from within the Wade Park Historic District Boundary to implement the subject undertaking. In addition, temporary right-of-way (2100 square feet) is required from within the Woodland Recreation Center/Bath House (CUY-00940-10/9206 Woodland Avenue) National Register boundary.

Determination of Section 106 Effect

Woodland Recreation Center/Bath House (CUY-00940-10/9206 Woodland Avenue)

FHWA, with ODOT as their agent, have determined a finding of "no adverse effect" is applicable to the effect of the undertaking on Woodland Recreation Center/Bath House (CUY-00940-10). A strip of temporary right-of-way (2100 square feet) will be required from within the National Register boundary during construction. No contributing features will be altered as a result of the undertaking.

Wade Park Historic District

FHWA, with ODOT as their agent, have determined a finding of "no adverse effect" is applicable to the effect of the undertaking on the Wade Park Historic District, listed on the NRHP and its contributing components: the 4th Church of Christian Scientists (CUY-0366-05, 10515 Chester Avenue), and the Park Lane Villa (CUY-0369-05, 10510 Park Lane). The proposed temporary and permanent right-of-way required from within the historic district boundaries (new permanent

right-of-way 675 square feet and temporary right-of-way 4170 square feet) will not alter or diminish the character defining features of the historic district or of its contributing components.

4th Church of Christian Scientists (CUY-0366-05, 10515 Chester Avenue)

Permanent right-of-way is limited to the southwest corner of Chester Avenue and East 105th Street adjacent to the 4th Church of Christian Scientists (CUY-0366-05, 10515 Chester Avenue). The area of permanent right-of-way features existing pedestrian facilities.

Park Lane Villa (CUY-0369-05, 10510 Park Lane)

Temporary right-of-way will be required along East 105th Street adjacent to Park Lane Villa (CUY-0369-05, 10510 Park Lane). The area of temporary right-of-way features existing pedestrian facilities.

No other historic properties will be affected by the undertaking. Measures to avoid or minimize impacts were incorporated into the planning process.

Archaeological Review

An archaeological resource review and disturbance assessment was conducted by the Ohio Department of Transportation, Office of Environmental for the proposed Opportunity Corridor project (see enclosed archaeological resources report). Two previously recorded archaeological sites were identified in the vicinity of the project area during the literature review, but only one was located in the proposed footprint. Site 33CU498, a modern-era domestic refuse scatter, has been eradicated by the construction of an RTA bus loop and parking facility. Background research also identified two prominent historic themes: the history of Nathaniel Doan and Doan's Corner in the Euclid Avenue/East 107th Street area and the history of a former Hungarian neighborhood located near Buckeye Road. These two themes were investigated further by the Office of Environmental Services once a preferred alignment was identified.

Review of aerial photography and cartographic resources suggests the entire project area has been heavily developed and redeveloped over the last 60 years. An archaeological field review performed in December 2011 and October 2012 confirmed widespread disturbance as a result of industrial, commercial, and residential development, transportation development and construction, cut-and-fill activities, and storage yard development. No further prehistoric archaeological investigations are recommended.

The area of Doan's Corner at the eastern termini has been thoroughly disturbed, specifically as a result of Hospital expansion and development (along with associated underground utilities). Inspection of the project area (the footprint of the proposed project) through the Hungarian neighborhood/Buckeye Road area determined that three to six feet of fill had been placed across the area, specifically between Grand Avenue and Tennyson Road. Several houses in the area had been recently razed and evidence of bulldozing was observed across the area as well.

Based on the amount of disturbance documented in the area and the nature of urban land and udorthents, archaeological remains would consist mainly of mixed, post-industrial and modern deposits with no real physical distinction between traditional/cultural expressions in the archaeological record. Much of the fill observed during the field review contained construction debris from the razing of structures both within the area and outside, which was brought in with fill, subsequently creating a blended archaeological context.

Background research also reveals a substantial amount of documentation on the material culture of the Hungarian population and the daily life in the Buckeye Road area. Further archaeological investigations along the proposed project's footprint in the Buckeye Road area are unlikely to yield significant information beyond that which other researchers have presented. Therefore, no further archaeological investigations are recommended. However, this recommendation does not preclude the existence of significant archaeological remains in the area relating to the Hungarian population and earlier patterns of land-use over the last 12,000 years. It is likely, however, that important information can be recovered in other, better preserved parts of the neighborhood. Therefore, if the scope of the proposed Opportunity Corridor project changes, further archaeological consideration would be required.

In accordance with the Advisory Council on Historic Preservation's current regulations and 36 CFR § 800.5(b), FHWA, with ODOT as their agent, request the OSHPO's concurrence with these findings based on the following:

- The undertaking will have "no adverse effect" on the Wade Park Historic District, listed on the NRHP. The permanent and temporary right-of-way from within the historic boundary will not adversely affect the historic integrity of the resource.
- The undertaking will have "no adverse effect" on the 4th Church of Christian Scientists (CUY-0366-05) at 10515 Chester Avenue, a contributing component of the Wade Park Historic District.
- The undertaking will have "no adverse effect" on the Park Lane Villa (CUY-0369-05) at 10510 Park Lane, a contributing component of the Wade Park Historic District.
- The undertaking will have "no adverse effect" on the Woodland Recreation Center/Bath House (CUY-00940-10/9206 Woodland Avenue), listed on the NRHP. The temporary right-of-way from within the historic boundaries will not adversely affect the historic integrity of the resource.
- No further archaeological investigations are recommended on site 33CU498 since the site has been destroyed as a result of the construction of an RTA bus loop and parking facility;
- Based on the extensive ground disturbance and human altered/transported soils are documented across the entire project area, no further archaeological investigations are recommended for the proposed Opportunity Corridor project as currently planned.

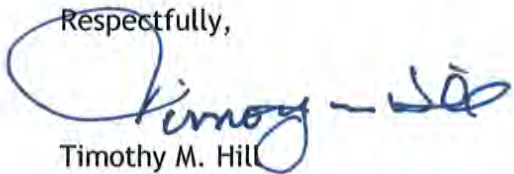
November 29, 2012

- Based on the information provided in this letter, the history/architecture investigations and the enclosed archaeological report, ODOT-OES has determined that a Section 106 determination of "no adverse effect" is appropriate for the proposed undertaking.

In accordance with 23 CFR Part 774, FHWA, with ODOT as their agent, is formally notifying the OSHPO of their intent to apply a *De Minimis* Section 4(f) finding to the Wade Park Historic District upon OSHPO's concurrence with a Section 106 finding of "no adverse effect."

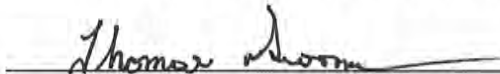
FHWA, with ODOT as their agent, are concurrently providing copies of the enclosed documentation to the identified Section 106 consulting parties for review and comment. All comments received will be forwarded to the FHWA and OSHPO for consideration. Questions may be addressed to Susan Gasbarro, ODOT Office of Environmental Services, at 614-728-0719 or Jason Watkins at ODOT Office of Environmental Services at 614-466-5105.

Respectfully,



Timothy M. Hill
Administrator
Office of Environmental Services

Ohio State Historic Preservation Office Concurrence:



Dec 18, 2012
(Date)

TMH:sg/jw
Enclosure

cc: ODOT District 12; FHWA; Section 106 Consulting Parties; Project file



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 18, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Jerry Wray
Director
Ohio Department of Transportation
1980 West Broad Street
Columbus, OH 43223

Dear Director Wray:

Please be advised FHWA has completed the review of *de minimis* Section 4(f) Finding for the CUY Opportunity Corridor project PID 77333 as submitted for review on December 19, 2012.

The FHWA has determined that the Ohio Department of Transportation (ODOT) has informed the Ohio State Historic Preservation Office (OSHPO) of FHWA's intention to seek *de minimis* finding to the undertaking based on a November 29, 2012 letter to OSHPO. Furthermore, that OSHPO has concurred with the ODOT conclusion of "no adverse effect" on December 18, 2012. From the documentation presented, the Federal Highway Administration concurs with the ODOT's Office of Environmental Services assessment of a *de minimis* finding for the impacts associated with the Woodland Recreation Center/Bath House, Wade Park Historic District, 4th Church of Christian Scientists, Park Lane Villa and Archaeological Site 33CU498. FHWA concurs with the findings and recommendations of the December 19, 2012 OHPO concurrence for the historic properties. Measures to minimize harm should also be considered as commitments for the project. This *de minimis* concurrence applies to the stated cultural resources only. Furthermore, should there be a change in the preferred alternative and the impacts to sites change, a re-examination of the *de minimis* finding will occur.

Should the Department have any questions please contact Noel F. Mehlo Jr., Environmental Program Manager at (614) 280-6841 or e-mail at Noel.Mehlo@dot.gov.

Sincerely,

For: Laura S. Leffler
Division Administrator

Opportunity Corridor

IR-490/East 55th Street to East 105th Street/Chester Avenue

City of Cleveland

APPLICATION TO BE CONSIDERED A SECTION 106 CONSULTING PARTY FOR HISTORIC PROPERTY IMPACTS

-Please Print-

Organization:	Fairfax Renaissance Dev. Corp
Name:	Debra Wilson
Title:	Real Estate Dev. Mgr.
Address:	8111 Quincy Ave Suite 100 Cleveland OH 44104
Phone:	(216) 361-8400 (office) (216) 394-3507 (cell)
E-mail:	dwilson@fairfaxdev.org

Section 106 of the National Historic Preservation Act requires Federal agencies to consider the effects of their actions on historic properties.

The Section 106 process also encourages the incorporation of historic preservation values into project planning through consultation among parties with an interest in the effects of the undertaking on historic properties. Because consultation is a dynamic good-faith process of discussing options, considering multiple views, and seeking agreement among a variety of parties, your regular attendance, active participation, and constructive comments will be expected throughout the process.

Please summarize your interest in historic properties as related to this project:

a	Bd member Cleve Restoration Society
e	Turist for Historic Preservation Awards
e	Preservationist on FRDC's staff
e	Very familiar c 106 process
b	" " c Cleveland Landmark Commission
a	Familiar c OHIO STATE Historical Historical Society

Please E-mail, mail, or fax to:

Mark.Carpenter@dot.state.oh.us

ODOT District 12

5500 Transportation Blvd.

Garfield Hts., Ohio 44125

Attn: Mr. Mark Carpenter, P.E. - Environmental Engineer

Fax: (216)584-2279

From: [Matt Wahl](#)
To: [Valerie Webb](#); [Sarah Brown](#); [Adin McCann](#); [Jodi Heflin](#)
Subject: FW: Application to be Considered a Section 106 Consulting Party for Historic Property Impacts
Date: Tuesday, August 09, 2011 10:29:13 AM

From: Mark.Carpenter@dot.state.oh.us [mailto:Mark.Carpenter@dot.state.oh.us]
Sent: Tuesday, August 09, 2011 11:28 AM
To: Debra Wilson
Cc: Larry.Hoffman@dot.state.oh.us; Susan.Gasbarro@dot.state.oh.us; John.Motl@dot.state.oh.us; Dale.Schiavoni@dot.state.oh.us; Erica.Schneider@dot.state.oh.us; Matt Wahl
Subject: Re: Application to be Considered a Section 106 Consulting Party for Historic Property Impacts

Ms. Wilson:

Thank you for your interest in the cultural resources and the Opportunity Corridor. You are accepted as a Consulting Party for the Opportunity Corridor Project.

All of the Consulting Parties will be contacted soon about upcoming coordination, i.e. meetings, surveys, and review of project alternatives.

If you have any questions, please contact me at (216) 584-2089 or by e-mail.

Thank you,

Mark Alan Carpenter, P.E.
District 12 Environmental Engineer
(216) 584-2089

Debra Wilson <DWilson@fairfaxdev.org>

08/09/2011 11:17 AM

To "Mark.Carpenter@dot.state.oh.us"
<Mark.Carpenter@dot.state.oh.us>

cc

Subject Application to be Considered a Section 106 Consulting Party for
Historic Property Impacts

Hi Mr. Carpenter:

I filled out an application at the meeting held at Mt. Sinai Baptist Church. Can you please let me know what the status of the application is? I would like to put it on my schedule if I'm to be accepted. Thank you. Debra Wilson

From: Larry.Hoffman@dot.state.oh.us
To: [Matt Wahl; jason.spilak%dot@dot.state.oh.us](mailto:Matt.Wahl;jason.spilak%dot@dot.state.oh.us); [Bruce Goff@dot.state.oh.us](mailto:Bruce.Goff@dot.state.oh.us); neosha.price@dot.gov
Cc: [Adin McCann](mailto:Adin.McCann); [Jodi Heflin](mailto:Jodi.Heflin); [Sarah Brown](mailto:Sarah.Brown); [Valerie Webb](mailto:Valerie.Webb); [Susan Gasbarro@dot.state.oh.us](mailto:Susan.Gasbarro@dot.state.oh.us)
Subject: Fw: CUY-Opportunity Corridor (PID 77333) Section 106 Consulting Party Invitation
Date: Friday, August 26, 2011 8:17:16 AM
Attachments: [77333_2011-8-26_Consulting_party_application.pdf](#)
[77333_2011-8-25_CP_Invite-letter_and_Phase_I_Cult_no_addressee.docx](#)

----- Forwarded by Larry Hoffman/Environmental/CEN/ODOT on 08/26/2011 09:14 AM -----

Mark Carpenter/PlanningEngineering/D12/ODOT

08/26/2011 08:36 AM

To mepstein@ohiohistory.org, ncampbell@ohiohistory.org,
gdavis@wrhs.org, dwilson@fairfaxdev.org,
rnbrown@city.cleveland.oh.us, adam.johnson@dot.gov,
magyarmuzeum@hotmail.com, rkeiser@city.cleveland.oh.us

cc Larry Hoffman/Environmental/CEN/ODOT@ODOT, Susan
Gasbarro/Environmental/CEN/ODOT, John
Motl/PlanningEngineering/D12/ODOT@ODOT, Dale
Schiavoni/PlanningEngineering/D12/ODOT@ODOT

Subject CUY-Opportunity Corridor (PID 77333) Section 106 Consulting Party
Invitation

Re: CUY-Opportunity Corridor (PID 77333)

Re: Invitation to be Consulting Party pursuant to 36 CF 800 and the Section 106 process

Attached is an invitation for you or your representative to be a Section 106 Consulting Party for the subject Opportunity Corridor project in the City of Cleveland.

If you wish to participate as a Consulting Party, please complete the attached Application form and return to the District office.

In addition, a CD with the Phase I Cultural Resources Survey Report for the Opportunity Corridor study area is being sent to you in the mail. Please provide comments on the Survey Report by September 30, 2011. All the Consulting Party comments will be forwarded to the Ohio Historic Preservation Office and the Federal Highway Administration.

If you have any questions, please contact me at (216) 584-2089.

Respectfully,

Mark Alan Carpenter, P.E.
District 12 Environmental Engineer
(216) 584-2089

CUY - Opportunity Corridor Consulting Parties

PID 77333

Name	Title	Organization	Mailing Address	City	Zip Code	Phone Number	E-mail Address
Mark Epstein	Resource Protection	Ohio Historic Preservation Office	1982 Velma Avenue	Columbus	43211-2497	614-298-2000	mepstein@ohiohistory.org
Nancy Campbell	Resource Protection	Ohio Historic Preservation Office	1982 Velma Avenue	Columbus	43211-2497	614-298-2000	ncampbell@ohiohistory.org
Gainor B. Davis, PhD	President & CEO	Western Reserve Historical Society	10825 East Boulevard	Cleveland	44106	216-721-5722	gdavis@wrhs.org
Debra Wilson	Real Estate Dev.	Fairfax Renaissance Development	8111 Quincy Avenue	Cleveland	44104	216-361-8400	dwilson@fairfaxdev.org
Robert Brown	Director	City of Cleveland Planning Comm.	601 Lakeside Avenue, Room 501	Cleveland	44114	216-664-3467	rbrown@city.cleveland.oh.us
Adam Johnson	District Engineer	Federal Highway Administration	200 North High Street	Columbus	43215	614-280-6843	adam.johnson@dot.gov
Laszlo Varga	President	Hungarian Heritage Society	P.O. Box 24134	Cleveland	44124	216-523-3900	magyarmuzeum@hotmail.com
Robert Keiser		Cleveland Landmarks Commission	601 Lakeside Avenue	Cleveland	44114	216-664-2531	rkeiser@city.cleveland.oh.us

Opportunity Corridor

IR-490/E.55th Street to E. 105th Street/Chester Avenue
City of Cleveland

APPLICATION TO BE CONSIDERED A SECTION 106 CONSULTING PARTY FOR HISTORIC PROPERTY IMPACTS

Please Print

Organization:	
Name:	
Title:	
Address:	
Phone:	
E-mail:	

Section 106 of the National Historic Preservation Act requires Federal agencies to consider the effects of their actions on historic properties.

The Section 106 process also encourages the incorporation of historic preservation values into project planning through consultation among parties with an interest in the effects of undertaking on historic properties. Because consultation is a dynamic good-faith process of discussing options, considering multiple views, and seeking agreement among a variety of parties, your regular attendance, active participation, and constructive comments will be expected throughout the process.

Please summarize your interest in historic properties as related to this project:

Please E-mail, mail, or fax to:

Mark.Carpenter@dot.state.oh.us

ODOT District 12

5500 Transportation Blvd.

Garfield Hts., Ohio 44125

Attn: Mr. Mark Carpenter, P.E. - Environmental Engineer

Fax: (216)584-2279



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Debra Wilson
Real Estate Development
Fairfax Renaissance Development Corporation
8111 Quincy Avenue
Cleveland, Ohio 44104

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Ms. Wilson:

The City of Cleveland and the Ohio Department of Transportation on behalf of the Federal Highway Administration are developing the Opportunity Corridor project. The Department invites you or your representative to participate as a Consulting Party for the Section 106 process and to provide input for minimizing and mitigating impacts from the project to historic properties.

The Opportunity Corridor project is to improve access and mobility to, from, and within the area between I-77 and University Circle. Another purpose is to improve the transportation infrastructure within a historically underserved, economically depressed area within the City of Cleveland also known as the "Forgotten Triangle."

If you or your representative wishes to participate as a Consulting Party, please complete the attached Consulting Party Application. In addition, enclosed is a CD with the Phase I Cultural Resources Survey Report prepared for the Opportunity Corridor study area. FHWA, with ODOT as their agent, request that comments are received within 30 days of receipt of the documentation pursuant to 36 CFR 800.

Please submit the Consulting Party Application and your comments on the Phase I Cultural Resources Survey Report **by September 30, 2011** to:

Mark.Carpenter@dot.state.oh.us

or mail to:

Mark Alan Carpenter, District 12 Environmental Engineer
Ohio Department of Transportation District 12
5500 Transportation Boulevard
Garfield Heights, Ohio 44125

Thank you for your consideration of historic properties in the Opportunity Corridor study area. If you have any questions, you may also contact me at (216) 584-2089.

Respectfully,

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC
c: PID 77333



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Mr. Lazlo Varga, President
Hungarian Heritage Society
P.O. Box 24134
Cleveland, Ohio 44114

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Consulting Party Invitee:

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Mark.Carpenter@dot.state.oh.us

or mail to:

Mark Alan Carpenter, District 12 Environmental Engineer
Ohio Department of Transportation District 12
5500 Transportation Boulevard
Garfield Heights, Ohio 44125

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Respectfully,

Mark Alan Carpenter, P.E.

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC

c: PID 77333



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Robert Keiser
Cleveland Landmark Commission
601 Lakeside Avenue
Cleveland, Ohio 44114

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Mr. Keiser:

The City of Cleveland and the Ohio Department of Transportation on behalf of the Federal Highway Administration are developing the Opportunity Corridor project. The Department invites you or your representative to participate as a Consulting Party for the Section 106 process and to provide input for minimizing and mitigating impacts from the project to historic properties.

The Opportunity Corridor project is to improve access and mobility to, from, and within the area between I-77 and University Circle. Another purpose is to improve the transportation infrastructure within a historically underserved, economically depressed area within the City of Cleveland also known as the "Forgotten Triangle."

If you or your representative wishes to participate as a Consulting Party, please complete the attached Consulting Party Application. In addition, enclosed is a CD with the Phase I Cultural Resources Survey Report prepared for the Opportunity Corridor study area. FHWA, with ODOT as their agent, request that comments are received within 30 days of receipt of the documentation pursuant to 36 CFR 800.

Please submit the Consulting Party Application and your comments on the Phase I Cultural Resources Survey Report **by September 30, 2011** to:

Mark.Carpenter@dot.state.oh.us

or mail to:

Mark Alan Carpenter, District 12 Environmental Engineer
Ohio Department of Transportation District 12
5500 Transportation Boulevard
Garfield Heights, Ohio 44125

Thank you for your consideration of historic properties in the Opportunity Corridor study area. If you have any questions, you may also contact me at (216) 584-2089.

Respectfully,

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC
c: PID 77333



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Adam Johnson
Federal Highway Administration
200 North High Street
Columbus, Ohio 43215

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Mr. Johnson:

The City of Cleveland and the Ohio Department of Transportation on behalf of the Federal Highway Administration are developing the Opportunity Corridor project. The Department invites you or your representative to participate as a Consulting Party for the Section 106 process and to provide input for minimizing and mitigating impacts from the project to historic properties.

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Garfield Heights, Ohio 44125

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Respectfully,

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC
c: PID 77333



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Mark Epstein
Ohio Historic Preservation Office
1982 Velma Avenue
Columbus, Ohio 43211-2497

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Mr. Epstein:

The City of Cleveland and the Ohio Department of Transportation on behalf of the Federal Highway Administration are developing the Opportunity Corridor project. The Department invites you or your representative to participate as a Consulting Party for the Section 106 process and to provide input for minimizing and mitigating impacts from the project to historic properties.

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Mark.Carpenter@dot.state.oh.us

or mail to:

Mark Alan Carpenter, District 12 Environmental Engineer
Ohio Department of Transportation District 12
5500 Transportation Boulevard
Garfield Heights, Ohio 44125

Thank you for your consideration of historic properties in the Opportunity Corridor study area. If you have any questions, you may also contact me at (216) 584-2089.

Respectfully,

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC

c: PID 77333



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Gainor B. Davis, PhD, President & CEO
Western Reserve Historical Society
10825 East Boulevard
Cleveland, Ohio 44106

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Ms. Davis:

The City of Cleveland and the Ohio Department of Transportation on behalf of the Federal Highway Administration are developing the Opportunity Corridor project. The Department invites you or your representative to participate as a Consulting Party for the Section 106 process and to provide input for minimizing and mitigating impacts from the project to historic properties.

The Opportunity Corridor project is to improve access and mobility to, from, and within the area between I-77 and University Circle. Another purpose is to improve the transportation infrastructure within a historically underserved, economically depressed area within the City of Cleveland also known as the "Forgotten Triangle."

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Mark.Carpenter@dot.state.oh.us

or mail to:

Mark Alan Carpenter, District 12 Environmental Engineer
Ohio Department of Transportation District 12
5500 Transportation Boulevard
Garfield Heights, Ohio 44125

Thank you for your consideration of historic properties in the Opportunity Corridor study area. If you have any questions, you may also contact me at (216) 584-2089.

Respectfully,

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC

c: PID 77333



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Nancy Campbell
Ohio Historic Preservation Office
1982 Velma Avenue
Columbus, Ohio 43211-2497

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Ms. Campbell:

The City of Cleveland and the Ohio Department of Transportation on behalf of the Federal Highway Administration are developing the Opportunity Corridor project. The Department invites you or your representative to participate as a Consulting Party for the Section 106 process and to provide input for minimizing and mitigating impacts from the project to historic properties.

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Please submit the Consulting Party Application and your comments on the Phase I Cultural Resources Survey Report **by September 30, 2011** to:

Mark.Carpenter@dot.state.oh.us

or mail to:

Mark Alan Carpenter, District 12 Environmental Engineer
Ohio Department of Transportation District 12
5500 Transportation Boulevard
Garfield Heights, Ohio 44125

Thank you for your consideration of historic properties in the Opportunity Corridor study area. If you have any questions, you may also contact me at (216) 584-2089.

Respectfully,

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC

c: PID 77333



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12 • 5500 TRANSPORTATION BLVD • GARFIELD HEIGHTS, OH 44125 • (216) 581-2100
JOHN R. KASICH, GOVERNOR • JERRY WRAY, DIRECTOR • MYRON S. PAKUSH, DISTRICT DEPUTY DIRECTOR

August 26, 2011

Robert Brown, Director
City of Cleveland Planning Commission
601 Lakeside Avenue, Room 501
Cleveland, Ohio 44114

**Re: CUY - Opportunity Corridor (PID 77333);
Section 106 Consulting Party Invitation;
Phase I Cultural Resources Survey**

Dear Mr. Brown:

The City of Cleveland and the Ohio Department of Transportation on behalf of the Federal Highway Administration are developing the Opportunity Corridor project. The Department invites you or your representative to participate as a Consulting Party for the Section 106 process and to provide input for minimizing and mitigating impacts from the project to historic properties.

The Opportunity Corridor project is to improve access and mobility to, from, and within the area between I-77 and University Circle. Another purpose is to improve the transportation infrastructure within a historically underserved, economically depressed area within the City of Cleveland also known as the "Forgotten Triangle."

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Please submit the Consulting Party Application and your comments on the Phase I Cultural Resources Survey Report **by September 30, 2011** to:

Mark.Carpenter@dot.state.oh.us

or mail to:

Mark Alan Carpenter, District 12 Environmental Engineer
Ohio Department of Transportation District 12
5500 Transportation Boulevard
Garfield Heights, Ohio 44125

Thank you for your consideration of historic properties in the Opportunity Corridor study area. If you have any questions, you may also contact me at (216) 584-2089.

Respectfully,

Mark Alan Carpenter, P.E.
District Environmental Engineer

DAS:MK:MAC
c: PID 77333

NOISE

- Ohio Department of Transportation (ODOT)



OHIO DEPARTMENT OF TRANSPORTATION
INTER-OFFICE COMMUNICATION
Office of Environmental Services

TO: Myron S. Pakush, District 12 Deputy Director **DATE:** December 20, 2012
Attention: Mark Carpenter, District Environmental Coordinator

FROM: Noel Alcala P.E., Office of Environmental Services

SUBJECT: Preliminary Noise Analysis dated December 2012

PROJECT: CUY-Opportunity Corridor (PID 77333)

The subject analysis was prepared by HNTB and received by this office on 12/20/12. Based on our review, we believe our comments dated 12/4/12 were adequately addressed and we accept the report. The noise barriers listed below were determined to be feasible and reasonable and should move forward into the Noise Public Involvement phase. A conference call between ODOT and the noise PI consultant should be held to discuss the noise PI strategy. If the barriers are determined to be desired by the benefited property owners and occupants, then a Noise Barrier Design Table (NBDT) must be developed for future use by the noise wall construction plan preparer.

Table 6: Feasible and Reasonable Noise Barriers

Noise Barrier ID	Noise Barrier Location	TNM Modeled		Noise Barrier Cost ¹	Number of Benefited Receptors (Dwelling Units)	Cost Per Benefited Receptor ²
		Length (ft)	Area (sq ft)			
NB-2	South side of the Opportunity Corridor mainline between 71 st Place and 75 th Street	609	7,580	\$189,500	6	\$31,583
NB-3	North side of the Opportunity Corridor mainline between the eastern edge of the bridge over the GCRTA Blue and Green Line tracks and 75 th Street	540	7,020	\$175,500	7	\$25,071
NB-4	North side of the Opportunity Corridor mainline between Evins Avenue and Buckeye Road	500	6,497	\$162,425	15	\$10,828

¹ Based on \$25.00 per square foot.

² 'Reasonable Cost per Dwelling Unit' is less than or equal to \$35,000 per benefited receptor.

If you have any questions or concerns, please contact Noel Alcala P.E. of this Office at 614-466-5222.

NAA:na

C: OES Project File

[skip repetitive navigation](#)Signed onto **HNTB** as **Adin McCann** (amccann).[My Account](#) | [Sign Out](#)

Package to Larry.Hoffman@dot.state.oh.us,...

To: Larry.Hoffman@dot.state.oh.us,Noel Alcala
From: Adin McCann at 12/20/2012 8:55:41 AM
Cc: Jodi Heflin,Matt Wahl,Sarah Brown
Subject: FW: Opportunity Corridor Revised Noise Analysis Report
Mailbox: [/ Sent/](#) **Will Expire:** in 23 hours **Read Status:** Read by some recipients

Larry/Noel

Attached for your review/reference is the updated noise anlaysis report, disposition of ODOT review comments, and benefitted property owner/address list.

Should you have any questions or need any additional information, please let us know.

Thanks,

Adin

> - - - - Original Package - - - - -
> Subject: Opportunity Corridor Revised Noise Analysis Report
> Date: 12/6/2012 1:27:15 PM
> From: Matt Wahl (mwahljmirdx9fdhz)
>
>

Larry and Craig,

Attached is the revised noise report for the referenced project. Also included is the disposition of comments and a spreadsheet tabulating the addresses for the benefitting receptors.

Please download and distribute.

If you have any questions, please advise.

Thanks,

Matt

Files:

- 2012-12-06_OC Noise Technical Report.pdf (15.8 MB)
- OC Noise Technical Report Comment Disposition 121205.docx (15.1 KB)
- Benefitted Property Address List 121205.xlsx (13.9 KB)

[Return to Normal View](#)

ENVIRONMENTAL SITE ASSESSMENTS (ESAs)

- Ohio Department of Transportation (ODOT)



OHIO DEPARTMENT OF TRANSPORTATION INTER-OFFICE COMMUNICATION

Office of Environmental Services

TO: Bonnie Teeuwen, District 12 Deputy Director

DATE: January 19, 2010

Attn: Mark Carpenter

FROM: *Julius D. Dennis*
Timothy M. Hill, Administrator, Office of Environmental Services

SUBJECT: Environmental Site Assessment Screening

PROJECT: CUY – Opportunity Corridor

PID: 77333

This office has reviewed the Environmental Site Assessment (ESA) Screening for the above referenced project prepared by HzW Environmental, LLC.

Based on the information provided, we concur with the consultant recommendations listed in Table 2 (summary of Conclusions and Recommendations) of the subject report and the seven (7) adjacent sites warrant a Phase I ESA. Additionally, we believe that Site 325, the Old Schmitt Brewery/Cuyahoga Co. Youth Intervention (9300-9400 Quincy Avenue), should have a Phase I ESA. The Phase I ESA investigation should only be conducted on the above sites that are in the project.

If you have any questions or concerns, please contact Craig Kerscher, Environmental Specialist, at (614) 752-2175.

TMH:ctk

Attachment

cc: File w/attachment
Reading File

From: [Matt Wahl](#)
To: [Rebecca Florjancic](#)
Cc: [Sarah Brown](#); [Adin McCann](#)
Subject: FW: CUY-Opportunity Corridor (PID 77333) - Phase I ESA Site Assessment Authorization REVISION
Date: Monday, November 15, 2010 10:27:49 AM

Rebecca,

ODOT has concurred with the 29 sites recommended for Phase 1 ESA's. Per this email and in accordance with your contract with HNTB you are authorized to perform this work.

Please acknowledge receipt of this email and provide your approximate schedule for completing the work.

Thanks,

Matt

Matthew J. Wahl, P.E.

HNTB Ohio, Inc.
1100 Superior Avenue, Suite 1330
Cleveland, Ohio 44114
Direct: 216.377.5842
Office: 216.522.1140
Cell: 216.375.8556
Fax: 216.522.0554
mwahl@hntb.com

From: Mark.Carpenter@dot.state.oh.us [mailto:Mark.Carpenter@dot.state.oh.us]
Sent: Monday, November 15, 2010 11:18 AM
To: Mark.Carpenter@dot.state.oh.us
Cc: Dale.Schiavoni@dot.state.oh.us; John.Motl@dot.state.oh.us; Larry.Hoffman@dot.state.oh.us; Matt Wahl
Subject: Re: CUY-Opportunity Corridor (PID 77333) - Phase I ESA Site Assessment Authorization REVISION

Matt:

I apologize. OES did not realize know that the Old Schmitt Brewery/Cuyahoga Co. Youth intervention property was north of the railroad as well as completely renovated/remediated for the County Court building. I did not think about it when I forwarded the authorization.

Therefore, please proceed with the Phase I ESA on the Top 29 Higher Risk Parcels List. Phase I ESA is not required for the old Schmitt Brewery/Cuyahoga Co. Youth Intervention property at this time.

If you have any questions, please contact me at (216) 584-2089 or by e-mail.

Thank you,

Mark Alan Carpenter, P.E.
District 12 Environmental Engineer

(216) 584-2089

Mark Carpenter/Planning/D12/ODOT

11/15/2010 10:52 AM

To MWAHL@hntb.com

cc Larry Hoffman/Environmental/CEN/ODOT@ODOT, Dale
Schiavoni/Planning/D12/ODOT@ODOT, John
Motl/Planning/D12/ODOT@ODOT

Subject CUY-Opportunity Corridor (PID 77333) - Phase I ESA Site
Assessment Authorization

Matt:

OES reviewed the recommendation for Phase I ESA on the CUY-Opportunity Corridor project. See e-mail below.

You may proceed with Phase I ESA on the Top 29 Higher Risk Parcels List. In addition Site 325, the old Schmitt Brewery/ Cuyahoga Co. Youth Intervention property shall be included in the Phase I ESA.

If you have any questions, please contact me at (216) 584-2089.

Thank you,

Mark Alan Carpenter, P.E.
District 12 Environmental Engineer
(216) 584-2089

----- Forwarded by Mark Carpenter/Planning/D12/ODOT on 11/15/2010 10:42 AM -----

Juliet Denniss/Environmental/CEN/ODOT

11/12/2010 02:43 PM

To Mark Carpenter/Planning/D12/ODOT@ODOT

cc Larry Hoffman/Environmental/CEN/ODOT@ODOT

Subject Re: Fw: Opportunity Corridor - Phase I ESA Site Assessment
Recommendations [Link](#)

Mark,

I've reviewed the information and believe we may proceed as planned with the understanding the at the other sites will be investigated at a later date. In addition, Site 325, the Old Schmitt Brewery/Cuyahoga Co. Youth Intervention property should also be included to the list of sites warranting a Phase I ESA as per our January 19, 2010 IOC.

If you have any questions or need additional information, please let me know.

Julie

c: File

Mark Alan Carpenter, P.E.
District 12 Environmental Engineer
(216) 584-2089

Larry Hoffman/Environmental/CEN/ODOT

11/09/2010 10:11 AM

To Juliet Denniss/Environmental/CEN/ODOT@ODOT, Mark
Carpenter/Planning/D12/ODOT@ODOT

cc

Subject Fw: Opportunity Corridor - Phase I ESA Site Assessment
Recommendations

Julie & Mark,

Let's discuss after you've had time to go over.

Thanks,

Larry

----- Forwarded by Larry Hoffman/Environmental/CEN/ODOT on 11/09/2010 10:10 AM -----

Matt Wahl <MWAHL@hntb.com>

11/05/2010 04:18 PM

To "Dale Schiavoni" <DSchiavo@dot.state.oh.us>, "Tim Hill"
<Tim.Hill@dot.state.oh.us>, "Larry Hoffman"
<Larry.Hoffman@dot.state.oh.us>

cc Sarah Brown <sebrown@hntb.com>, Adin McCann
<amccann@hntb.com>

Subject Opportunity Corridor - Phase I ESA Site Assessment
Recommendations

Dale, Tim and Larry,

Attached are three attachments regarding potential Phase I ESA site assessments for Opportunity Corridor. The first attachment titled "Recommended Phase I ESA Sites CAS" identifies the sites recommended for each alternate from the approved ESA Screening Report and were included in the CAS report. These recommendations included sites adjacent to the proposed project that, based on contour data, could contribute to contamination within the public right of way. The second attachment titled "Recommended Phase I ESA Sites CAS without Adjacent Parcels" was developed based on ODOT comments during one of the bi-weekly progress meetings which directed HNTB to exclude these adjacent properties and instead focus only on properties that could be directly impacted by the alternates. Exclusion of the adjacent properties was requested since the adjacent property owner would be legally responsible if their property was contaminating the proposed right of way. During a subsequent bi-weekly progress meeting HNTB was instructed to further refine the list of sites to only include sites of questionable background which pose the greatest risk to the project. HzW, as a subconsultant to HNTB recommended the sites identified in the third attachment titled "Recommended Phase I ESA Sites Top 29 Higher Risk Parcels". These are the sites currently being recommended for Phase 1 Environmental Site Assessments during Step 6 of the PDP process. HzW excluded sites previously recommended in the ESA Screening based on:

- The historical use of a site as a gas station. It was relayed to HzW that ODOT was comfortable with

estimating potential contamination risk that would be associated with these sites.

- The historical presence of underground storage tanks (USTs) only. HzW used the same reasoning as above to exclude these sites.
- The historical presence of a machine shop or printing shop if the site was small (for example the size of a residential lot). The reasoning behind excluding these sites was that the sites were so small that the possible contamination would not be expected to be extensive (based on the size of the site).

It is noted that some of the sites recommended in the second exhibit may require Phase 1 ESA analysis during a future step of the PDP upon further refinement and recommendation of feasible alternatives.

With ODOT's concurrence we will authorize HzW to perform this work.

Also note that since the geotech program is not being performed during Step 6 we will not be performing the environmental PID testing that was previously contemplated at a bi-weekly progress meeting.

Any questions on the above, let me know. We felt it best to document the ESA determination process since additional analysis might need to be performed in the future.

Matthew J. Wahl, P.E.

HNTB Ohio, Inc.

1100 Superior Avenue, Suite 1330

Cleveland, Ohio 44114

Direct: 216.377.5842

Office: 216.522.1140

Cell: 216.375.8556

Fax: 216.522.0554

mwahl@hntb.com

This e-mail and any files transmitted with it are confidential and are intended solely for the use of the individual or entity to whom they are addressed.

If you are NOT the intended recipient or the person responsible for delivering the e-mail to the intended recipient, be advised that you have received this e-mail in error and that any use, dissemination, forwarding, printing or copying this e-mail is strictly prohibited. [attachment "Recommended Phase I ESA Sites_CAS.pdf" deleted by Mark Carpenter/Planning/D12/ODOT] [attachment "Recommended Phase I ESA Sites_CAS without Adjacent Parcels.pdf" deleted by Mark Carpenter/Planning/D12/ODOT] [attachment "Recommended Phase I ESA Sites_Top 29_Higher Risk Parcels.pdf" deleted by Mark Carpenter/Planning/D12/ODOT]



OHIO DEPARTMENT OF TRANSPORTATION INTER-OFFICE COMMUNICATION

Office of Environmental Services

TO: Myron Pakush, District 12 Deputy Director

DATE: May 16, 2011

Attn: Mark Carpenter

FROM: *Julius D. Dennis*
Timothy M. Hill, Administrator, Office of Environmental Services

SUBJECT: Initial Limited Phase I Environmental Site Assessment

PROJECT: CUY – Opportunity Corridor

PID: 77333

This office has reviewed the Phase I Environmental Site Assessment (ESA) of 29 high risk properties for the above referenced project which was prepared by HzW Environmental, Inc. Additional Phase I ESA investigations will be conducted on at a later date for properties that will be impacted by the preferred alignment.

Based on the information provided, we concur with the consultant that the all 29 high risk properties listed in Executive Summary of the subject report warrant a Phase II ESA. Once the preferred alignment is chosen, a Phase II ESA Work Plan should be prepared only for the properties that will be impacted by the preferred alignment.

If you have any questions or concerns, please contact Craig Kerscher, Environmental Specialist, at (614) 752-2175.

TMH:ctk:jdd

cc: File w/attachment
Larry Hoffman

FARMLAND

- Ohio Department of Transportation (ODOT)

Ohio Department of Transportation, Office of Environmental Services
FARMLAND PROTECTION POLICY ACT
PROJECT SCREENING SHEET

I. PROJECT INFORMATION

A. County-Route-Section: CUY-Opportunity Corridor

PID: 77333

Length: 3.5 miles

B. Brief Description: Construction of a new boulevard between IR 490/E. 55th St and E. 105th St/Chester Ave in the City of Cleveland, Cuyahoga County, Ohio.

C. Screening Criteria for Right of Way to be Acquired (only one need be marked if it applies to entire project area; if none can be marked, FCIR form is required):

☐ **Developed** with a density of at least 30 structures per 40 acres.

☒ Identified as **"urbanized area" (UA)** on U.S. Census Bureau Map.

☐ Identified as **urban area mapped with a "tint overprint"** on USGS topographical map.

☐ Identified as **"urban-built-up"** on USDA Important Farmland Map(s).

☐ **Bridge replacement** requiring less than 1 acre of new R/W -
(approx. _____ acre required).

☐ **Widening or intersection improvement** requiring less than 3 acres of new R/W -
(approx. _____ acres required).

☐ **Temporary R/W** to be returned to existing or greater productive capability -
(approx. _____ acres required).

☐ **Channel Easement** for shaping existing channel - (approx. _____ acres required).

II. CONCURRENCE:

It is hereby determined that completion of the Farmland Conversion Impact Rating form (USDA Form AD-1006) is not required because the project will not affect farmland as defined in 7 CFR Part 658, as amended, or because the project falls within the 1984 Memorandum of Understanding between ODOT, FHWA and USDA/SCS.

Mark Alan Carpenter, P.E.
District Environmental Coordinator

January 28, 2013
Date

Participating Agency Coordination

- Advisory Council on Historic Preservation (ACHP)
- Federal Aviation Administration (FAA)
- Federal Transit Administration (FTA)
- U.S. Army Corps of Engineers (ACOE)
- U.S. Department of Housing and Urban Development (HUD)
- U.S. Department of Interior (DOI)
- U.S. Environmental Protection Agency (USEPA)
- U.S. Federal Railroad Administration (FRA)
- U.S. Fish and Wildlife Service (USFWS)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Mary Knapp, PH.D
Field Supervisor
U.S. Fish and Wildlife Service
4625 Morse Road, Suite 104
Columbus, OH. 43230

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Knapp:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

FHWA is inviting your agency to be a participating agency in the environmental review process for this project pursuant to Section 1305 of MAP-21 [Public Law 112-141, 7/6/2012].

We are inviting your agency to be a participating agency because we believe that your agency may have an interest in this transposition project. Designation as a participating agency does not imply support for or jurisdiction over the proposed project, or special expertise with respect to evaluation of the project. Project information is attached and available at the following link,
<http://www.dot.state.oh.us/projects/ClevelandUrbanCoreProjects/OpportunityCorridor/Pages/default.aspx>

We look forward to your response to our invitation for your agency to be a participating agency. The favor of a reply is requested by (February 6th, 2013). Pursuant to MAP-21, any Federal Agency that chooses to decline this invitation must specifically state that your agency:

- 1) Has no jurisdiction or authority with respect to the project;
- 2) Has no expertise or information relevant to the project; and
- 3) Does not intend to submit comment on the project.

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,

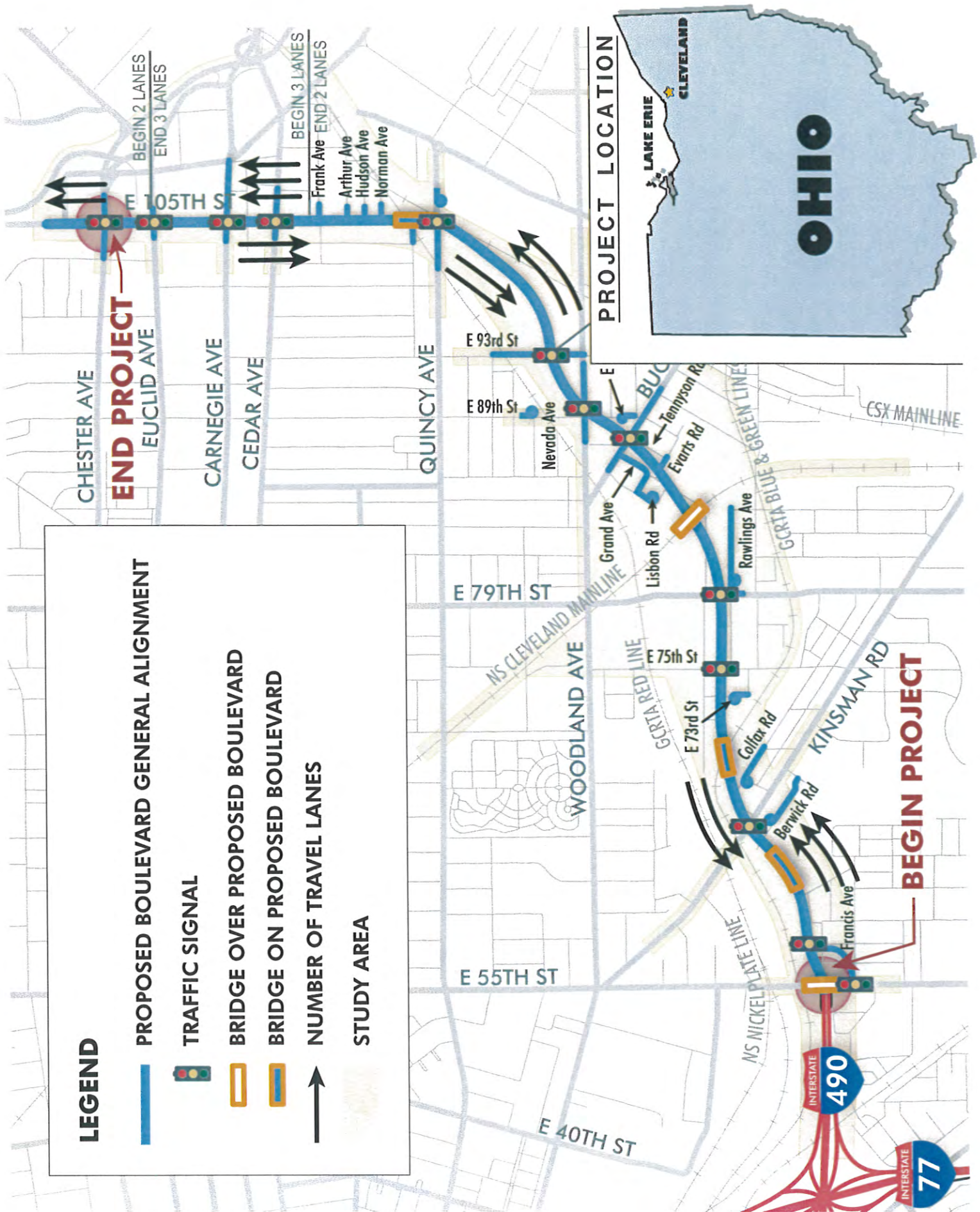
A handwritten signature in blue ink, appearing to read "Adam B. Johnson", with a long horizontal flourish extending to the right.

For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



CUY PID 77333 Project Descriptions:

The Opportunity Corridor is located within the City of Cleveland, Cuyahoga County, Ohio. The Corridor stretches from I-490/I-77/East 55th Street to East 105th/Chester Avenue. (see attached location map). The purpose of the transportation improvement is to improve the transportation infrastructure, access and mobility within a historically underserved, economically depressed area in southeast Cleveland. The proposed action must address the following need elements: improve system linkage, improve mobility, and support planned economic development. The following goals have also been identified for the Cleveland Opportunity Corridor project: improve public transportation connections and improve facilities for pedestrians and cyclists.

The area located between I-77 and University Circle includes a portion of the City of Cleveland that has been termed the "Forgotten Triangle." The "Forgotten Triangle" is generally bounded by Kinsman Road, Woodland Avenue, and Woodhill Road. This area, which historically consisted of mainly industrial and residential uses, has been economically challenged since the 1940's and continues to be so in large part because of the lack of efficient transportation through the corridor and changes in the manufacturing landscape. According to information provided by the U.S. Census Bureau, the population of each neighborhood within the corridor area has steadily declined since 1940. The large vacant tracts of land within the "Forgotten Triangle" and adjacent areas offer opportunities for development and redevelopment. These vacant tracts have formed over the last several decades and are not a product of planned development, but the byproduct of the loss of residential property and manufacturing jobs since the 1940's.

Between I-77/E. 55th Street and Quincy Avenue, it is proposed to construct a new roadway on new alignment and generally parallel to the existing railroad transportation corridor containing Greater Cleveland Regional Transit Authority's (GCRTA) Red Line and freight tracks owned and operated by Norfolk Southern Corporation (NS) and CSX Corporation (CSX). Between Quincy Avenue and Chester Avenue, the roadway will be built on the alignment for existing East 105th Street. Proposed work for the new roadway would include - grading, drainage improvements, pavement, structures, signalization of new intersections with existing arterial roadways, and accommodations for bicycle and pedestrian users. Proposed work for the existing transportation grid would include – minor work to conform to existing conditions and meet current design standards for grading, drainage, and pavement. It is also proposed to construct a new grade-separation at East 55th Street. Some local roads will be closed to accommodate the alignment of the new roadway

The study area is urbanized and does not have any major natural resources such as wetlands, streams, surface water bodies, or threatened and endangered animals or plants. Also, the study area does not include farmland or agricultural activity. It does, however, include a number of neighborhoods and manmade resources such as homes, businesses, churches, schools, parks, recreation centers, historic properties, public transportation facilities, and other transportation features.



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

LuAnne S. Conley, PE
Chief
South/Transportation Regulatory Branch
U.S. Army Corps of Engineers
502 Eight Street
Huntington, WV. 25701

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Conley:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

FHWA is inviting your agency to be a participating agency in the environmental review process for this project pursuant to Section 1305 of MAP-21 [Public Law 112-141, 7/6/2012].

We are inviting your agency to be a participating agency because we believe that your agency may have an interest in this transposition project. Designation as a participating agency does not imply support for or jurisdiction over the proposed project, or special expertise with respect to evaluation of the project. Project information is attached and available at the following link,
<http://www.dot.state.oh.us/projects/ClevelandUrbanCoreProjects/OpportunityCorridor/Pages/default.aspx>

We look forward to your response to our invitation for your agency to be a participating agency. The favor of a reply is requested by (February 6th, 2013). Pursuant to MAP-21, any Federal Agency that chooses to decline this invitation must specifically state that your agency:

- 1) Has no jurisdiction or authority with respect to the project;
- 2) Has no expertise or information relevant to the project; and
- 3) Does not intend to submit comment on the project.

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,

A handwritten signature in blue ink, appearing to read 'Laura S. Leffler', with a long horizontal flourish extending to the right.

For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Douglas Shelby,
Field Office Director
U.S. Department of Housing and Urban Development
1350 Euclid Avenue, Suite 500
Cleveland, OH. 44115

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Mr. Shelby:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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We look forward to your response to our invitation for your agency to be a participating agency. The favor of a reply is requested by (February 6th, 2013). Pursuant to MAP-21, any Federal Agency that chooses to decline this invitation must specifically state that your agency:

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- 2) Has no expertise or information relevant to the project; and
- 3) Does not intend to submit comment on the project.

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Susan Hedman
Regional Administrator
U.S. Environmental Protection Agency
77 West Jackson Street
Chicago, IL. 60604

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Hedman:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,

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For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Marisol R. Simon
Regional Administrator
Federal Transit Administration
200 West Adams Street, Suite 320
Chicago, IL. 60606

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Simon:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Andrea Martin
Environmental Protection Specialist
U.S. Federal Railroad Administration
1200 New Jersey Avenue SE Mail Stop 20
Washington, DC. 20590

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Martin:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,

A handwritten signature in blue ink, appearing to read 'L. Leffler', with a long horizontal flourish extending to the right.

For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

John Mayfield
Airport District Manager
Federal Aviation Administration
11677 South Wayne Road, Suite 107
Romulus, MI. 48174

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Mr. Mayfield:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Willie R. Taylor, PH. D
Office of the Secretary
U.S. Department of Interior
1849 C. Street, NW
Washington, DC. 20240

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Mr. Taylor:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

January 23, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Najah Duvall-Gabriel
Historic Preservation Specialist
Advisory Council on Historic Preservation
Old Post Office Building
1100 Pennsylvania Avenue, NW, Suite 803
Washington, DC. 20004

Re: Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Gabriel:

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Adam Johnson
Larry Hoffman – ODOT OES
David Short – ODOT D 12
Matt Wahl – HNTB (Project Manager)

From: [Sire, David](#)
To: [Johnson, Adam \(FHWA\)](#)
Subject: Participating agency
Date: Tuesday, January 29, 2013 1:41:42 PM

Mr. Johnson,
Dr. Taylor asked me to respond to your letter of January 23, inviting the Department of the Interior to be a participating agency in the Opportunity Corridor Project. On behalf of the Department, we accept your invitation. Contact information is:

Dave Sire
Office of Environmental Policy and Compliance
U.S. Department of the Interior
1849 C Street NW MS-2462
Washington, DC 20240

david_sire@ios.doi.gov
phone (202) 208-6661

Dave Sire

Natural Resources Management Team Leader
Office of Environmental Policy and Compliance, DOI
(202) 208-6661



U.S. Department
of Transportation

**Federal Aviation
Administration**

Detroit Airports District Office
Metro Airport Center
11677 South Wayne Road, Ste. 107
Romulus, MI 48174

January 30, 2013

Ms. Laura S. Leffler
Division Administrator
Federal Highway Administration
200 North High Street, Room 328
Columbus, OH 43215

RECEIVED FHWA
FEB - 4 13
OHIO DIVISION

RE: Invitation to Become a Participating Agency on the Opportunity Corridor

Dear Ms. Leffler:

The Federal Aviation Administration (FAA) Detroit Airports District Office (ADO) is in receipt of your letter, dated January 23, 2013. We thank you for the opportunity to review and comment on the proposed project in Cleveland, Ohio.

This project is not located in the vicinity of a National Plan of Integrated Airport System facility (Airport) nor does it impact access to these facilities. Cuyahoga County has three public use publicly owned airports – Cleveland-Hopkins International Airport, Burke Lakefront Airport, and Cuyahoga County Airport. The FAA does not have jurisdiction, authority, expertise, or information relevant to the proposed project. Therefore, the FAA chooses not to comment or be a participating agency for the Opportunity Corridor project.

If you have any questions, please contact Ms. Katherine Delaney of my staff at 734-229-2958.

Sincerely,



John L. Mayfield, Jr.
Manager
Detroit Airports District Office



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5

77 WEST JACKSON BOULEVARD

CHICAGO, IL 60604-3590

FEB 05 2013

REPLY TO THE ATTENTION OF

Laura S. Leffler
Ohio Division Administrator
Federal Highway Administration
200 N. High Street, Room 328
Columbus, Ohio 43215

RECEIVED FHWA
FEB 12 13
OHIO DIVISION

Dear Ms. Leffler:

Thank you for your letter of January 23, 2013, to Regional Administrator Susan Hedman. She has asked me to respond. You invited our agency to become a participating agency for the Opportunity Corridor project in Cleveland under the National Environmental Policy Act (NEPA) and the 2012 Transportation Act, Moving Ahead for Progress in the 21st Century.

We accept your invitation and will coordinate closely with your agency, the Ohio Department of Transportation, and the other involved Federal and State natural resources agencies as the environmental impact statement is prepared.

If you or your staff wish to discuss this project further, please contact me or Ken Westlake of my staff at westlake.kenneth@epa.gov and 312-886-2910.

Sincerely,

Alan Walts, Director
Office of Enforcement and Compliance Assurance

cc: Adam Johnson, FHWA
Larry Hoffman, Ohio DOT



U.S. Department
of Transportation
**Federal Transit
Administration**

REGION V
Illinois, Indiana,
Michigan, Minnesota,
Ohio, Wisconsin

200 West Adams Street
Suite 320
Chicago, IL 60606-5253
312-353-2789
312-886-0351 (fax)

February 5, 2013

Laura S. Leffler, Division Administrator
Federal Highway Administration
200 North High Street, Rm 328
Columbus, OH 43215

RECEIVED FHWA
FEB 12 13
OHIO DIVISION

RE: EIS for the Opportunity Corridor project, Cleveland, OH

Dear Ms. Leffler:

The Federal Transit Administration (FTA), Region V, received your correspondence dated January 23, 2013, regarding the Opportunity Corridor project. This is a proposed boulevard from Interstate 490/E 55th Street to Chester Avenue/E 105th Street in Cleveland, Ohio. Specifically, the Federal Highway Administration (FHWA) has invited FTA to be a participating agency during preparation of the environmental impact statement (EIS).

FTA accepts your invitation to be a participating agency for this program. FTA has an interest as decisions for this corridor could impact transit-related projects funded by our agency in Cleveland, Ohio. I understand that FTA Region V will be afforded the opportunity to participate in coordination meetings, raise concerns about technical studies, provide information on alternatives/mitigation, and review/provide comments on pre-draft/pre-final documents relating to environmental issues of concern. Please coordinate with Mark Assam, Environmental Protection Specialist, of my staff at (312) 353-4070, or by email at mark.assam@dot.gov.

Sincerely,

Marisol R. Simón
Regional Administrator

cc: Susan Weber, FTA
Mark Assam, FTA
Steve Clark, FTA

From: [Davis, Wynne \(FRA\)](#)
To: [Johnson, Adam \(FHWA\)](#)
Cc: [Martin, Andrea \(FRA\)](#)
Subject: RE: Cleveland Ohio Railroad Coordination - NEPA
Date: Friday, February 15, 2013 8:58:00 AM

Hi Adam. My sincere apologies for missing this message! I am including Andrea Martin in this message. She can assist you with FRA's participation on this. Please give her a call at 202-493-6201 or send her an email. Again, I am sorry your message got buried and it's taken me so long to respond. We look forward to learning more about your project.

Wynne Davis
FRA
202-493-6441

From: Johnson, Adam (FHWA)
Sent: Tuesday, January 22, 2013 12:12 PM
To: Davis, Wynne (FRA)
Subject: Cleveland Ohio Railroad Coordination - NEPA

Good Afternoon Ms. Davis-

I am an engineer with the Federal Highway Administration and need to coordinate with federal agencies on a highway project for a draft Environmental Impact Statement and determination of a Record of Decision for the project. The Highway Corridor crosses a class I freight line in the City of Cleveland and I got your contact information from Megan McClory at the Ohio Department of Transportation.

In order to send the correspondence I need a mailing address for the invitation to coordinate and some project information. FTA will also be invited to participate as a coordinating agency as there is a light rail involved. FRA may in fact upon review of project information, decline to participate.

If you have any questions, please call.

Regards,

Adam B. Johnson, PE
FHWA – Ohio Division
Transportation Engineer
614.280.6843



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

February 27, 2013

Letter to ACHP

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Najah Duvall-Gabriel
Historic Preservation Specialist
1100 Pennsylvania Avenue, NW, Suite 803
Old Post Office Building
Washington, DC 20004

Re: Second Request
Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Duval-Gabriel:

This letter is a follow up to the January 23, 2013 letter sent to your agency.

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

FHWA is inviting your agency to be a participating agency in the environmental review process for this project pursuant to Section 1305 of MAP-21 [Public Law 112-141, 7/6/2012].

We are requesting your agency to be a participating agency because we believe that your agency may have an interest in this transposition project. Designation as a participating agency does not imply support for or jurisdiction over the proposed project, or special expertise with respect to evaluation of the project. Project information is attached and available at <http://www.dot.state.oh.us/projects/ClevelandUrbanCoreProjects/OpportunityCorridor/Pages/default.aspx>

We look forward to your response to our request for your agency to be a participating agency. The favor of a reply is requested by March 15, 2013. Pursuant to MAP-21, any Federal Agency that chooses to decline this invitation must specifically state that your agency:

- 1) Has no jurisdiction or authority with respect to the project;
- 2) Has no expertise or information relevant to the project; and
- 3) Does not intend to submit comment on the project.

In the absence of a response, your agency will be listed as a participating agency.

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enc.

CUY PID 77333 Project Description:

The Opportunity Corridor is located within the City of Cleveland, Cuyahoga County, Ohio. The Corridor stretches from I-490/I-77/East 55th Street in the west to East 105th/Chester Avenue in the east (see attached location map). The purpose of the transportation improvement is to improve the transportation infrastructure, access and mobility within a historically underserved, economically depressed area in southeast Cleveland. The proposed action must address the following need elements: improve system linkage, improve mobility, and support planned economic development. The following goals have also been identified for the Cleveland Opportunity Corridor project: improve public transportation connections and improve facilities for pedestrians and cyclists.

The area located between I-77 and University Circle includes a portion of the City of Cleveland that has been termed the "Forgotten Triangle." The "Forgotten Triangle" is generally bounded by Kinsman Road, Woodland Avenue, and Woodhill Road. This area, which historically consisted of mainly industrial and residential uses, has been economically challenged since the 1940's and continues to be so in large part because of the lack of efficient transportation through the corridor and changes in the manufacturing landscape. According to information provided by the U.S. Census Bureau, the population of each neighborhood within the corridor area has steadily declined since 1940. The large vacant tracts of land within the "Forgotten Triangle" and adjacent areas offer opportunities for development and redevelopment. These vacant tracts have formed over the last several decades and are not a product of planned development, but the byproduct of the loss of residential property and manufacturing jobs since the 1940's.

Between I-77/E. 55th Street and Quincy Avenue, it is proposed to construct a new roadway on new alignment and generally parallel to the existing railroad transportation corridor containing Greater Cleveland Regional Transit Authority's (GCRTA) Red Line and freight tracks owned and operated by Norfolk Southern Corporation (NS) and CSX Corporation (CSX). Between Quincy Avenue and Chester Avenue, the roadway will be built on the alignment for existing East 105th Street. Proposed work for the new roadway would include - grading, drainage improvements, pavement, structures, signalization of new intersections with existing arterial roadways, and accommodations for bicycle and pedestrian users. Proposed work for the existing transportation grid would include – minor work to conform to existing conditions and meet current design standards for grading, drainage, and pavement. It is also proposed to construct a new grade-separation at East 55th Street. Some local roads will be closed to accommodate the alignment of the new roadway

The study area is urbanized and does not have any major natural resources such as wetlands, streams, surface water bodies, or threatened and endangered animals or plants. Also, the study area does not include farmland or agricultural activity. It does, however, include a number of neighborhoods and manmade resources such as homes, businesses, churches, schools, parks, recreation centers, historic properties, public transportation facilities, and other transportation features.

LEGEND

PROPOSED BOULEVARD GENERAL ALIGNMENT

TRAFFIC SIGNAL

BRIDGE OVER PROPOSED BOULEVARD

BRIDGE ON PROPOSED BOULEVARD

NUMBER OF TRAVEL LANES

STUDY AREA

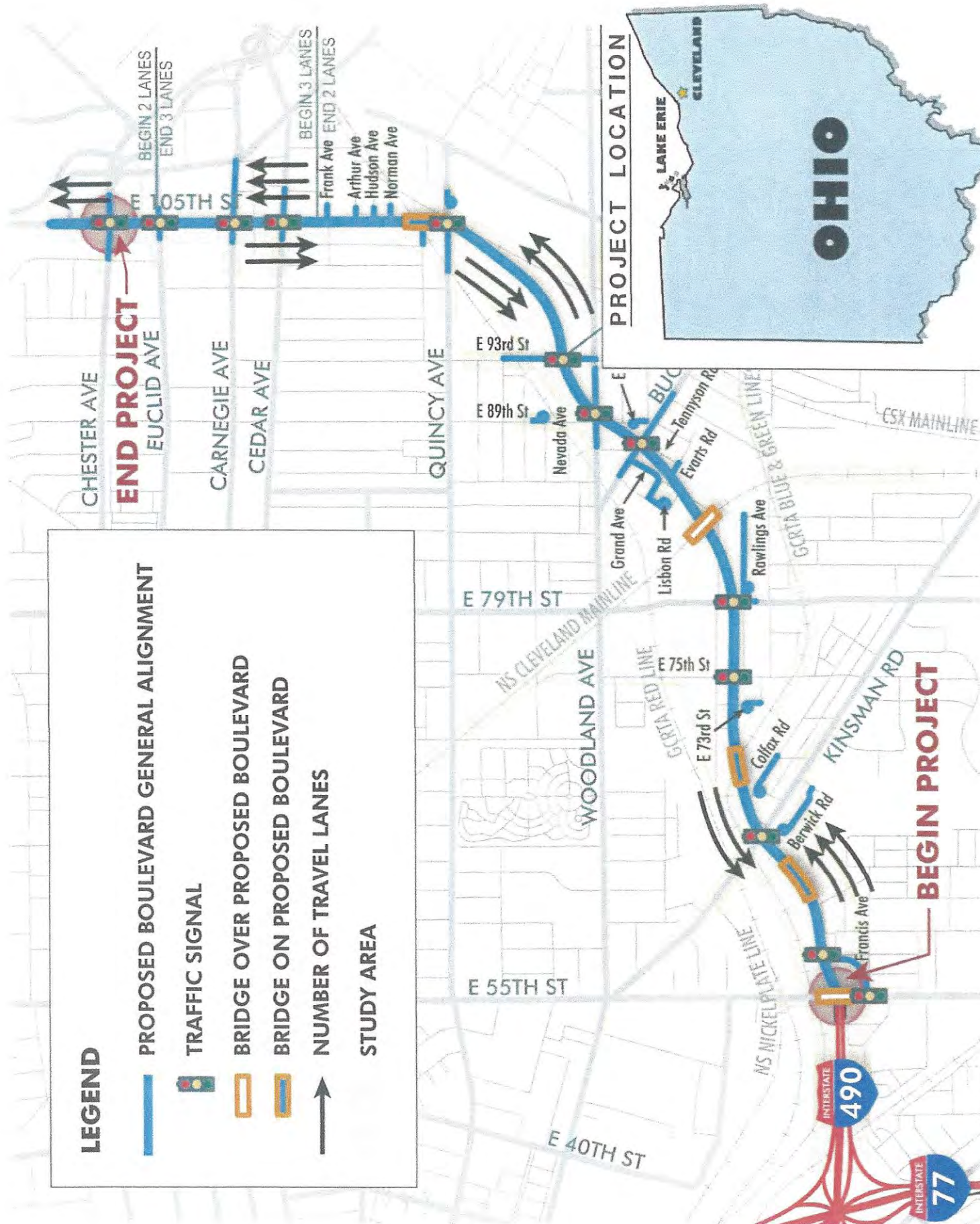


PROJECT LOCATION



BEGIN PROJECT

END PROJECT





U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

February 27, 2013

Letter to ACOE

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

LuAnne S. Conley, PE
Chief, South/Transportation Section
502 Eight Street
Huntington, WV 25701

Re: **Second Request**
Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Ms. Conley:

This letter is a follow up to the January 23, 2013 letter sent to your agency.

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

FHWA is inviting your agency to be a participating agency in the environmental review process for this project pursuant to Section 1305 of MAP-21 [Public Law 112-141, 7/6/2012].

We are requesting your agency to be a participating agency because we believe that your agency may have an interest in this transposition project. Designation as a participating agency does not imply support for or jurisdiction over the proposed project, or special expertise with respect to evaluation of the project. Project information is attached and available at <http://www.dot.state.oh.us/projects/ClevelandUrbanCoreProjects/OpportunityCorridor/Pages/default.aspx>

We look forward to your response to our request for your agency to be a participating agency. The favor of a reply is requested by March 15, 2013. Pursuant to MAP-21, any Federal Agency that chooses to decline this invitation must specifically state that your agency:

- 1) Has no jurisdiction or authority with respect to the project;
- 2) Has no expertise or information relevant to the project; and
- 3) Does not intend to submit comment on the project.

In the absence of a response, your agency will be listed as a participating agency.

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enc.



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

February 27, 2013

Letter to HUD

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Douglas W. Shelby
Field Office Director
1350 Euclid Avenue, Suite 500
Cleveland, OH 44115

Re: **Second Request**
Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Director Shelby:

This letter is a follow up to the January 23, 2013 letter sent to your agency.

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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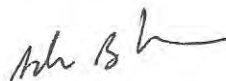
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In the absence of a response, your agency will be listed as a participating agency.

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,

A handwritten signature in black ink, appearing to read "Adam B. Johnson", with a stylized flourish at the end.

For: Laura S. Leffler
Division Administrator

Enc.



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

February 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

Letter to USFWS

In Reply Refer To:
HDA-OH

Mary Knapp, Ph.D.
Field Supervisor
4625 Morse Road, Suite 104
Columbus, OH 43230

Re: **Second Request**
Invitation to Become a Participating Agency on the Opportunity Corridor project

Dear Dr. Knapp:

This letter is a follow up to the January 23, 2013 letter sent to your agency.

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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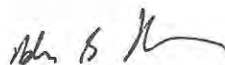
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- 3) Does not intend to submit comment on the project.

In the absence of a response, your agency will be listed as a participating agency.

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: adam.johnson@dot.gov .

Sincerely,



For: Laura S. Leffler
Division Administrator

Enc.



U.S. Department of Housing and Urban Development
Columbus Field Office
Office of Community Planning and Development (CPD)
200 North High Street
Columbus, Ohio 43215-2499

March 18, 2013

RECEIVED FHWA
MAR 22 13
OHIO DIVISION

Ms. Laura S. Leffler
Division Administrator, Ohio Division
Federal Highway Administration
200 North High Street, Room 328
Columbus, OH 43215

Dear Ms. Leffler:

This is in response to the invitation for the Department of Housing and Urban Development (HUD) to become a participating agency in the environmental review process for the proposed Opportunity Corridor project in Cleveland, Ohio. Thank you for the opportunity to participate, and HUD accepts your invitation as the following HUD-assisted projects are located in the project area:

New Circle Vista (East 115 Street North of Euclid Avenue);
University East Apartments (1990 Ford Drive);
Evergreen Greenhouse on 55th Street and Woodland Avenue; and
Garden Valley Phase I and Phase III, CMHA (located on Kinsman Road)

Mr. Ross Carlson, Environmental Officer, will represent HUD. All future correspondence should be addressed to him at the address above. Mr. Carlson may also be reached at (614) 469-5737, x8252 or by email at ross.carlson@hud.gov.

Sincerely,

Jorgelle R. Lawson
Director
Office of Community
Planning and Development

From: Johnson, Adam (FHWA)
To: ["Najah Duvall-Gabriel"](#)
Cc: [Johnson, Adam \(FHWA\)](#)
Bcc: [Mehlo, Noel \(FHWA\)](#)
Subject: Opportunity Corridor cooperating agency request
Date: Monday, April 15, 2013 2:29:00 PM
Attachments: [2013 02 27 CUY 77333 OC Participating Agency letter - ACHP abj.pdf](#)
[2013 01 23 CUY 77333 OC ACHP Participating Agency Ltr.pdf](#)

Good Afternoon Ms. Duval-Gabriel-

Thank you for your response on behalf of the Advisory Council on Historic Preservation.

I have attached for my convenience the associated letters to the Advisory Council and back ground information as well.

If you have any questions or concerns, please do not hesitate to call.

Regards,

Adam B. Johnson, PE
FHWA – Ohio Division
Major Projects Engineer
614.280.6843

From: Najah Duvall-Gabriel [mailto:ngabriel@achp.gov]
Sent: Monday, April 15, 2013 2:19 PM
To: Johnson, Adam (FHWA)
Subject: Opportunity Corridor cooperating agency request

Dear Mr. Johnson:

The ACHP received the letter regarding the Opportunity Corridor project. The ACHP does not intend to submit comments on this project.

Thank you,

Najah Duvall-Gabriel
Historic Preservation Specialist

Advisory Council on Historic Preservation
1100 Pennsylvania Avenue NW
Suite 803
Washington, DC 20004
www.achp.gov

(o) 202.606.8585 (f) 202.606.5072
ngabriel@achp.gov

From: [Martin, Andrea \(FRA\)](#)
To: [Johnson, Adam \(FHWA\)](#)
Subject: RE: follow up on monday - Federal Agency Coordination CUY 77333 (Oppertunity Corridor highway project)
Date: Thursday, April 18, 2013 3:24:53 PM

Hi Adam; Thank you for your invitation to participate in the Opportunity Corridor highway project. The designation of Participating Agency does not imply that FRA supports or has special expertise with respect to evaluation of this Project. As a Participating Agency FRA will (1.) Provide meaningful and early input on refining the purpose and need developed during the Environmental Impact Statement (EIS) process and the methodologies and the level of detail required in the alternatives analysis; and (2.) Participate in coordination meetings and joint field reviews, as appropriate.

I am designated as the primary point of contact for the Project, and my contact information is below.

FRA looks forward to working with the FHWA and Ohio Department of Transportation on the Opportunity Corridor EIS.

Andrea

ANDRÉA E. MARTIN

Environmental Protection Specialist

Federal Railroad Administration
1200 New Jersey Avenue SE, Mail Stop 20
Washington, DC 20590

(d) 202.493.6201 (f) 202.493.6333

andrea.martin@dot.gov

From: Johnson, Adam (FHWA)
Sent: Wednesday, April 17, 2013 2:44 PM
To: Martin, Andrea (FRA)
Subject: follow up on monday - Federal Agency Coordination CUY 77333 (Oppertunity Corridor highway project)

Good Afternoon Ms. Martin-

Have you had a chance to discuss with the leadership on this one yet?

Regards,

Adam

From: Johnson, Adam (FHWA)
Sent: Monday, April 15, 2013 3:34 PM
To: Martin, Andrea (FRA)
Subject: Federal Agency Coordination CUY 77333 (Oppertunity Corridor highway project)

Good Afternoon Ms. Martin-

Your name was given to the division by Mr. Davis, PDF 2013 02 15 email.

I am trying to finalize the federal agency coordination with a proposed highway project, on new alignment that has likely impacts to a class 1 freight line. Project involves the replacement of an existing rail over highway structure, If you look at the PDF 2013 01 23, page 4, the graphic shows which line is being impacted.

Please let me know what level of participation FRA would like to have on this project (from the letter) :

- 1) Has no jurisdiction or authority with respect to the project;
- 2) Has no expertise or information relevant to the project; and
- 3) Does not intend to submit comment on the project.

If you have any questions, need more information or concerns, please call.

Regards,

Adam B. Johnson, PE
FHWA – Ohio Division
Major Projects Engineer
614.280.6843



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

April 17, 2013

Letter to ACOE

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Ms. LuAnne S. Conley, PE
Chief, South/Transportation Section Regulatory Branch
United States Army Corps of Engineers
502 Eight Street
Huntington, WV 25701

Re: Participating Agency on the Opportunity Corridor project

Dear Ms. Conley-

This letter is a follow up to the January 23, 2013 and February 27, 2013 letters sent to your agency.

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

FHWA has invited your agency to be a participating agency in the environmental review process for this project pursuant to Section 1305 of MAP-21 [Public Law 112-141, 7/6/2012].

Your agency is designated as a participating agency because there was no response to previous invitations. Designation as a participating agency does not imply support for or jurisdiction over the proposed project, or special expertise with respect to evaluation of the project. Project information is attached and available at the following link:

<http://www.dot.state.oh.us/projects/ClevelandUrbanCoreProjects/OpportunityCorridor/Pages/default.aspx>

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: abjohnson@dot.gov.

Sincerely,

For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Naureen Dar
Adam Johnson
Larry Hoffman – ODOT OES
Gary Benesh – ODOT D 12
Matt Wahl – HNTB (Project Manager)



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

April 17, 2013

Letter to USFWS

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876
@dot.gov

In Reply Refer To:
HDA-OH

Ms. Mary Knapp, Ph.D.
Field Supervisor
4625 Morse Road, Suite 104
Columbus, OH 43230

Re: Participating Agency on the Opportunity Corridor project

Dear Dr. Knapp-

This letter is a follow up to the January 23, 2013 and February 27, 2013 letters sent to your agency.

The Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for the proposed Opportunity Corridor project in Cleveland, Ohio. FHWA will issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b) unless FHWA determines statutory criteria or practicability considerations preclude issuance of the combined document pursuant to section 1319.

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<http://www.dot.state.oh.us/projects/ClevelandUrbanCoreProjects/OpportunityCorridor/Pages/default.aspx>

If you have any questions or would like to discuss the project further please call Mr. Adam B. Johnson at (614) 280-6843 or E-mail: abjohnson@dot.gov.

Sincerely,

For: Laura S. Leffler
Division Administrator

Enclosure

FILE: L:\Project\CUY 77333 – Participating Agency Coordination

CC: Noel Mehlo
Leigh Oesterling
Naureen Dar
Adam Johnson
Larry Hoffman – ODOT OES
Gary Benesh – ODOT D 12
Matt Wahl – HNTB (Project Manager)



REPLY TO
ATTENTION OF

DEPARTMENT OF THE ARMY
HUNTINGTON DISTRICT, CORPS OF ENGINEERS
502 EIGHTH STREET
HUNTINGTON, WEST VIRGINIA 25701-2070

April 19, 2013

Regulatory Division
South/Transportation Branch
Cleveland Opportunity Corridor

Ms Laura S. Leffler
Division Administrator
Federal Highway Administration
200 North High Street, Rm 328
Columbus, OH 43215

RECEIVED FHWA
MAY -3 13
OHIO DIVISION

Dear Ms. Leffler:

This letter is in response to your invitations dated January 23, 2013 and February 27, 2013 to become a participating agency on the Opportunity Corridor project in Cleveland, Ohio. The Corps understands the Federal Highway Administration (FHWA) in cooperation with the Ohio Department of Transportation (ODOT) is initiating an Environmental Impact Statement for this proposed project and intends to issue a single Final Environmental Impact Statement and Record of Decision document pursuant to Pub. L. 112-141, 126 Stat. 405, Section 1319(b).

The Opportunity Corridor is located within the City of Cleveland, Cuyahoga County, Ohio. This proposal would stretch from I-490/I-77/East 55th Street in the west to East 105th/Chester Avenue in the east. The purpose of the project would be to improve the transportation infrastructure, and access and mobility within an underserved, economically depressed area of southeast Cleveland. You have indicated the study area is highly urbanized and does not contain any major natural resources, such as wetlands, streams, or threatened and endangered species; however, the study area does include several residential neighborhoods, businesses, churches, schools, parks, historic properties, etc., and other transportation features.

While the potential lack of waters of the U.S. within the study area would limit the Corps' jurisdictional authority, we agree to be a participating agency and look forward to working with FHWA and ODOT during this project's development. If you have any questions, please contact Peter Clingan at (614) 692-4659 or at peter.m.clingan@usace.army.mil.

Sincerely,

Sarah M. Workman
Acting Chief, South/Transportation Branch

Copy furnished via e-mail:

Mr. Arthur Coleman
Ohio EPA, Division of Surface Water
Lazarus Government Center
50 West Town Street, Suite 700
Columbus, OH 43215
Art.Coleman@epa.state.oh.us

Mr. Timothy M. Hill
Ohio Department of Transportation
Office of Environmental Services
1980 West Broad Street, Mail Stop 4170
Columbus, OH 43223
Tim.Hill@dot.state.oh.us

Mr. Adam B. Johnson
Federal Highway Administration
200 North High Street, Rm 328
Columbus, OH 43215
Adam.Johnson@dot.gov

Ms. Adrienne Early
Ohio Department of Transportation
Office of Environmental Services
1980 West Broad Street, Mail Stop 4170
Columbus, OH 43223
Adrienne.Earley@dot.state.oh.us

Mr. Mike Pettegrew
Ohio Department of Transportation
Office of Environmental Services
1980 West Broad Street, Mail Stop 4170
Columbus, OH 43223
Mike.Pettegrew@dot.state.oh.us

From: [Oesterling, Leigh \(FHWA\)](#)
To: [Johnson, Adam \(FHWA\)](#)
Subject: FW: Opportunity Corridor - participating agency
Date: Friday, April 19, 2013 3:39:03 PM
Attachments: [FHWA request for participating agency Apr-2013.pdf](#)

FYI --

From: Hallberg, Karen [mailto:karen_hallberg@fws.gov]
Sent: Friday, April 19, 2013 3:38 PM
To: Leffler, Laurie (FHWA)
Cc: Mehlo, Noel (FHWA); Oesterling, Leigh (FHWA)
Subject: Opportunity Corridor - participating agency

Laurie,

I apologize that we did not respond to your earlier letters (see most recent attached) inviting the Fish and Wildlife Service to serve as a participating agency for the Opportunity Corridor project in Cleveland. It was my understanding, per SAFETEA-LU, that "a Federal agency invited to participate shall be designated as a participating agency unless the agency declines the invitation by a specified deadline." Therefore, it seemed that our response was not necessary. Although we do not anticipate that the Service will have many environmental concerns associated with the project, we do not wish to decline the invitation.

If you have any questions, please contact me.
Thank you,
Karen

[Karen I. Hallberg, Ph.D.](#)
Fish and Wildlife Biologist (Transportation Liaison)
U.S. Fish & Wildlife Service
4625 Morse Road, Suite 104
Columbus, OH 43230
Phone: (614) 416-8993 ext. 23
Work Cell: (614) 813-8100
FAX: (614) 416-8994
Telework on Tuesdays and Thursdays



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

June 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Andrea E. Martin
Environmental Protection Specialist
Federal Railroad Administration
1200 New Jersey Avenue SE, Mail Stop 20
Washington, DC 20590

Dear Ms. Martin:

The Federal Highway Administration Ohio Division (FHWA-OH Div.), requests the concurrence of the Federal Railroad Administration (FRA) for the proposed Project Schedule contained in the attached *Coordination Plan* for the Opportunity Corridor Project in Cleveland, Ohio. The Project Schedule is on page 11 of the plan. The Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires that Participating Agencies concur in the project schedule.

The FRA, in an e-mail dated April 18, 2013, accepted the FHWA's invitation to become a Participating Agency on the Opportunity Corridor project. Because of FRA's acceptance of the Participating Agency status, and the MAP-21 requirements, FHWA is requesting a response by July 19, 2013.

The FHWA has reviewed and commented on the developed plan and is comfortable with the proposed schedule. FHWA is required by MAP-21 Section 1305 to concur in the developed Coordination Plan. The developed Coordination Plan has been reviewed and meets the requirements of the regulations.

If you have any questions or concerns, please contact Adam B. Johnson, Major Project Engineer at (614) 280-6843 or email at ABJohnson@dot.gov

Sincerely,

For: Laura S. Leffler
Division Administrator

Enc.

ECC: Andrea Martin, FRA (andrea.martin@dot.gov)
Larry Hoffman, ODOT
Gary Benesh, ODOT
Noel Mehlo, FHWA

**SAFETEA-LU 6002
and
MAP21 1305
COORDINATION PLAN
for
AGENCY
&
PUBLIC INVOLVEMENT**

**Federal Highway Administration
Ohio Department of Transportation**

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Section 1 Introduction

1.1 Purpose of the Coordination Plan

Section 6002 of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) as amended by Section 1305 Moving Ahead for Progress in the 21st Century Act (MAP21) requires the lead agencies to establish a plan for coordinating public and agency involvement during the National Environmental Policy Act (NEPA) environmental review process.

The purpose of the coordination plan is to facilitate and document the lead agencies' structured interaction with the public and other agencies and to inform them how the coordination will be accomplished. The coordination plan is meant to promote efficient and streamlined processes and good project management through coordination, scheduling, and early resolution of issues.

This coordination plan will:

- Identify the early coordination efforts.
- Identify cooperating and participating agencies to be involved in agency coordination.
- Establish timing and format for agency involvement in defining the project's purpose and need and study area, the range of alternatives to be investigated, and methods and data reports, as well as reviewing the Draft Environmental Impact Statement (DEIS) and the selection of the preferred alternative and mitigation strategies.
- Establish the timing and form for public opportunities to be involved in defining the projects purpose and need and study area and the range of alternatives to be investigated, providing input on issues of concern and environmental features, and commenting in the findings presented in the DEIS.
- Describe the communication methods that will be implemented to inform the community about the project.

1.2 Project background and Description

Ohio Department of Transportation (ODOT), in cooperation with Federal Highway Administration (FHWA) has prepared the following coordination plan as required for the proposed Opportunity Corridor Environmental Impact Statement, a new 3.6 mile urban boulevard in east Cleveland, Ohio. The western terminus of the project area is the I-490 and East 55th Street intersection and the eastern terminus is the University Circle area of Cleveland along E. 105th Street.

ODOT and FHWA are advancing this project as a reader-friendly Environmental Impact Statement (EIS). See project vicinity map in Section 1.3. For more project information and background, please go to, <http://www.dot.state.oh.us/projects/ClevelandUrbanCoreProjects/OpportunityCorridor/Pages/default.aspx>

The purpose of the Cleveland Opportunity Corridor project is to improve the roadway network within a historically underserved, economically depressed area. The proposed project must address the following need elements:

- Improve system linkage
- Improve mobility
- Support planned economic development

Goals have also been identified for the Opportunity Corridor project:

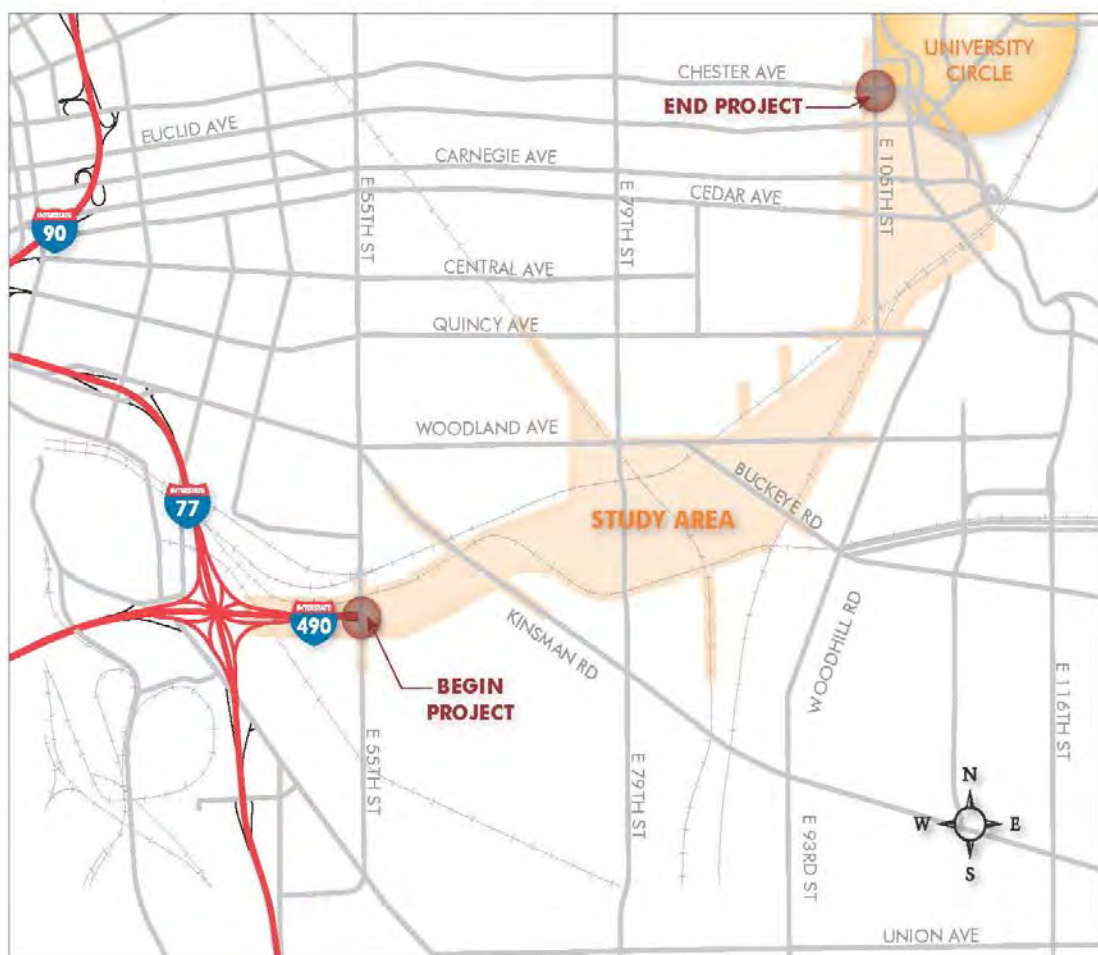
- Improve public transportation connections
- Improve facilities for pedestrians and cyclists

In addition to an EIS, ODOT anticipates that this project will require the following federal approval and permits:

- US Department of Transportation Act, Section 4 (f) determination (completed) by Federal Highway Administration
- National Pollutant Discharge Elimination System (NPDES) construction stormwater permit from Ohio Environmental Protection Agency (OEPA) (via Storm Water Pollution Prevention Plan (SWPPP))

1.3 Project Vicinity Map

Cleveland Opportunity Corridor Project Location



Section 2. Lead/Participating Agencies

2.1 List of Agencies, Roles, and Responsibilities

The agencies below (except for the lead agencies) have been invited by letter to participate in the Opportunity Corridor EIS project in the roles identified below. All cooperating and participating agencies will be responsible for the following:

- Participating in the scoping process
- Provide comments on purpose and need, methodologies, and range of alternatives
- Identify any issues of concern regarding the project's environmental or socioeconomic impacts
- Provide timely input on unresolved issues

Additional responsibilities are to be determined.

Lead Agencies

Agency Name	Role	Responsibilities
Federal Highway Administration (FHWA)	Joint Lead Agency	Manage 6002/1305 process; prepare EIS; provide opportunity for public & participating/cooperating agency involvement
Ohio Department of Transportation (ODOT)	Joint Lead Agency	Manage 6002/1305 process; prepare EIS; provide opportunity for public & participating/cooperating agency involvement

Participating Agencies

SAFETEA-LU (Section 6002) created a new category of agencies to participate in the environmental review process for EISs. These are federal, state, tribal, regional, and local governmental agencies that have an interest in the project. These participating agencies are formally invited to participate in the environmental review of the project. Nongovernmental organizations and private entities cannot serve as participating agencies. Any federal agency that is invited to participate in the environmental review process for a project shall be designated as a participating agency unless the invited agency informs the lead agency, in writing, by the deadline specified in the invitation that the invited agency

- has no jurisdiction or authority with respect to the project;
- has no expertise or information relevant to the project; and
- does not intend to submit comments on the project.

The designated participating agencies are shown in Table 2. Designation as a participating agency does not imply project support and, if applicable, does not provide an agency with increased oversight or approval authority beyond its statutory limits.

Agency Name	Role	Responsibilities
U.S. Environmental Protection Agency (U.S. EPA)	Participating Agency	Review EIS for sufficiency. Provide comments on project's potential environmental impacts or socioeconomic impacts. Provide timely input on unresolved issues.
U.S. Army Corps of Engineers (U.S.ACE)	Participating Agency	Review EIS for sufficiency. Provide comments on project's potential environmental impacts or socioeconomic impacts. Provide timely input on unresolved issues.

Agency Name	Role	Responsibilities
U.S. Fish and Wildlife Service (U.S.FWS)	Participating Agency	Review EIS for sufficiency. Provide comments on project's potential environmental impacts or socioeconomic impacts. Provide timely input on unresolved issues.
Department of the Interior (DOI)	Participating Agency	Review EIS for sufficiency. Provide comments on project's potential environmental impacts or socioeconomic impacts. Provide timely input on unresolved issues.
Federal Railroad Administration (FRA)	Participating Agency	Review EIS for sufficiency. Provide comments on project's potential environmental impacts or socioeconomic impacts. Provide timely input on unresolved issues.
Housing and Urban Development (HUD)	Participating Agency	Review EIS for sufficiency. Provide comments on project's potential environmental impacts or socioeconomic impacts. Provide timely input on unresolved issues.
Federal Transit Administration (FTA)	Participating Agency	Review EIS for sufficiency. Provide comments on project's potential environmental impacts or socioeconomic impacts. Provide timely input on unresolved issues.

2.2 Agencies that Declined the Invitation

A state, tribal, or local agency needs to respond affirmatively to the invitation to be designated as a participating agency. If the state, tribal, or local agency fails to respond by the stated deadline or declines the invitation, regardless of the reasons for declining, the agency should not be considered a participating agency.

Agency Name	Requested status	Date of written response	Primary Reason(s) for Declining
Federal Aviation Administration (FAA)	Participating Agency		No action required
Advisory Council on Historic Preservation (ACHP)	Participating Agency		No action required

Section 3. Initial Coordination, Coordination Points and Responsibilities

3.1 Initial Coordination

Following the project initiation, FHWA with assistance from ODOT prepared a Notice of Intent (NOI) to prepare an Environmental Impact Statement, as required by CEQ regulations 40CFR 1501.7. The NOI was published in the *Federal Register* (FR) on September 1, 2010.

3.2 Coordination Points, Information Requirements and Responsibilities

Coordination Point	When	Information out (Lead Agencies Responsible)	Information in (input)	Agencies Responsible for input
NOI	done	FHWA/USEPA		
Section 1305 Invitations	done	FHWA		Participating Agencies
Notice of Availability (NOA) of project DEIS	Summer 2013	FHWA	Comments during availability of DEIS	Participating Agencies & Public

Public participation for the project began in 2005 with a plus -30 member steering committee which met a total 12 times through 2012. Public input at large, including the ability to provide oral and/or written comments, began with two public involvement meetings in 2009. As the project developed, three public meetings were held in 2010. In 2011, another series of three public meetings

were held. Input from the steering committee and the public involvement meetings have led to the development of the recommended preferred alternative which will be identified in the upcoming EIS. The public will be informed of the DEIS and the Public Hearing via direct mail to property owners in the project area, project website, ODOT news release, and will be advertised in the Cleveland Plain Dealer Newspaper.

3.3 How Lead Agencies will make Information Available to Participate Agencies, Cooperating Agencies, and the Public.

Coordination Point	How Information will be made available to Reviewing/Commenting Parties	
	<i>Cooperating/Participating Agencies</i>	<i>Public</i>
DEIS & Public Hearing	FR Notice of Availability of project DEIS	Local announcement in the Cleveland Plain Dealer newspaper announcing availability of the DEIS at various locations and on line as well as time and location of the Public Hearing
Final Environmental Impact Statement/Record of Decision (FEIS/ROD)	FR Notice	Public Hearing Summary in FEIS/ROD. Announcement of local availability of the FEIS/ROD including online version.

Section 4. Project Schedule

This schedule includes decision-making deadlines for each agency approval and coordination points for the Opportunity Corridor EIS as well as planned project development milestones post NEPA.

Coordination Point	Information out (or anticipated date)	Information in (or anticipated date)	Commenting/Reviewing parties
NOI	September 2010	N/A	
Section 1305 Invitations	January 2013	April 2013	FHWA
Approve DEIS	Summer 2013	N/A	FHWA
NOA of DEIS in FR	Summer 2013	N/A	FHWA/USEPA
Public Hearing	Summer 2013 (NOA in FR + 15 days)	comments	All
Close of public and agency comment period	Autumn 2013 (PH + 30 days)	comments	All
Prepare FEIS/ROD	Autumn 2013		FHWA
NOA of FEIS/ROD	Autumn 2013		FHWA/USEPA
OC EIS complete	Winter 2013		FHWA
Detailed Design	Winter 2013		FHWA/ODOT
Right of Way (whole takes)	Winter 2013		FHWA/ODOT
Construction (likely phased)	Spring 2015		FHWA/ODOT



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

June 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Sarah M. Workman
Acting Chief South/Transportation Branch
Department of the Army
Huntington District, Corps of Engineers
502 Eight Street
Huntington, West Virginia 25701-2070

Dear Acting Chief Workman:

The Federal Highway Administration Ohio Division (FHWA-OH Div.), requests the concurrence of the United States Department Army, Corps of Engineers (US ACE) for the proposed Project Schedule contained in the attached *Coordination Plan* for the Opportunity Corridor Project in Cleveland, Ohio. The Project Schedule is on page 11 of the plan. The Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires that Participating Agencies concur in the project schedule.

The US ACE, in letter dated April 19, 2013, accepted the FHWA's invitation to become a Participating Agency on the Opportunity Corridor project. Because of US ACE's acceptance of the Participating Agency status, and the MAP-21 requirements, FHWA is requesting a response by July 19, 2013.

The FHWA has reviewed and commented on the developed plan and is comfortable with the proposed schedule. FHWA is required by MAP-21 Section 1305 to concur in the developed Coordination Plan. The developed Coordination Plan has been reviewed and meets the requirements of the regulations.

If you have any questions or concerns, please contact Adam B. Johnson, Major Project Engineer at (614) 280-6843 or email at ABJohnson@dot.gov

Sincerely,

For: Laura S. Leffler
Division Administrator

Enc.

ECC: Peter Clingan, US ACE (peter.m.clingan@usace.army.mil)
Larry Hoffman, ODOT
Gary Benesh, ODOT
Noel Mehlo, FHWA



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

June 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Dave Sire
Office of Environmental Policy and Compliance
U.S. Department of the Interior
1849 C Street NW MS-2462
Washington, D.C. 20240

Dear Mr. Sire:

The Federal Highway Administration Ohio Division (FHWA-OH Div.), requests the concurrence of the United States Department of the Interior (US DOI) for the proposed Project Schedule contained in the attached *Coordination Plan* for the Opportunity Corridor Project in Cleveland, Ohio. The Project Schedule is on page 11 of the plan. The Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires that Participating Agencies concur in the project schedule.

The US DOI, in e-mail dated January 29, 2013, accepted the FHWA's invitation to become a Participating Agency on the Opportunity Corridor project. Because of US DOI's acceptance of the Participating Agency status, and the MAP-21 requirements, FHWA is requesting a response by July 19, 2013.

The FHWA has reviewed and commented on the developed plan and is comfortable with the proposed schedule. FHWA is required by MAP-21 Section 1305 to concur in the developed Coordination Plan. The developed Coordination Plan has been reviewed and meets the requirements of the regulations.

If you have any questions or concerns, please contact Adam B. Johnson, Major Project Engineer at (614) 280-6843 or email at ABJohnson@dot.gov

Sincerely,

For: Laura S. Leffler
Division Administrator

Enc.

ECC: David Sire, US DOI (david_sire@ios.doi.gov)
Larry Hoffman, ODOT
Gary Benesh, ODOT
Noel Mehlo, FHWA



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

June 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Marisol R. Simon
Region V - Regional Administrator
200 West Adams Street
Suite 320
Chicago, IL 60606-5253

Dear Regional Administrator Simon

The Federal Highway Administration Ohio Division (FHWA-OH Div.), requests the concurrence of the Federal Transit Administration (FTA) for the proposed Project Schedule contained in the attached *Coordination Plan* for the Opportunity Corridor Project in Cleveland, Ohio. The Project Schedule is on page 11 of the plan. The Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires that Participating Agencies concur in the project schedule.

The FTA, in a letter dated February 5, 2013, accepted the FHWA's invitation to become a Participating Agency on the Opportunity Corridor project. Because of FTA's acceptance of the Participating Agency status, and the MAP-21 requirements, FHWA is requesting a response by July 19, 2013.

The FHWA has reviewed and commented on the developed plan and is comfortable with the proposed schedule. FHWA is required by MAP-21 Section 1305 to concur in the developed Coordination Plan. The developed Coordination Plan has been reviewed and meets the requirements of the regulations.

If you have any questions or concerns, please contact Adam B. Johnson, Major Project Engineer at (614) 280-6843 or email at ABJohnson@dot.gov

Sincerely,

For: Laura S. Leffler
Division Administrator

Enc.

ECC: Mark Assam, FTA (mark.assam@dot.gov)
Larry Hoffman, ODOT
Gary Benesh, ODOT
Noel Mehlo, FHWA



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

June 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Jorgelle R Lawson, Director
Office of Community Planning and Development
U.S. Department of Housing and Urban Development
Columbus Field Office
200 north High Street
Columbus, OH 43215-2499

Dear Director Lawson:

The Federal Highway Administration Ohio Division (FHWA-OH Div.), requests the concurrence of the United States Department of Housing and Urban Development (HUD) for the proposed Project Schedule contained in the attached *Coordination Plan* for the Opportunity Corridor Project in Cleveland, Ohio. The Project Schedule is on page 11 of the plan. The Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires that Participating Agencies concur in the project schedule.

The US FWS, in a letter dated March 18, 2013, accepted the FHWA's invitation to become a Participating Agency on the Opportunity Corridor project. Because of HUD's acceptance of the Participating Agency status, and the MAP-21 requirements, FHWA is requesting a response by July 19, 2013.

The FHWA has reviewed and commented on the developed plan and is comfortable with the proposed schedule. FHWA is required by MAP-21 Section 1305 to concur in the developed Coordination Plan. The developed Coordination Plan has been reviewed and meets the requirements of the regulations.

If you have any questions or concerns, please contact Adam B. Johnson, Major Project Engineer at (614) 280-6843 or email at ABJohnson@dot.gov

Sincerely,

For: Laura S. Leffler
Division Administrator

Enc.

ECC: Ross Carlson, US HUD (ross.carlson@hud.gov)
Larry Hoffman, ODOT
Gary Benesh, ODOT
Noel Mehlo, FHWA



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

June 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Alan Walts - Director
Office of Enforcement and Compliance Assurance
United States Environmental Protection Agency – Region 5
77 West Jackson Boulevard
Chicago, IL 60604-3590

Dear Director Walts:

The Federal Highway Administration Ohio Division (FHWA-OH Div.), requests the concurrence of the United States Environmental Protection Agency (US EPA) for the proposed Project Schedule contained in the attached *Coordination Plan* for the Opportunity Corridor Project in Cleveland, Ohio. The Project Schedule is on page 11 of the plan. The Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires that Participating Agencies concur in the project schedule.

The US EPA, in a letter dated February 5, 2013, accepted the FHWA's invitation to become a Participating Agency on the Opportunity Corridor project. Because of US EPA's acceptance of the Participating Agency status, and the MAP-21 requirements, FHWA is requesting a response by July 19, 2013.

The FHWA has reviewed and commented on the developed plan and is comfortable with the proposed schedule. FHWA is required by MAP-21 Section 1305 to concur in the developed Coordination Plan. The developed Coordination Plan has been reviewed and meets the requirements of the regulations.

If you have any questions or concerns, please contact Adam B. Johnson, Major Project Engineer at (614) 280-6843 or email at ABJohnson@dot.gov

Sincerely,

For: Laura S. Leffler
Division Administrator

Enc.

ECC: Ken Westlake, US EPA (Westlake.kenneth@epa.gov)
Larry Hoffman, ODOT
Gary Benesh, ODOT
Noel Mehlo, FHWA



U.S. Department
of Transportation
**Federal Highway
Administration**

Ohio Division

June 27, 2013

200 North High Street, Rm 328
Columbus, Ohio 43215
614-280-6896
614-280-6876

In Reply Refer To:
HDA-OH

Karen I Hallberg, Ph.D.
Fish and Wildlife Biologist (Transportation Liaison)
U.S. Fish & Wildlife Service
4625 Morse Road, Suite 104
Columbus, OH 43230

Dear Doctor Hallberg:

The Federal Highway Administration Ohio Division (FHWA-OH Div.), requests the concurrence of the United States Fish and Wildlife Service (US FWS) for the proposed Project Schedule contained in the attached *Coordination Plan* for the Opportunity Corridor Project in Cleveland, Ohio. The Project Schedule is on page 11 of the plan. The Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires that Participating Agencies concur in the project schedule.

The US FWS, in an e-mail dated April 19, 2013, accepted the FHWA's invitation to become a Participating Agency on the Opportunity Corridor project. Because of US FWS's acceptance of the Participating Agency status, and the MAP-21 requirements, FHWA is requesting a response by July 19, 2013.

The FHWA has reviewed and commented on the developed plan and is comfortable with the proposed schedule. FHWA is required by MAP-21 Section 1305 to concur in the developed Coordination Plan. The developed Coordination Plan has been reviewed and meets the requirements of the regulations.

If you have any questions or concerns, please contact Adam B. Johnson, Major Project Engineer at (614) 280-6843 or email at ABJohnson@dot.gov

Sincerely,

For: Laura S. Leffler
Division Administrator

Enc.

ECC: Karen Hallberg, US FWS (karen_hallberg@fws.gov)
Larry Hoffman, ODOT
Gary Benesh, ODOT
Noel Mehlo, FHWA

From: [Sire, David](#)
To: [Johnson, Adam \(FHWA\)](#)
Subject: Re: US DOI CUY 77333 Opportunity Coordination Plan - Schedule Concurrence request
Date: Monday, July 01, 2013 8:32:18 AM

Mr. Johnson,

We appreciate the opportunity to review the project documents and concur with the schedule for coordination.

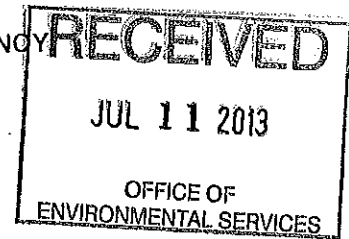
Dave Sire

Natural Resources Management Team Leader
Office of Environmental Policy and Compliance, DOI
(202) 208-6661



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5
77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590

JUL 02 2013



E-19J
REPLY TO THE ATTENTION OF:

Laura S. Leffler
Division Administrator
Ohio Division
Federal Highway Administration
20 North High Street, Room 328
Columbus, Ohio 43215

Re: **Concurrence for the Cleveland, Ohio Opportunity Corridor Project Environmental Impact Statement Coordination Plan**

Dear Ms. Leffler:

Our comment letter is provided pursuant to the National Environmental Policy Act (NEPA), and Section 309 of the Clean Air Act, and in keeping with the Moving Ahead for Progress in the 21st Century Act (MAP-21). The Federal Highway Administration (FHWA) along with the Ohio Department of Transportation (ODOT) is developing an Environmental Impact Statement for this project to fulfill its NEPA requirements. We previously agreed to be a Participating Agency for this project NEPA documentation.

This letter is to provide U.S. EPA concurrence for the June 27, 2013, Coordination Plan for this project's NEPA process.

Thank you for the opportunity to comment on this project. Should you have any questions regarding our participation or comments, please feel free to contact me or my staff member, Norm West, at 312-353-5692 or west.norman@epa.gov.

Sincerely,

Kenneth A. Westlake
Chief, NEPA Implementation Section
Office of Enforcement and Compliance Assurance

Cc: Larry Hoffman, ODOT



U.S. Department of Housing and Urban Development

Ohio State (Columbus) Office
Office of Community Planning and Development
200 North High Street
Columbus, Ohio 43215-2499

July 15, 2013

Laura S. Leffler, Division Administrator
Ohio Division, FHWA
200 N. High Street, Room 328
Columbus, OH 43215

RECEIVED FHWA
JUL 17 13
OHIO DIVISION

Dear Administrator Leffler:

This is in response to your letter of June 27, 2013, requesting the concurrence of the Department of Housing and Urban Development (HUD) on the proposed Project Schedule contained in the Coordination Plan for the Opportunity Corridor Project in Cleveland, Ohio. Please be advised HUD concurs with the schedule.

As the Department's Environmental Officer in Ohio, I represent HUD for this and all future correspondence which should be addressed to me at the address above. I may also be reached at (614) 469-5737, x8252 or by email at ross.carlson@hud.gov.

Sincerely,

A handwritten signature in black ink, appearing to read "Ross S. Carlson".

Ross S. Carlson
Environmental Officer



U.S. Department
of Transportation
**Federal Transit
Administration**

REGION V
Illinois, Indiana,
Michigan, Minnesota,
Ohio, Wisconsin

200 West Adams Street
Suite 320
Chicago, IL 60606-5253
312-353-2789
312-886-0351 (fax)

July 16, 2013

Laura S. Leffler, Division Administrator
U.S. Department of Transportation
Federal Highway Administration
200 North High Street, Room 328
Columbus, OH 43215

RE: EIS for the Opportunity Corridor Project, Cleveland, Ohio.

Dear Ms. Leffler:

The Federal Transit Administration (FTA), Region V, received your correspondence dated June 27, 2013, regarding a request for concurrence on the proposed Project Schedule for the Opportunity Corridor Project in Cleveland, Ohio. The proposed Project Schedule is outlined on page 11 of the June 2013 *Coordination Plan* referenced in and attached to your correspondence.

FTA has reviewed the proposed Project Schedule and concurs. Please continue to coordinate with Mark Assam, Environmental Protection Specialist, of my staff at (312) 353-4070, or by email at mark.assam@dot.gov.

Sincerely,

Marisol R. Simón
Regional Administrator

cc: Mark Assam, FTA
Susan Weber, FTA
Adam Johnson, FHWA



United States Department of the Interior

FISH AND WILDLIFE SERVICE

Ecological Services
4625 Morse Road, Suite 104
Columbus, Ohio 43230
(614) 416-8993 / FAX (614) 416-8994



July 17, 2013

Ms. Laurie Leffler
Division Administrator
Federal Highway Administration
200 North High Street
Columbus, OH 43215

TAILS: 03E15000-2013-TA-1279

Attn: Adam Johnson, Major Projects Engineer, FHWA OH

RE: Opportunity Corridor Project- Coordination Plan Project Schedule

Dear Ms. Leffler,

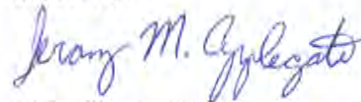
This is in response to your letter dated June 27, 2013, requesting U.S. Fish and Wildlife Service (Service) concurrence on the proposed Opportunity Corridor Project Schedule, as presented in the *Coordination Plan for Agency & Public Involvement* submitted by your office. We understand that the purpose of the Opportunity Corridor Project is to improve the transportation network in a historically underserved, economically depressed community in east Cleveland.

In an email dated July 17, 2013, Adam Johnson, the FHWA Major Projects Engineer coordinating with our office, clarified that the schedule is intended to follow a chronological order, which was not clear in the table presented within the *Coordination Plan*. Mr. Johnson explained that the following steps are scheduled to occur during the winter of 2013-2014: OC EIS Completion, Detailed Design, and Right of Way Acquisition.

The Service has no objection to the schedule as proposed.

If you have questions, or if we may be of further assistance, please contact Karen Hallberg at extension 23 in this office.

Sincerely,


for Mary Knapp, Ph.D.
Field Supervisor

cc: N. Mehlo, Environmental Program Manager, FHWA OH

From: [Clingan, Peter M LRH](#)
To: [Johnson, Adam \(FHWA\)](#)
Subject: RE: UA ACE CUY 77333 Opportunity Coordination Plan - Schedule Concurrence request (UNCLASSIFIED)
Date: Friday, July 19, 2013 11:54:32 AM

Classification: UNCLASSIFIED

Caveats: NONE

Hello Mr. Johnson:

This email is in response to the subject project and request of concurrence for the proposed Project Schedule of the "Coordination Plan" for the Opportunity Corridor project in Cleveland, Ohio. The Corps understands the Moving Ahead for Progress in the 21st Century Act (MAP-21) Section 1305(e) requires Participating Agencies concur with the project schedule.

Please accept this correspondence as the United States Army Corps of Engineers' (Corps') concurrence with the project schedule.

If you have any questions, please feel free to contact me.

Thank you,

Peter Clingan

Peter Clingan
U.S. Army Corps of Engineers - Huntington District
Building 10/ Section 10
PO Box 3990
Columbus, OH 43218-3990
614-692-4659

From: [Martin, Andrea \(FRA\)](#)
To: [Johnson, Adam \(FHWA\)](#)
Subject: RE: Reminder - US FRA CUY 77333 Opportunity Coordination Plan - Schedule Concurrence request
Date: Friday, July 19, 2013 3:28:35 PM

Good afternoon Adam; Thank you for providing me the opportunity to comment. I have no questions and concur with the plan and schedule forwarded to me on July 16.

Please let me know if you have any questions, Andrea

ANDRÉA E. MARTIN

Environmental Protection Specialist

[FRA | Federal Railroad Administration](#)